CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

ENERGY EFFICIENCY COMMITTEE

PUBLIC WORKSHOP

ON THE AB 549 PROJECT

CALIFORNIA ENERGY COMMISSION

HEARING ROOM A

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

MONDAY, JULY 7, 2003

10:00 a.m.

Reported by

Alan Meade

Contract No. 150-01-005

ii

APPEARANCES

COMMITTEE MEMBERS PRESENT

Robert Pernell, Commissioner

John Geesman, Commissioner

STAFF PRESENT

Bruce Ceniceros, Residential Buildings and

Appliances Office

Randel R. Riedel, Residential Building and

Appliances Office

Elaine Casilla, AB 549 Team

Jim Holland, CEC Appliance Program

Dottie Corrigan

Betty Crisman, Appliance Program

Elaine Hebert, Residential Buildings and

Appliances Office

Charles Smith

Kae Lewis, Energy Efficiency Division

Clint Wool

Earline Geisler

Al Garcia

Brian Elkhorn

Michael Martin

Michael Messenger, Energy Services Assessment

iii

APPEARANCES, continued

ALSO PRESENT

Lynn Benningfield, Heschong Mahone Group

Cynthia Austin, Heschong Mahone Group

Doug Mahone, Heschong Mahone Group

Tony Pierce, Southern California Edison

Pat Eilert, Pacific Gas & Electric

Lisa Fabula, San Diego Gas & Electric

Len Bardsley, Southern California Gas Company

Vincent Sehwede, CFM Equipment Distributors

Randy Angeloni, Sacramento County Energy Program

Dale Gustavson, Air Conditioning Contractors of
America

John Hogan, City of Seattle

Mike Hodgson, California Building Industries
Association

Eric Borsting, National Association of Homebuilders

Douglas Beaman, Douglas Beaman Associates

Dawn Carton, CHEERS

Norma Cox, San Diego Gas & Electric

David Reynolds, Aspen Systems

Dave Peterson, Rated Energy Plus

Charles Segerstrom, PG&E

Thomas P. Conlon, GeoPraxis

iv

APPEARANCES (continued)

ALSO PRESENT (continued)

John Proctor, Proctor Engineering Group

Devra Bachrach, Natural Resources Defense Council

Jim Flanagan, Quantum Energy Services

David Casentini, D&R International

Michael S. Day, Rockwood Consulting

Patrick Florson, Roseville Electric

Nancy Jenkins, PEER Buildings Program

Paul Dudley, Bristol Light Industries

Don Allmon, PEER Buildings Program

Robert L. Knight, Bevilacqua Knight, Inc.

David J. Robinson, Renaissance Weatherization

David W. Ware, Owens Corning

Steade R. Craigo, Department of Parks and

Recreation

J. Patrick Quinn, Quality Assured Principal Group

Ed Gray, MEMA (via phone)

John McCaffrey, Architect

INDEX

| | Page |
|---|------------|
| Opening Comments, Commissioner Pernell | 1 |
| Proceedings | 2 |
| Introductions | 5 |
| Project Purpose | 9 |
| Codes and Standards Enhancement Project AB 549, the IOU CASE project | 25 |
| Segmentation and Savings Potential in the Existing Buildings Market Residential Non-residential | 30 105 |
| What strategies might be effective at captur energy savings in existing buildings? | ing 153 |
| Summary and next steps | 205 |
| Adjournment Reporter's Certificate | 207 208 |

| 1 PROCEED | T N | C 0 | ! |
|-----------|-----|-----|---|

| 2 | COMMISSIONER | PERNELL: | Good | morning. | М | V |
|---|--------------|----------|------|----------|---|---|
| | | | | | | |

- 3 name is Commissioner Pernell. I want to thank
- 4 everyone for coming and welcome you. This is the
- 5 first of several workshops that the Commission
- 6 will be conducting in relationship to AB 549.
- 7 We want to get your input and ideas on
- 8 how we can reduce energy on peak and existing
- 9 buildings. And as we have done in the past, we
- 10 want to make sure that all of the stakeholders and
- 11 anyone else who has any information and ideas to
- 12 share those with us.
- We've already targeted numerous options
- on existing buildings, but there are additional
- 15 potential. We want to hear from you and explore
- 16 some of those potentials.
- 17 The Commission views this as a very
- 18 important project. We have analysis that shows
- 19 that existing buildings have opportunities for
- 20 savings, and we want to be able to take advantage
- 21 of those opportunities.
- We're also looking at some new standards
- 23 in existing buildings. So rather than you hearing
- 24 from me, what I'd like to do is turn this workshop
- over to Bruce. And Bruce will go around and

1 perhaps we can introduce at least everybody around

- 2 the table.
- 3 MR. CENICEROS: Welcome, everybody. My
- 4 name is Bruce Ceniceros. I'm the Project Manager
- 5 for the AB 549 project, looking at peak energy
- 6 consumption in existing buildings in California.
- 7 Thank you all for coming today.
- 8 I want to let you know about a few
- 9 logistics right off the bat here before we get
- 10 started. First of all, this meeting is being
- 11 recorded. We have a Reporter, Alan, sitting in
- 12 the corner there.
- 13 He's going to need to pick up any
- 14 comments that you have in order for us to make it
- into the transcription, which we really need to
- 16 have. So we have two sets of microphones around
- 17 here, which seems a little redundant, but that's
- 18 the only way we can do it for these purposes.
- 19 But you need only to worry about being
- 20 near one of these round mikes, and speaking
- 21 directly into one of these long, directional mikes
- 22 here. So those of you sitting at the table, you
- 23 need to pull the mike to you when you do talk.
- 24 And those of you sitting in the back
- 25 seats here, you'll need to come up to the podium.

1 I apologize for the inconvenience, but it's the

- 2 only way we can get you on both mikes -- and then
- 3 speak into both mikes.
- 4 For Alan's sake, please state your name
- 5 before you speak every time. And the first time,
- 6 please state your name and your organization's
- 7 name. I'd really appreciate that. If you don't
- 8 do that he's going to have to chase you down and
- 9 get a business card and all that, and we probably
- don't want that to happen, so please help us out.
- 11 The restrooms are right out this door in
- 12 the back corner. And we have a snack bar up the
- 13 stairs, just at the top of the stairs there, where
- 14 you can get lunch or snacks or drinks.
- We are also broadcasting this workshop
- on our website for those who are unable to attend
- and just want the audio portion of the workshop.
- 18 Plus we are also allowing people to dial in via
- 19 conference call. And that's wired in to the room
- 20 audio. So for them to hear you, again, you need
- 21 to speak into the long, skinny directional mikes.
- 22 We'd really appreciate that.
- 23 So we'll have at least a lunch break and
- 24 an afternoon break. And if people are wearing out
- 25 in the morning sessions -- since we are going to

1 12:30 -- wave your arms and we can have a little

- 2 break in the morning session too. But hopefully
- 3 we can carry on into the lunch hour, which will
- 4 begin at 12:30.
- 5 And there are lots of restaurants
- 6 around, if you want to get a recommendation ask me
- 7 or Randel or anyone else who are on the CEC staff,
- 8 and we can give you some recommendations. Or you
- 9 can go up to the snack bar for that.
- 10 So I'm going to give you just a brief
- introduction into the AB 549 project, so you
- 12 understand why we're doing this, and essentially
- where this fits in to all the numerous activities
- 14 that Commissioner Pernell mentioned that have been
- 15 going on for several decades here in California
- and throughout the country.
- 17 Actually, Randel will start this off
- 18 with a section on purpose, and I'll take it back
- 19 from there.
- MR. RIEDEL: Thank you.
- 21 COMMISSIONER PERNELL: Randel, can I
- 22 interrupt you?
- MR. RIEDEL: Yes.
- 24 COMMISSIONER PERNELL: I'm not familiar
- 25 with everybody around the table. So to help me,

1 if we could just go around and introduce ourselves

- 2 and the organization?
- 3 MR. RIEDEL: Fine. Lynn, can we start
- 4 with you please?
- 5 MS. BENNINGFIELD: I'm Lynn Benningfield
- 6 with the Heschong Mahone Group. And we're the
- 7 consultants to Southern California Edison and the
- 8 IOU Codes and Standards Team.
- 9 MS. AUSTIN: My name is Cynthia Austin,
- 10 and I'm also with the Heschong Mahone Group.
- 11 MR. MAHONE: I'm Doug Mahone, I'm with
- 12 the Heschong Mahone Group.
- MR. PIERCE: I'm Tony Pierce with
- 14 Southern California Edison.
- MR. EILERT: I'm Pat Eilert with PG&E.
- MS. FABULA: Lisa Fabula with San Diego
- 17 Gas & Electric.
- 18 MR. BARDSLEY: Len Bardsley, Southern
- 19 California Gas Company.
- 20 MR. SEHWEDE: Vincent Sehwede with CFM
- 21 Equipment Distributors.
- 22 MR. ANGELONI: I'm Randy Angeloni with
- 23 Sacramento County Energy Program.
- MR. GUSTAVSON: Dale Gustavson with the
- 25 Air Conditioning Contractors of America.

1 MR. HOGAN: John Hogan, City of Seattle.

- 2 MR. HODGSON: Mike Hodgson representing
- 3 the California Building Industry Association.
- 4 MR. BORSTING: Eric Borsting, National
- 5 Association of Homebuilders, energy Chair.
- 6 MR. BEAMAN: Douglas Beaman, private
- 7 consultant. I'm also the trainer for the CHEERS
- 8 new construction. And some of you -- if there's
- 9 training that would be involved with CHEERS,
- 10 that's why I'm here.
- 11 MS. CARTON: I'm Dawn Carton with
- 12 CHEERS.
- MR. CENICEROS: Okay. I think this is
- 14 very possible. Why don't we go around the outside
- and if people could quickly come up and introduce
- themselves, starting on this side over here?
- 17 MS. CASILLA: I'm Elaine Casilla, I'm
- with the CEC AB 549 team.
- 19 MS. COX: Norma Cox, San Diego Gas &
- 20 Electric.
- MR. HOLLAND: Jim Holland, Appliance
- 22 Program with the CEC.
- 23 MR. REYNOLDS: David Reynolds with Aspen
- 24 Systems.
- 25 COMMISSIONER GEESMAN: John Geesman with

- 1 the California Energy Commission.
- 2 MR. PETERSON: Dave Peterson, Rated
- 3 Energy Plus.
- 4 MR. SEGERSTROM: Charles Segerstrom,
- 5 PG&E.
- 6 MR. CONLON: Tom Conlon, Energy Checkup
- 7 and Services, GeoPraxis.
- 8 MR. PROCTOR: John Proctor, Proctor
- 9 Engineering Group.
- 10 MS. BACHRACH: Devra Bachrach, Natural
- 11 Resources Defense Council.
- MS. CORRIGAN: Dottie Corrigan, CEC.
- MS. CRISMAN: Betty Crisman, Appliance
- 14 Program, Energy Commission.
- MR. FLANAGAN: Jim Flanagan, Quantum
- 16 Energy Services.
- 17 MR. CASENTINI: Dave Casentini, D&R
- 18 International, representing EPA's Energy Start for
- 19 buildings.
- 20 MR. DAY: Michael Day with Rockwood
- 21 Consulting.
- MS. HEBERT: Elaine Hebert with the
- 23 Energy Commission.
- MR. SMITH: Charles Smith, CEC.
- MS. LEWIS: Kae Lewis, CEC.

1 MR. WOOL: Clint Wool, I'm with the CEC.

- 2 MS. GEISLER: Earline Geisler, Energy
- 3 Commission.
- 4 MR. FLORSON: Patrick Florson, Roseville
- 5 Electric.
- 6 MR. GARCIA: Al Garcia, Energy
- 7 Commission.
- 8 MR. ELKHORN: Brian Elkhorn, Energy
- 9 Commission.
- 10 MS. JENKINS: Nancy Jenkins, PIER
- 11 Buildings Program.
- MR. DUDLEY: Paul Dudley, Bristol Light
- 13 Industries.
- 14 MR. MARTIN: Michael Martin, California
- 15 Energy Commission.
- MR. ALLMON: Don Allmon, PIER Buildings
- 17 Program.
- 18 COMMISSIONER PERNELL: Okay. Thank you
- 19 all. Again, I appreciate, on behalf of the
- 20 Commission and the Commissioners, I want to
- 21 welcome you all to the Commission. I look forward
- 22 to a very productive workshop today. So with
- that, thank you again, and Bruce.
- MR. CENICEROS: I also want to see if
- anyone is as yet on the telephone line? go ahead

- 1 and speak up if you are?
- 2 MR. GRAY: Here's Ed Gray from the
- 3 National Electrical Manufacturer's Association.
- 4 MR. CENICEROS: Welcome, Ed. Anybody
- 5 else? Okay, well, they'll probably be joining us
- 6 as we go. So Randel, I'll kick it back to you
- 7 now.
- 8 MR. RIEDEL: Great, Bruce, thank you
- 9 very much. It's really a pleasure to be
- 10 sitting -- standing, I'll be sitting soon -- here
- 11 to give you a presentation on the project purpose.
- 12 This is a activity and a direction that
- 13 I've been a very strong advocate of probably my
- 14 whole tenure here at the Energy Commission, and
- 15 I'm really delighted that the bill was carried
- 16 forward for us to go in this particular direction,
- or at least to do this as a report to the
- 18 legislature.
- 19 That is the purpose of this particular
- 20 activity. The project is to prepare a report to
- 21 recommend a set of integrated strategies to reduce
- 22 peak and overall energy use in existing
- 23 residential and non-residential buildings in
- 24 California.
- Out of our project charter we developed

1 a project vision. And the vision captures where

- 2 we want to be down the road. It's stated as the
- 3 most reasonable, cost-effective energy efficiency
- 4 improvements have been made in existing buildings.
- 5 And that buildings are operated in that
- 6 energy efficient and peak conscious manner, which
- 7 contributes to a more resilient energy supply and
- 8 delivery systems. And that California homes and
- 9 workplaces have a reputation for being affordable,
- safe, comfortable, and healthy places in which to
- 11 live and work.
- 12 The project objectives are to reduce
- 13 wasteful energy usage for existing residential and
- 14 non-residential buildings during peak hours. To
- 15 contribute to a more stable California electric
- 16 grid, and more stable market prices.
- To reduce the gap in energy efficiency
- 18 levels between new buildings and older buildings
- in terms of both building features and the way
- 20 they are operated. Occupants of improved
- 21 buildings report lower operating costs, improved
- 22 comfort and better indoor air quality and
- 23 durability of buildings.
- 24 Further on the objectives is to send an
- action plan to the legislature by October 1, 2005.

1 If legislation is required, then to obtain support

- 2 for the legislation from an appropriate author,
- 3 and to help provide draft bill language.
- 4 If the legislature adopts our
- 5 recommendations and then, within two years, the
- 6 governor signs legislation, if required, directing
- 7 the CEC and other parties to implement the
- 8 recommendations and provide the required resources
- 9 to do so.
- 10 And within two years of adoption the
- 11 legislation of California's energy and peak
- 12 electricity supply needs are reduced compared to
- 13 levels that exist without the project.
- 14 The objectives of the report is to
- document current conditions, to define what is now
- 16 normal in these markets. To characterize how
- 17 energy improvements are made, such as when they
- 18 are likely to occur, the market actors that might
- 19 be involved in these transactions, constraints to
- 20 making further improvements, possible
- 21 opportunities for influence, and how building
- 22 systems are operated.
- 23 Further we wish to identify the market
- 24 drivers for energy efficiency improvements in
- which to develop, discuss, analyze, a list of

- 1 alternative strategies to reduce peak, and to
- 2 develop an estimate of energy savings and demand
- 3 reduction that will recur as a result of
- 4 implementing these particular plans and
- 5 recommendations.
- 6 A very important part of this is the
- 7 objective of the public process, and that is to
- 8 conduct an open and participatory type of process,
- 9 solicit information and ideas and suggestions --
- just as we're doing here today -- from a diverse
- 11 set of market actors and stakeholders. And also
- to test the viability of potential measures and
- 13 strategies with those who will be impacted by
- 14 them.
- With that, I'd like to turn it over to
- 16 Bruce, who will go a little bit further in regards
- 17 to what we're seeking to do. Thank you very much.
- 18 MR. CENICEROS: Thank you, Randel. So,
- 19 again, there are a lot of activities going on now
- 20 that have been going on for a couple of decades
- 21 now in California that have been addressing very
- 22 effectively existing buildings. These are just
- 23 some of them, there are more out there.
- 24 But the main ones are the PGC efficiency
- 25 programs that are being administered by the

1 electric utilities and gas utilities in

- 2 California.
- 3 There are also a large number of third
- 4 party and local programs that are relatively new
- 5 in the last couple of years now that are testing
- 6 some rather innovative concepts. Many of the
- 7 program administrators are here in the room today
- 8 that target existing buildings.
- 9 And then we have the Title 24 Appliance
- 10 Efficiency Standards, Building Efficiency
- 11 Standards, we have the Public Interest Energy
- 12 Research Program or PIER, which is the source for
- developing new ideas, new technologies, research
- 14 and development.
- We have federal climate standards and
- some federal marketing programs such as Energy
- 17 Star, Home Energy Rating System, and a lot of
- 18 private efforts out there, people who are doing
- 19 things without any help from incentive programs or
- 20 government programs.
- 21 They're just out there learning a way to
- 22 make a living out of applying energy efficiency
- 23 projects and services out there. I want to give
- 24 them credit as well.
- Just to give you a sense here -- I'm not

- 1 going to go down these lists here -- of what's
- 2 covered by some of those main items I just
- 3 mentioned. The federal appliance standards covers
- 4 more appliances, electrical devices, now gas
- 5 devices than in history.
- 6 And as those have ramped up the
- 7 California appliance standards have targeted more
- 8 and more the small niches that are left that the
- 9 federal standards don't cover.
- 10 The Title 24 Building Efficiency
- 11 Standards have evolved significantly over the
- 12 years since they began in the late 70's and early
- 13 80's. And as far as existing buildings -- those
- 14 are targeted primarily at new buildings -- but
- 15 where it affects existing buildings is where you
- have an addition or remodel that's significant.
- 17 It can trigger Title 24 compliance, and
- 18 there are three basic ways that a building owner
- 19 can comply. The first way is to just make the new
- 20 part of the building -- the new square footage or
- 21 the new equipment that is going into the existing
- 22 square footage -- comply with current
- 23 requirements.
- 24 The second way is to ensure that there
- 25 is no new increase in consumption -- basically you

1 can trade off higher energy cost in the new parts

- of the building by making additional improvements
- 3 in the pre-existing equipment per square footage.
- 4 And the third way is if it's simple and
- 5 you have a relatively new building, it might be
- 6 easiest just to bring the whole building into
- 7 compliance, as if it were a new building.
- 8 There's been a lot of confusion about
- 9 how that affects existing buildings, but I tried
- 10 to clarify it a little bit there. But what it
- doesn't' do though is, the smaller the residential
- 12 addition the softer the requirements. And most
- 13 residential remodels -- well, maybe not most --
- but a lot of remodels don't trigger the standards
- in residential, and probably some in non-
- 16 residential too.
- 17 And this last bullet here -- I should
- 18 probably correct that to say that there are some
- 19 requirements for performance verification like
- 20 duct testing or commissioning of equipment in
- 21 commercial buildings -- that are triggered by
- 22 Title 24 for existing buildings, additions and
- 23 remodels.
- 24 There are a whole lot of efforts here
- 25 with the public goods charge. Energy efficiency

1 programs, the non-regulatory side of things, and

- those are making a big difference now, more than
- 3 ever. They're becoming more and more focused,
- 4 these programs, and are better refined.
- 5 And here's some of the ones for non-
- 6 residential. These are in your slides, so I'm not
- 7 going to over these. And then the other related
- 8 activities that I mentioned before. I should
- 9 point out, too, we don't know what's going to
- 10 happen here with the changes to the electricity
- 11 market.
- 12 This project is going to try and be
- 13 flexible, and be ready for whatever happens.
- 14 Whatever bills are passed to re-regulate or
- 15 regulate in a different manner the electricity
- 16 markets on the wholesale and retail level. And
- 17 also the allotted changes in rate tariffs.
- 18 Hopefully, some demand responsive
- options that will be available to encourage people
- 20 to reduce peak demand. We'll be watching that
- 21 proceeding very closely and coordinating with that
- 22 proceeding as well as the PIER program and all the
- other programs.
- 24 So how does AB 549 fit in with all this?
- 25 Basically, all of those existing efforts do a

1 pretty good job of covering a lot of what needs to

- 2 be done in existing buildings, yet we still see
- 3 that there is significant potential, as evidenced
- 4 by Xenergy's recent study on non-residential
- 5 buildings and commercial buildings.
- 6 There's a lot of potential out there.
- 7 And if we put more resources into these programs
- 8 we could get a lot of more cost-effective savings.
- 9 And we've heard a lot of examples from people of
- 10 situations that aren't currently covered very well
- 11 by any of these areas here.
- So what we want to do with AB 549,
- 13 basically, is focus in on some of the crossover
- 14 areas here, the borders between these different
- 15 efforts. Make sure that they are coordinating
- 16 well, that certain important things aren't being
- 17 left out, and also look at kind of the areas that
- don't have any coverage at all right now.
- 19 Those could be right in the midst of it
- 20 all, or more out on the fringe, areas that we
- 21 really haven't gotten into yet. So we'll look at
- 22 those too. And hopefully AB 549 will result in
- 23 some recommendations on how to better coordinate
- 24 and also some recommendations on maybe some new
- 25 regulatory mechanisms or standards and new market

- 1 programs.
- 2 We would look definitely at who would be
- 3 best positioned to do those new efforts. Maybe
- 4 they'd fit into existing efforts. We might just
- 5 expand something like the appliance standards to
- 6 get into some new kinds of building components,
- 7 not just things you plug into the wall but maybe
- 8 these building materials.
- 9 Or we might recommend that the PUC and
- 10 the utility programs address a new area that they
- 11 haven't before. It's hard to say what it's going
- 12 to be, but what I want to say is what we won't be
- doing is a wholesale evaluation of any of these
- 14 existing efforts. We're going to be looking at
- 15 what's not being covered right now.
- 16 We'll look more from the evidence, the
- 17 symptoms we see in the markets out there as far as
- 18 well, here's a need that's not being addressed, or
- here's something that should be done and no one
- 20 seems to be doing it. And use that as a symptom
- 21 to try and track down who's not covering it and
- 22 why.
- 23 So I hope that helps people understand
- 24 how we'll be doing this project and what it will
- and won't do.

1 Now I'll talk a little bit about project

- 2 roles here, because -- due to kind of the
- 3 circumstances of our acquiring resources for this
- 4 project -- we're actually starting the mandatory
- 5 strategies portion of it kind of a little bit
- 6 ahead of the voluntary measures.
- 7 And the reason is that when the bill was
- 8 passed all the resources were struck from the
- 9 bill, yet they still wanted us to do the report
- 10 anyway. And we -- in this time of very
- 11 constrained budgets and very short staff, we have
- 12 a hiring freeze on right now -- could not commit
- 13 to really beginning this project until we had some
- 14 additional resources lined up.
- And thankfully the investor-owned
- 16 utility team here for Codes and Standards stepped
- 17 up to the plate and identified some funds that
- 18 they could use to begin some work here, but it had
- 19 to be related to codes and standards work. So
- that's why we're starting with that portion there.
- 21 A portion of what we'll be doing is a
- 22 pretty extensive characterization of the market.
- 23 That's not necessarily new work, there's a lot of
- 24 work out there. We're just having the Heschong
- 25 Mahone Group contracted to utilities pull that

- 1 work together for us.
- 2 And then we'll use that effort, that
- 3 base there, to look up both mandatory strategies,
- 4 which HMG will also continue to do for us, and
- 5 then through another method we'll look at the
- 6 market based strategies. And that will all feed
- 7 into developing our policy options and then going
- 8 through reports to the legislature.
- 9 We need your input, everyone here and
- 10 people who are listening and hopefully a lot of
- 11 additional people, who will be participating in
- 12 this process over the next few years to make sure
- 13 we're not missing anything important, and that we
- 14 have the right balance between regulatory options
- and voluntary or incentive-based options.
- 16 Because sometimes it makes a lot more
- 17 sense and can be done in a less costly manner to
- do things with a voluntary kind of approach.
- Just a little bit about the project
- 20 schedule here. I almost feel I have to apologize
- 21 for this, because the time frame seems awfully
- long. And the reason is this is the worst-case
- 23 scenario.
- 24 This assumes that we will get no more
- 25 new resources, that we'll have layoffs at the

1 state level, and that we'll have to do all the

- 2 additional work that the Heschong Mahone Group
- 3 will not be doing for us in-house. And that
- 4 everything that can go wrong will go wrong.
- 5 What we hope will happen will be
- 6 something that's maybe a year shorter than this
- 7 time frame, if we do get additional resources.
- 8 But we'll be planning workshops here, the public
- 9 input part, something in the fall here to respond
- 10 to HMG's report on regulatory strategies and
- 11 recommendations.
- 12 And then another one here when we
- develop our options for voluntary strategies. And
- 14 then of course there will be a draft report that
- 15 will happen at some point in time, nearly into
- that blue band, and we'll go from there.
- 17 So hopefully we'll be able to tighten
- 18 the schedule up by a full year if we're able to
- 19 get additional resources on the project.
- 20 So that's all I have to say about the
- 21 project. Are there any questions about it before
- 22 I move on? We'll have a section at the end of the
- 23 day for general comments about how we're going
- 24 about this project, but for right now are there
- any questions about what we're doing, why, and

```
1 how?
```

- 2 Yes, could you step up to the podium,
- 3 please, and state your name?
- 4 MR. WARE: I'm Dave Ware with Owens
- 5 Corning. When this bill was passed there was
- 6 somewhat of a companion bill by Lowenthal, AB
- 7 1574, that also directed the Commission to take a
- 8 look at existing building efficiency measures.
- 9 Is 1574 being included in this bill, or
- 10 is there a separate activity for that?
- 11 MR. CENICEROS: Is there a CEC staff
- 12 person in the meeting who's familiar with 1574 who
- 13 can answer that? Robert, do you want to say
- 14 something?
- 15 COMMISSIONER PERNELL: Just a question
- on it. Did 574 ask for a report to the
- 17 legislature or --?
- 18 MR. WARE: I'm not sure of that. It
- 19 does direct the Commission -- actually, I have it
- 20 here and I can provide that copy to you -- I'm
- 21 not, I'll have to look at it, it's only a three-
- 22 page bill similar to this bill.
- 23 But it does talk specifically about the
- 24 Energy Commission, directing the Energy Commission
- 25 to develop and look at and investigate energy

- 1 efficiency measures for existing buildings.
- 2 It looked primarily at the home
- 3 inspection group, and providing them direction to
- 4 include, at the point of sale, providing them
- 5 direction to include energy efficiency measures
- 6 and their home inspection process for sale of
- 7 buildings.
- 8 But it also included a section directing
- 9 the Energy Commission to do similar things. So I
- 10 was curious whether they were bringing those two
- 11 bills together.
- 12 COMMISSIONER PERNELL: All right. We
- will find out before the end of today.
- 14 MR. CENICEROS: Thank you for that
- 15 question, Dave, and explaining the bill. I can
- 16 never remember what all these bill numbers relate
- 17 to, but yes, that is one bill that we will be
- 18 coordinating our work on AB 549 with.
- 19 It will have a separate, more focused
- 20 work product involved, but it is kind of within
- 21 the full scope here of addressing existing
- buildings, so we will be looking at that, although
- 23 the timing will be a little bit offset.
- 24 Any questions that do come up in the
- workshop that we can't give a really complete

answer to we will post on our website for AB 549

- 2 the responses to those questions later. So, if
- 3 you're not satisfied with the response you get
- 4 right now let us know and we'll put something up
- 5 there for you. Yes, Mike?
- 6 MR. HODGSON: Bruce, just kind of a
- 7 general question. Is the CEC also going to
- 8 coordinate this project schedule with the SEER's
- 9 schedule for retrofit? Are they going to
- 10 reinstitute those workshops and get that process
- 11 going in coordination with this?
- 12 MR. CENICEROS: Are you talking about
- 13 the -- what is it, nine or ten year old statute?
- MR. HODGSON: Ratings scale.
- MR. CENICEROS: Yes. I am not able to
- 16 give you an answer in terms of whether that
- 17 project will be restarted by AB 549 or folded into
- 18 the scope of AB 549. We haven't yet resolved that
- 19 issue, but again staff constraints there. At a
- 20 minimum I hope that we can at least address the
- 21 issues involved there and make sure there is a
- 22 pathway to getting that work done.
- 23 That's one of the primary things I see
- 24 the AB 549 report to the legislature being able to
- do, is to say "here's an action plan. Here are

1 the things that need to happen to address some of

- 2 these gaps in the market."
- 3 Clearly, not having a structure and
- 4 standards for how those ratings are done in
- 5 California is something that needs to be resolved.
- 6 So I'm sure that will be addressed in some way,
- 7 one way or the other.
- 8 Any other questions? Okay, then I'll
- 9 move right along and introduce Tony Pierce from
- 10 Southern California Edison. He is the project
- 11 manager here for the contract of Heschong Mahone
- 12 Group. And will talk a little bit about the
- 13 project and introduce Lynn.
- MR. PIERCE: Good morning, and thanks,
- 15 Bruce. Appreciate the opportunity to address the
- 16 group as we kick off the AB 549 project in the
- 17 public sector.
- 18 I wanted to give you a little bit of
- 19 background in terms of introducing the IOU's
- 20 efforts in support of AB 549. I want to tell you
- 21 briefly who the team consists of, they're all here
- 22 today. And then just give you an introduction to
- 23 the project, and have our lead consultant to HMG
- 24 go into some of the early project discoveries,
- 25 project reporting.

1 The investor-owned utilities, the four

- 2 investor-owned utilities in California, initiated
- 3 a codes and standards program that is funded with
- 4 public good charges, PGC funds, in 2000.
- 5 So this is the fourth year of the
- 6 statewide codes and standards program. I know
- 7 many of you in the room have been following or
- 8 working on the Title 24 Building Efficiency
- 9 Standards and the Title 20 Appliance Standards.
- 10 And you all have seen the term "CASE
- 11 study" or "CASE initiative." CASE is an acronym
- 12 that we came up with for codes and standards
- 13 enhancement. So these are initiatives developed
- 14 by the statewide IOU codes and standards program
- 15 team to promote and advocate for energy efficiency
- 16 standards and enhancements.
- 17 The four investor-owned utilities in the
- 18 state, if you're not familiar, are Southern
- 19 California Edison, Pacific Gas and Electric
- 20 Company, Southern California Gas Company, and San
- 21 Diego Gas and Electric Company.
- 22 My project partners, as I mentioned, are
- 23 here. Pat Eilert, program manager for Pacific Gas
- 24 & Electric. Pat also has Charles Segerstrom
- 25 supporting him here today. Lisa Fabula with San

- 1 Diego Gas & Electric. Lisa has Norma Cox here
- 2 supporting her today. And Lynn Bardsley is here
- 3 from Southern California Gas Company.
- 4 We set out, we actually received a phone
- 5 call early last summer from Bruce and started a
- 6 discussion process with the CEC staff into how the
- 7 IOU codes and standards program could support the
- 8 AB 549 mandate. And those discussions continued
- 9 through last summer, describing the scope.
- 10 And we actually at the ACEEE conference
- in Monterey had an informal session that some of
- 12 you were invited to, it was open to all the
- 13 conference attendees, where we again scoped out
- 14 what the magnitude of an investor-owned utilities
- 15 project could be. And then late last year the
- investor-owned utility team brought HMG aboard as
- 17 our lead consultant.
- 18 Primary objectives -- and Bruce has
- 19 given you an overview, Bruce and Randel have given
- 20 you an overview of the CEC staff objectives. Ours
- is a snapshot, or a little bit more condensed
- 22 version of those objectives and tasks.
- We're looking to study the existing
- building market, both res and non-res. What the
- 25 energy efficiency measures that are available that

1 could be considered for standards enhancements

- are, and what the trigger events that would result
- 3 in actually adopting or improving those building
- 4 measures would be.
- 5 We're also then looking in the study to
- 6 characterize and prioritize the measures and
- 7 submit this report to the CEC staff. And we will
- 8 be looking at demand as the bill states, but also
- 9 at energy efficiency.
- 10 We crafted the work scope into seven
- 11 tasks. And I'm just going to put them up here.
- 12 You can see, briefly, we completed the first task
- 13 back in February of this year and have been
- 14 meeting with the IOU team and have been inviting
- 15 the participation of the CEC staff so that they
- 16 could make as best use of this report and its
- 17 final product as they can, in replying to their
- 18 mandate.
- 19 We also then proceeded with the research
- 20 phase of the project, and just completed that
- 21 about a month and a half ago. And then looked
- into segmenting the existing building market, and
- then looking at what key events are associated
- 24 with those measures that might be considered in
- 25 the building market segment.

1 And we have a draft report that we're

- working on right now. We expect that report to be
- 3 submitted the end of this week. We're going to be
- 4 meeting throughout the week, and that may move a
- 5 little bit. But some time this month we'll have
- 6 tasks three and four complete.
- 7 And then we'll look into how those
- 8 events that we identified in the previous tasks
- 9 would be included into standards and start to do
- 10 some preliminary cost-effectiveness in determining
- 11 what the ranking of the various measures may be,
- 12 and what the statewide impacts would be.
- 13 So those tasks will wrap up the IOU
- 14 report, and our projected completion date and
- delivery to the CEC staff for that final report is
- in November of this year.
- 17 And the last slide I have is just a Gant
- 18 chart showing our project schedule going up into
- 19 early November. So if you have any brief
- 20 questions on the IOU effort I can take that, or
- 21 we'll have a lot of discussion for this afternoon.
- Seeing no hands, hearing no -- oh, Mike?
- MR. HODGSON: The research that's been
- done on task two, is that available or listed
- 25 somewhere?

```
1 MR. PIERCE: We can make that report
```

- 2 available. Right now we have just the IOU web
- 3 pages that have been reported up there. And CEC
- 4 staff -- we can talk to them about making it
- 5 available on a PDF so that they can put it on
- 6 their web page.
- 7 MR. HODGSON: Great. thanks.
- 8 MR. PIERCE: Anything else? Thank you.
- 9 I'd like to introduce Lynn Benningfield with
- 10 Heschong Mahone Group. Lynn is the project
- 11 manager for the IOU AB 549 project.
- MS. BENNINGFIELD: Thank you, Tony.
- Okay, can you all hear me? I'd like to thank Tony
- 14 and the IOU team. It's been interesting so far
- 15 learning about such a huge topic, and trying to
- 16 begin to put a box around the possibilities. And
- 17 to hear additional possibilities that we haven't
- 18 heard of.
- 19 And that's why we're here today mainly,
- 20 to listen to you, to present what we've found so
- 21 far, and then to listen to your input so that we
- 22 can start the next phase, which is starting to
- 23 rank them and vet them down to standards that
- 24 could be, number one, easily adopted,
- 25 automatically adopted, and number two -- with a

1 little help from IOU's or market preparation --

- 2 could be adopted at a later date.
- 3 So here's the objective of our part of
- 4 the meeting today. And there's a little bit of
- 5 change from the listed agenda, if you don't mind,
- 6 to facilitate the discussion. We want to
- 7 categorize residential market and then discuss
- 8 potential enhancements to the residential market.
- 9 And then we want to shift gears to the
- 10 non-residential market and do the same thing. I
- 11 believe the agenda says we're going to
- 12 characterize everything and then talk about it
- later, we're actually going to do it by market
- 14 segment.
- This is an abstract concept drawing of
- 16 what could be done for existing buildings. And
- 17 this is a line -- obviously there's no scale to
- 18 this drawing. But new construction has improved
- 19 through codes and standards, appliance efficiency
- 20 standards, and through IOU programs.
- New construction has come a long way in
- 22 terms of energy efficiency. Cost per square foot
- 23 is much lower, although homes are bigger. But
- 24 we've made substantial progress in that arena.
- 25 The existing stock is slowly improving over time

1 as the new stock is folded in to the existing

- 2 stock.
- 3 This line is meant to represent the
- 4 current efficiency of all buildings, and that's
- 5 with all the impacts that happen along the life of
- 6 a building. The appliance efficiency standards,
- 7 any applicable building energy efficiency
- 8 standards, any participation in voluntary
- 9 programs. That's what that line is supposed to
- 10 represent.
- 11 And then here's what we're looking at.
- 12 We're not sure how far up we can go. We're not
- 13 sure if we can even surpass new construction.
- 14 That's yet to be determined.
- Okay, let's talk a little bit about what
- 16 residential market looks like. There's no big
- 17 surprises here. Single family detached is by far
- and away the number one in terms of number of
- 19 units in California and square footage. There's a
- 20 significant amount of multi-family buildings that
- 21 are out there.
- In terms of who owns and who rents,
- 23 here's a breakdown by building type. Single
- 24 family detached, again, has 6.5 million units.
- 25 And you can see it's a substantial fraction. I'll

- 1 give you a minute to look at this.
- 2 Then I have it broken down by who owns
- 3 and who rents. There's a significant chunk of
- 4 renters in California, but of course owner-
- 5 occupied is still the number one category. Yes?
- 6 MR. BORSTING: Do you have it broken
- 7 down by -- I'm sorry, Eric Borsting. Since the
- 8 energy code has taken effect, do you have it
- 9 broken down energy code by energy code? For
- 10 houses?
- MS. BENNINGFIELD: Yes, we do. We'll
- 12 get to that in a second. We have more data than
- 13 I'm presenting today. The short answer is that
- 14 most of existing stock is old, and is impacted by
- 15 appliance efficiency standards and somewhat the
- 16 building energy efficiency standards, but there's
- 17 still a lot of potential there.
- 18 And this helps to illustrate it. This
- 19 actually shows the turnover, return rate,
- 20 basically, of stock. So that's relatively small,
- 21 but it's a large number of units that are turned
- over every year in resale. And a substantial
- 23 portion of those are older homes.
- What we're doing is we're going to break
- 25 it down by standards version, so that you'll

1 see -- 1982, '83 was sort of the landmark year for

- 2 scanners. There was a little HCD impact before
- 3 that, but most of the existing stock was built
- 4 before 1982.
- 5 The older buildings do have a larger
- 6 cost per square foot. But the newer homes are
- 7 much larger than older homes, even with additions.
- 8 And the appliance saturation is a bit higher. And
- 9 standby loss in appliances is having a larger and
- 10 larger portion of energy. Yes?
- 11 MR. MESSENGER: Can I ask -- Mike
- 12 Messenger with the California Energy Commission.
- MS. BENNINGFIELD: That's Mike Messenger
- 14 with the California Energy Commission.
- MR. CENICEROS: Will you please step up
- 16 to the podium there so it will pick you up. Sorry
- 17 for the inconvenience.
- MS. BENNINGFIELD: A lot of these
- 19 questions that are coming up will probably be
- 20 issued in the report that's going to be issued in
- 21 a week or so. So you'll have a little bit more
- detail in terms of the breakdown, from that
- 23 report.
- MR. MESSENGER: My question is have you
- looked at how those two effects counteract in

- 1 terms of total bills? For example, does the
- 2 average home build post-1990 have a higher energy
- 3 bill or a lower energy bill than the average home
- 4 built pre-1982, for example?
- 5 MS. BENNINGFIELD: From memory --
- 6 Cynthia, you might be able to help me here. I
- 7 believe the data we saw shows new home buyers are
- 8 still paying more at the meter.
- 9 Okay, we already covered those. Okay,
- 10 what impacts a building now? From the regulatory
- 11 side. Typically, when the appliances are replaced
- 12 the current appliance efficiency standards, the
- 13 federal efficiency standards that are in place at
- 14 the time, will increase the efficiency of the
- 15 appliance that is replaced.
- And any time a home is remodeled if
- 17 something is touched related to energy and there
- is an appliance standard evoked, or the building
- 19 energy efficiency standards are evoked, as with
- 20 additions, then there is an opportunity to impact
- 21 at that point.
- 22 And then the third bullet, at the
- 23 bottom, shows the utility incentive programs also
- 24 have an impact on existing buildings.
- 25 The bullets on the left are indicating

1 trigger points, where things might happen, where

- 2 upgrades might happen, and then the ones at the
- 3 right are what happens, what is the mechanism that
- 4 affects the trigger.
- 5 Okay, let's look at a residential
- 6 building. Here's, again, this efficiency in time
- 7 per minutes in abstract with no scale. Typically
- 8 a house, once it's built, if nothing is done to
- 9 it, no appliances are replaced, the energy use,
- 10 the efficiency, will degrade over time. The
- insulation will settle, etc. The appliances will
- 12 operate less efficiently over time.
- So you have this sort of natural
- 14 degradation process. Now there are points along
- 15 the way where actions will be taken that will help
- 16 boost up the efficiency, and can and do boost up
- 17 the efficiency of the existing stock.
- 18 And here's some of the trigger points
- 19 where that happens now. These are appliances that
- 20 are covered by appliance efficiency standards, and
- 21 these are approximately the lifetimes of these
- various appliances. So the dishwasher doesn't
- 23 last as long as a refrigerator, for example. And
- 24 the HVAC unit is typically replaced -- I think
- it's around year 13.

```
1 There will be two dishwasher
```

- 2 replacements in the life of the house. What did
- 3 we start out with, about 25 years? Yes. Even
- 4 though I said there was no scale, there is. There
- is in our heads, but I didn't want to put it out
- 6 there because I was afraid people would take it
- 7 apart. And "well, gee, it really lasts 13 years
- 8 and not 12."
- 9 I just wanted to show -- oh, on the
- 10 timeline of the building, these up arrows are the
- opportunity to make the building higher in
- 12 efficiency and close to the purple one.
- 13 COMMISSIONER PERNELL: But your timeline
- 14 is --
- MS. BENNINGFIELD: 25 years.
- 16 COMMISSIONER PERNELL: 25 years. Is
- 17 that the typical life of the building?
- MS. BENNINGFIELD: No, it's much longer
- 19 than that. We can go out further and further if
- 20 we like. What we plan to do in the next phase,
- 21 after we target a few options, is to look further
- 22 and further into the statewide impacts of those
- 23 options.
- 24 What age house does it have higher
- 25 impact than another age? How many times will this

1 happen? Will there be opportunities along the way

- 2 to make it even more efficient?
- 3 So, since it's such a huge project and
- 4 such a -- you know, there's two kinds of
- 5 buildings and they all last a long time. Many
- 6 things happen along the course of the building,
- 7 you need to start narrowing it down at this point.
- 8 But the dotted lines now represent new
- 9 opportunities that we see. These aren't by any
- 10 means the total list of opportunities, but these
- 11 are trigger points where we can look at improving
- the efficiency of the building. So this would be
- 13 a time-specific illustration of what might happen
- 14 to cause the building to come full circle to the
- 15 purple line there.
- 16 For example, something could happen at
- 17 the time of sale. Maybe home energy rating could
- 18 happen at the time of sale. Maybe some
- 19 improvements could be put in, and associated with
- 20 the recommendations from that rating. It can
- 21 happen again at the next sale, or if the ratings
- 22 square were high enough perhaps it wouldn't be
- 23 required at the second sale.
- 24 At the time the roof is replaced is a
- 25 great opportunity to look at cool roofs,

1 photovoltaics, attic insulation and other things -

- 2 ducts, ceiling. The roof replacement provides a
- 3 very good opportunity.
- 4 But these aren't by any means all of
- 5 them, so we'd like your input on what other
- 6 triggers might occur along the time of a home's
- 7 life.
- 8 Here's a list we've come up with for
- 9 typical triggers on the left hand side, and the
- 10 opportunities those triggers might provide on the
- 11 right hand side. A lot of these triggers do call
- 12 into play energy appliance efficiency standards
- now, but there may be some expansion
- opportunities, and there may be some other
- 15 opportunities too.
- 16 And these triggers apply to both
- 17 commercial and residential. You'll see some here.
- 18 Building lease, for example, typically doesn't
- 19 have a residence, but rental would. So there
- 20 could be a trigger that's associated with renting
- 21 a house.
- 22 And now is the time when we kind of
- 23 would like your ideas on some potential measures
- or some potential trigger points that could impact
- 25 a residential building. What we plan to do next

1 is to map these opportunities, using a similar

- 2 chart to this.
- 3 The triggers are going to be listed
- 4 here, and then the current impact mechanisms are
- 5 listed across the top of the columns. And then
- 6 we're mapping whether or not there is an existing
- 7 impact and not necessarily quantifying the amount
- 8 of that impact, but is there an impact there now,
- 9 and is there an expansion potential there now.
- 10 And I've filled in a couple just to show
- 11 you an example. The next slide will also
- 12 recognize where opportunities lie and help to
- 13 quantify it.
- 14 Currently, the building energy
- 15 efficiency standards may impact the remodels,
- depending on what type of a remodel is done.
- 17 Normally they don't impact it very much, unless
- there's an energy using device that's replaced.
- 19 And at that point it's really an appliance
- 20 efficiency standard trigger.
- 21 If it's an addition that's built at the
- time of the remodel then definitely the standards
- 23 would apply. But there is a somewhat promising
- 24 expansion potential for time of remodel building
- 25 energy efficiency standard impact. And that may

- 1 require expansion authority.
- 2 But that time is a perfect time to look
- 3 at the building and see what is cost-effective to
- 4 do with that building. The same thing is true of
- 5 the sale of a building. Right now there's no
- 6 energy requirements that take place at the time of
- 7 sale, but it's possible that it's a great
- 8 opportunity to take some action at that point.
- 9 As I mentioned before, it's a good time
- 10 to do some kind of efficiency rating on the
- 11 building. It's also a good time to improve, to
- 12 take some improvements. There are some things
- that could be done in conjunction with a home
- 14 inspection.
- So we feel that's one example of an
- 16 opportunity where the potential could be
- increased.
- Now what could be done? And equipment
- 19 replacement -- the green means very likely, the
- 20 yellow means somewhat likely, and the red means
- 21 not likely. So if an HVAC unit is replaced then
- 22 obviously there's a very likely opportunity for
- 23 efficiency improvement.
- 24 If a certain amount of time has passed
- 25 it's likely that the energy efficiency ratio of

1 that unit is available. The consumer has the

- 2 option to increase this, of course, beyond the
- 3 minimum.
- 4 Then we have lighting system upgrades.
- 5 Sometimes when homes are remodeled lighting
- 6 systems are upgraded, and that's also a very
- 7 likely trigger point.
- 8 Building an envelope upgrade.
- 9 Typically, when equipment's replaced, building an
- 10 envelope upgrade doesn't necessarily mean that
- 11 equipment will be replaced, although it could
- 12 happen.
- 13 And it's possible that when equipment is
- 14 replaced that some controls associated with that
- 15 equipment could be required to be installed which
- 16 makes them operate more efficiently, and that also
- 17 is a possibility.
- 18 We've also listed tariff charge rating
- opportunities separately, because these are new
- 20 developing areas which could have substantial
- 21 impact on existing buildings.
- 22 Dynamic pricing, time of use rates,
- 23 could be used in conjunction with control systems,
- for example, installation to provide the homeowner
- 25 the opportunity to control their own rate and

- 1 their own energy bill. And controls could be
- 2 installed such that the homeowner can actually
- 3 take action at peak times to manage their bill and
- 4 their household energy usage.
- 5 And then there's also when equipment is
- 6 replaced, that's also a good time to look at the
- 7 overall house as a system, and look at some
- 8 opportunities that go beyond just replacing like
- 9 with like or like with slightly improved.
- 10 Okay, I think it's time now -- if
- 11 there's any questions I can answer them, but I'd
- 12 like to turn it back to the CEC for discussion at
- 13 this point, general discussion. Are there any
- 14 specific questions about the market
- 15 characterization, for example? I can talk about
- 16 those.
- 17 And then I'd like to open up kind of a
- 18 brainstorming session that the CEC will be leading
- 19 about what kinds of things can be done. Okay,
- 20 great, I'll turn it back over to you.
- 21 MR. CENICEROS: So, just to make sure
- 22 we're going in the right direction here, then
- 23 you'd like to receive comments on the overall
- 24 presentation and then go into a brainstorming
- 25 session when those comments and questions are --

- 1 MS. BENNINGFIELD: Yes.
- 2 MR. CENICEROS: And this is focused on
- 3 residential segmentation, market characterization,
- 4 and opportunities, right? Okay, any questions
- 5 from the audience or on a phone?
- 6 MR. WARE: Dave Ware with Owens Corning,
- 7 I guess I'll break the ice here a little bit.
- 8 Actually, I think it was on the first draft that
- 9 was presented, or one of the first drafts.
- 10 Efficiency potential graph -- and I realize it was
- 11 somewhat hypothetical to show the 45 degree angle
- showing new buildings and then the potential for
- 13 existing buildings.
- 14 And basically I think you were showing
- 15 the area in-between the two slopes of the lines
- 16 that were potential for improvements between
- 17 existing buildings and moving up to new
- 18 construction.
- 19 And I don't think I'm trying to
- 20 criticize, but really what's happened is the new
- 21 buildings aren't really improving, they are
- 22 actually flattened out.
- 23 Because new construction typically only
- 24 meets the efficiency level of the new building
- 25 code. So, in essence, over time, it seems like

- 1 whatever happens in this activity isn't
- 2 potentially going to -- at some point you're going
- 3 to maximize at best where the level of the new
- 4 construction energy code is, as opposed to over
- 5 time improving all building stock beyond what the
- 6 energy code is.
- 7 So there is, for better or worse, a
- 8 finite level of improvements that could be made
- 9 both from the consumers standpoint and from the
- 10 state of California's energy savings standpoint.
- I'm not sure what my point was, but I wanted just
- 12 to illustrate that issue in the graph.
- 13 There is a potential in this activity to
- 14 go -- for existing buildings -- to go even beyond
- what the combination of things that you're going
- 16 to present today, I'm sure, that go beyond the
- 17 efficiency level for new construction.
- 18 And I think that that is a very good
- 19 thing. And I hope it's an opportunity that we
- 20 don't lose in this activity.
- 21 MS. BENNINGFIELD: Yes, the IOU team and
- the CEC staff, all of us spent a lot of time
- 23 trying to figure out how to show this. And that
- 24 issue exactly came up. Well, really, you should
- 25 sort of blend the potential beyond the line, maybe

1 the new construction line should be flatter.

- 2 There's lots of nuances we can consider.
- 3 And this is really an abstract concept,
- 4 and by no means are we trying to limit what we're
- 5 looking at. And I agree with your points. Do you
- 6 guys have anything to add?
- 7 MR. CENICEROS: Yes. Part of the
- 8 problem is as soon as a new building is occupied
- 9 it becomes an existing building. So I think what
- 10 Lynn is trying to show in the graph there is the -
- with time, a building built in that year, that's
- 12 about the efficiency level that you can expect.
- 13 That goes up over time for each building
- 14 built in subsequent years. And as soon as that
- 15 building is occupied and a little bit of time
- 16 passes there's all sorts of opportunities. I made
- 17 upgrades in mine the week after I moved into my
- 18 new house.
- 19 So the point is well taken. Keep that
- in mind as we're distinguishing between new
- 21 buildings and existing buildings. Because they're
- only a new building for an instant in the life
- 23 there of the building.
- MR. MAHONE: I think also it's important
- 25 to remember that that graph sort of characterizes

1 the efficiency of new construction, and it's not

- 2 just what the code readers say. It's the
- 3 combination of the code plus whatever the utility
- 4 programs or any other sources are doing to affect
- 5 the efficiency of that new building at the time
- 6 it's built.
- 7 MR. WARE: Thank you.
- 8 COMMISSIONER PERNELL: Dave, before you
- 9 leave we do have a -- you asked a question
- 10 earlier about AB 1574? Lowenthal? And basically
- 11 the bill is voluntary but it adds the -- it allows
- 12 the seller or the buyer to ask for a home
- inspection.
- 14 And it also directs the CEC to come up
- 15 with recommendations as to how to improve the
- 16 efficiency of homes based on whatever the home
- inspection is. So it's -- it doesn't mandate
- anything, but the appraisal is something different
- 19 than a home inspection.
- I think a home inspection looks at more
- of the mechanical and structural condition of the
- 22 building. So I'm not sure that it can be rolled
- in to what we're doing. Maybe it can. We got our
- 24 staff and consultants to look at that.
- 25 But this bill doesn't specifically

```
1 mandate us to set any type of regulation. It
```

- 2 allows the homeowner or the buyer to ask for a
- 3 home inspection, and it kind of identifies who's
- 4 qualified to make those types of inspections.
- 5 MR. WARE: Thank you, Commissioner. My
- 6 point was, the intent of the two bills are very
- 7 similar, and this bill, I think you might say, has
- 8 a larger scope than 1574, and I agree with you
- 9 that there's nothing specific as far as a
- 10 mandation within the 1574 directing the Commission
- 11 to do something specific other than to disseminate
- 12 some measures that would enhance energy
- 13 efficiency, I'm paraphrasing one of the paragraphs
- in here talking about the Energy Commission.
- But it seems to me that's there's an
- 16 opportunity just to put them together. I would
- 17 think that this activity also would look at home
- inspection process. And so, that relates to 1574.
- 19 COMMISSIONER PERNELL: I think you're
- 20 point is well taken. That there could be
- 21 opportunity here, and I -- I don't want to speak
- 22 out of turn here -- I think we're going to look at
- 23 that as we go forward.
- MR. CENICEROS: In some of the earlier
- 25 brainstorming sessions we've done, we did a little

1 brainstorming session at the ACEEE summer session

- 2 last fall. And this is one of the ideas that was
- 3 brought up then. I've heard it brought up
- 4 subsequently.
- 5 So we will be looking at -- first of
- 6 all, there is a need part of this equation, that
- 7 homes need to be evaluated before their sold, or
- 8 may need to be evaluated before their sold. And
- 9 the next part of that questions is who is in the
- 10 best position to do that?
- 11 Home inspectors are already in the home,
- they're certainly great candidates, there are HERS
- 13 raters out there, there are possibly other
- 14 mechanisms for accomplishing that.
- And so we will consider that within the
- 16 scope of the AB 549 project, and make a
- 17 recommendation probably in terms of how that
- 18 activity should happen, if it's an important
- 19 activity that we think it needs to happen.
- MR. WARE: Okay.
- MR. CENICEROS: We had a request here.
- 22 I think Mike Messenger had a question first, and
- then we'll get to you, but I did want to clarify
- 24 what it is we're doing right now.
- We're looking for general questions

1 about the slide presentation you saw there. And

- 2 we will be moving right after that into a
- discussion about opportunities, and where you
- 4 thing the opportunities lie here.
- 5 And then in the afternoon we'll be
- 6 talking about strategies or mechanisms that would
- 7 help capture those opportunities. Mike Messenger,
- 8 you had a question? You're going to concede to
- 9 this gentleman? Could you please state your name
- 10 and your comment, please?
- 11 MR. QUINN: Patrick Quinn, Q-u-i-n-n. i
- 12 conducted the initial diversity test in Sacramento
- in 1979 and '80. And I find the matter her
- 14 brought up by this gentleman here is a matter of
- achieving equivalency in performance.
- 16 And in that context the question is
- 17 matters of achieving equivalency at what point in
- 18 time between Title 1 and new buildings and
- 19 existing buildings.
- 20 And in that regard, who would be
- 21 responsible for conducting the tests is the
- 22 determinations of the controller systems that are
- 23 already installed in either the existing as-built
- inventory and/or the new buildings.
- 25 So the question comes down to matters of

1 equivalency and achieving equivalency in terms of

- 2 functionality and when that will actually occur.
- 3 At what point in projected time does the Energy
- 4 Commission anticipate that will happen in terms of
- 5 the proposed inventory projections of new
- 6 construction?
- 7 Because those are matters that have
- 8 concerned those of us who have been participating
- 9 at both the statewide levels and the national
- 10 levels and the regional levels for the past 25
- 11 years. That was the initial task that we were
- 12 assigned in 1978 through 1998.
- So I have been part of that team
- 14 originally that conducted those tests. And also,
- in terms of pass/fail methodologies in developing
- 16 those methodologies over the past twenty-some
- 17 years. I've been intimately involved. So in that
- 18 context I'm asking that question.
- 19 MR. CENICEROS: Mr. Quinn, when you say
- 20 equivalency do you mean the prospect of bringing
- 21 an existing older building up to the same level of
- 22 efficiency as a new one built today?
- MR. QUINN: Well, the task that we were
- initially given in the 70's and 80's was to
- determine clustering, and suddenly the word

1 clustering in terms of a task to monitor an

- 2 internal function was dropped.
- 3 And over the past 12 to 14 years the
- 4 word clustering has not been injected into the
- 5 test methodologies or those experiments that were
- 6 conducted at the beta level, or within the PEER
- 7 program.
- 8 So in that regard I expected that the
- 9 PEER program did investigate the clustering
- 10 potential, and therefore has developed specific
- 11 case answers to that functionality, and the
- 12 multiple functionality and how that is to be
- determined, and who's going to perform those tests
- 14 to distinguish in the home inspection procedures
- and the appraisal procedures that question of
- 16 testing.
- 17 And the missing link has not entered
- 18 into this discussion.
- 19 MR. CENICEROS: Thank you, Mr. Quinn.
- 20 I'd be interested in talking to you at the break
- 21 and get more details about that past work. That
- 22 might be very helpful. Mr. Messenger?
- 23 MR. RIEDEL: If I could interject for a
- 24 second, Mike. We're picking up some background
- 25 from people that are in on the conference call.

1 So this is just to alert you to pay attention to

- 2 your noisemaking while proceedings are ongoing.
- 3 Thank you.
- 4 MR. MESSENGER: Okay. Ready for me now?
- 5 I have a question again about that efficiency
- 6 potential diagram, which to me was a little bit
- 7 confusing.
- I think that, for example, you need to
- 9 get a handle on what you mean by, how you're
- 10 defining, what units you're using for efficiency
- 11 potential. Is that KBTU per square foot, or is
- 12 that an energy unit, or is that some kind of
- 13 percentage method?
- 14 Because, intuitively, the existing stock
- 15 efficiency potential, I'm not sure that it
- 16 increases over time. In fact, I think performance
- 17 degrades over time as opposed to increasing over
- 18 time.
- 19 And actually, I think, now that leads me
- 20 to just make some suggestions about how to look at
- 21 opportunities. It seems to me if you want to
- 22 improve the efficiency of any existing building
- over time there's basically three strategies.
- One is to slow down the rate of decay.
- 25 All the equipment that's installed, for example,

1 it's efficiency is slowly degrading over time.

- 2 The insulation efficiency is degrading over time.
- 3 So there may be some ways that you can slow down
- 4 the rate of decay.
- 5 Just as a side note, I'm currently
- 6 having the furnace system replaced at my house.
- 7 And when I asked each of the contractors what they
- 8 thought the efficiency decay had been over the 20
- 9 years that this furnace had been in I was amazed
- 10 with the range of estimates I got.
- I mean, everything from it's only
- 12 operating 25 percent as efficient as it used to,
- 13 to 75 percent. And then a lot of people just said
- 14 well, it's about half as efficient as when it was
- 15 originally installed.
- So there seems to be a wide range of
- 17 estimates about how fast degradation is happening
- 18 over time. I don't think it's quite that fast
- 19 because I think my bill would be accelerating if
- 20 that was the rate. So that's the first type of
- 21 strategy.
- The second one is you want to try, if
- 23 possible, to accelerate the rate of change of
- 24 appliances. Because, as we've heard before, when
- 25 appliance standards kick in, generally speaking,

when you're replacing any appliance in your house

- 2 the odds are that's it's likely to be more
- 3 efficient than the one that's sitting in the
- 4 existing house.
- 5 And then the third type of change that
- 6 you might want to look at is, anything when you're
- 7 doing a remodeling or anything that affects the
- 8 thermal characteristics of the house, whether it's
- 9 as simple as replacing a door to as difficult as
- 10 putting in a couple of new rooms, that to me is
- 11 the third place where you could significantly
- 12 affect the efficiency of the house.
- 13 How that interacts with this term called
- 14 efficiency potential I'm not sure, and hopefully
- when I read the report I'll be able to understand
- 16 that better. Thank you.
- 17 MR. CENICEROS: Thank you, Mike.
- 18 MS. BENNINGFIELD: Thanks for pointing
- 19 that out, Mike. The slide may be improperly
- 20 titled. Efficiency potential of buildings,
- 21 that's the end result. Maybe I should back up a
- 22 bit. This may take awhile for clarification but I
- think it would be worth it. There we go.
- Okay. It's not supposed to have any
- units with it, it's supposed to be relative. And

1 I know that's kind of fuzzy but that's where we

- want to start at this point, because we don't know
- 3 what's the KBTU's per square foot yet. It's
- 4 something along those lines, it's a relative
- 5 efficiency. And the second --
- 6 MR. MESSENGER: Can I interrupt for a
- 7 second. Is it efficiency or is it efficiency
- 8 potential? Those are two different things.
- 9 MS. BENNINGFIELD: That's the thing.
- 10 It's efficiency. So new construction building
- 11 energy efficiency is shown by this first one. The
- 12 last thing, where it's all shaded in, that's
- really the only time we're looking at potential.
- 14 So what we're trying to communicate is
- 15 here, that we built new residential buildings have
- 16 increased -- and commercial -- have increased due
- 17 to energy efficiency standards and volunteer
- 18 efforts and beyond the code efforts of utilities
- 19 over time.
- 20 Then the reason the stock goes up
- 21 slightly on the slight slope is that the new
- 22 buildings are folded in to the existing stock. So
- 23 while an individual does degrade, as you say, the
- 24 total stock is affected by the amount of new
- 25 structure.

1 And then this one is supposed to reflect

- 2 the current triggers that affect the existing
- 3 building stock. Like when the HVAC unit is
- 4 replaced. It may be 20 years -- yours was 20
- 5 years? -- normally it's a little bit less than
- 6 that. But when the HVAC unit is replaced the
- 7 efficiency of a home goes back up.
- 8 And the efficiency of the HVAC system
- 9 goes higher than it ever has been. Because when
- 10 the home was initially built the standards were
- 11 lower. So that's what this orange line
- 12 represents. That slowly, over time, the existing
- 13 stock is affected by building energy efficiency
- 14 standards, appliance efficiency standards, and IOU
- 15 programs.
- 16 Then this shaded area, which some have
- 17 said should actually go above the line, we're not
- 18 sure where we are in there, if we're above it,
- 19 below it, in the middle somewhere. And, you know,
- what the outcome of this process is.
- 21 We will, all we're trying to say here is
- that we will push the relative efficiency of the
- 23 existing stock up closer towards what the
- 24 efficiency of the new construction is, and maybe
- 25 beyond, depending on what the mechanisms are and

1 the actual measures are that we decide to look at.

- 2 Does that clarify it a little more?
- When you look at an individual building,
- 4 that's kind of a different story. And that's the
- 5 other graph that shows the curve going down. This
- 6 is supposed to portray the whole stock out there
- 7 in California, which is substantial.
- 8 MR. CENICEROS: Mr. Proctor?
- 9 MR. PROCTOR: John Proctor, Proctor
- 10 Engineering Group. I just would like to urge you
- 11 not to overestimate the amount of degradation.
- 12 Obviously, all the contractors speaking to Mike
- overestimated the degradation, which probably is
- 14 pretty close to zero if he properly maintained his
- 15 furnace -- which he may not have, I don't know, I
- 16 haven't checked it.
- 17 In general, the residential buildings at
- 18 least, and probably true on commercial buildings
- 19 as well, the degradation is much less than we
- 20 think it is.
- 21 And there have been a number of studies
- 22 which -- if you're going to use the numbers or
- 23 make the assumptions I would suggest that you look
- 24 at some of those studies on degradation, because
- in many cases it's quite small. Thank you.

```
1 MR. CENICEROS: Thank you, John.
```

- 2 MR. QUINN: I have a comment about
- 3 obsolescence factor and degradation. The word is
- 4 capture. If you don't know how to capture the
- 5 data in conducting your respective case-by-case
- 6 test you better learn what capture means.
- 7 Because I've been doing it for 50-some
- 8 years. So it's capture of the efficiency on a
- 9 case-by-case basis. Obsolescence factor is
- 10 obsolescence. However, the deterioration of the
- 11 building is to be measured you have to capture
- 12 that particular situation over a seasonal period
- 13 of time.
- On a 24-hour basis, 365 days a year,
- 15 it's quite simple. Degradation is degradation,
- obsolescence is obsolescence, deterioration is
- 17 deterioration, captured data is captured data. If
- 18 you don't capture it every five or ten minutes or
- 19 fifteen minutes it's gone, gone.
- 20 MR. CENICEROS: Thank you, Mr. Quinn. I
- 21 want to clarify that we won't be doing any
- 22 monitoring of existing buildings, but relying on
- 23 the newer studies which are out there with data
- 24 for that. And possibly the ones you referred to
- 25 earlier.

I would like to move on pretty soon here

- 2 to talking about the potential in the residential
- 3 area. Are there any more comments or questions
- 4 about the slides or overall process that Lynn went
- 5 over in her presentation? Yes, Mike?
- 6 MR. HODGSON: Thanks, Bruce. I have a
- 7 question about Lynn's presentation. Mike Hodgson.
- 8 One of the slides that Lynn presented was on
- 9 current residential impacts. And one of the
- 10 options was building energy efficiency standards.
- 11 And many of us have been sitting in this
- 12 room for the last couple of years talking about
- 13 2005, and when we get to the retrofit
- requirements, if you will, and the potential
- 15 standards that are being proposed, there seems to
- 16 be a fairly active discussion between the Energy
- 17 Commission and the Housing and Community
- 18 Development as to who has that authority.
- 19 And the building officials are somewhat
- 20 concerned over what those rules are and what they
- 21 need to respond to. I know Commissioner Pernell
- 22 kind of suggested that we take the bull by the
- 23 horns and have a meeting with HDC. And I'm not
- 24 quite sure.
- We're talking about a lot of potential

1 impacts on the retrofit market, and we're talking

- 2 potentially building energy efficiency standards
- 3 that have an impact on the retrofit market. I'm
- 4 wondering if that's been clarified, or whether
- 5 that's an issue that's still outstanding?
- 6 COMMISSIONER PERNELL: Yes, I do recall
- 7 those discussions. However, the director of HDC
- 8 has changed. And I just recently, last week, had
- 9 a meeting with Mr. Franklin, who is the new
- 10 director of HDC, and brought this forth.
- 11 And they are now in the process of
- 12 looking at that, and getting back to us. I think
- we're close, but since he was new he wanted to
- 14 come in and look at the proposed '05 standards and
- 15 talk to his staff. We were close with Ms.
- Boorstein (sp?), who was the previous director.
- 17 But she left, so that set it back a
- 18 little bit. But those discussions are going on,
- 19 and we want to, as I have indicated to him, be
- 20 sure that our standards doesn't conflict with any
- of their regulations and their might be a possible
- 22 MOU in the works.
- 23 However, nothing's final yet. we're
- 24 waiting to hear from him. And that just happened
- last week, so --.

```
1 MR. HODGSON: Thanks for the update.
```

- 2 COMMISSIONER PERNELL: All right.
- 3 MR. CENICEROS: Did anybody from HDC
- 4 make it to the workshop today, by chance? We'll
- 5 be coordinating with that agency, though,
- 6 througHout this project. Okay, any other general
- 7 comments about the presentation?
- 8 Let's go ahead and move on then, and
- 9 have a little brainstorming session or discussion
- 10 about -- maybe you could put that slide back up
- 11 with the matrix on it -- about the opportunities
- in the residential existing buildings market.
- We're trying to get a handle on what
- 14 types of actions and measures and etc. make sense
- 15 at the various trigger points in the life of the
- 16 home -- of the resale or remodel, etc. And any
- insights you can lend into that would be helpful.
- 18 If you'd also just like to talk in a
- 19 more general sense about opportunities that you've
- seen in the field that you're aware of that you
- 21 think we need to definitely take a look at, please
- 22 bring those up as well.
- 23 And again, for anyone sitting in the
- 24 back rows here, please come up to the podium and
- 25 talk into the microphone. And in each case please

- 1 state your name for the record. Thank you.
- 2 MR. RIEDEL: I have one last
- 3 housekeeping item for the people on the conference
- 4 call. If you have a mute device on your phone
- 5 would you please mute while you're not presenting
- 6 any information to us. Thank you.
- 7 MR. CENICEROS: Okay. Comments,
- 8 questions, suggestions about potential?
- 9 MR. DAY: I guess somebody's got to be
- 10 first. I'm Michael Day, I'm with Rockwood
- 11 Consulting. This is slightly off-topic, but it
- might provide something of a conceptual framework
- that we could go forward with in the future.
- 14 Something that's similar is the
- 15 Sacramento Metropolitan Air Quality Management
- 16 District, and the way that they are a part of the
- 17 permitting process for new projects. You have
- 18 to -- it's called the AQ 15 program.
- 19 They have essentially a smorgasbord of
- 20 points available from a wide variety of different
- 21 disciplines. From HVAC measures to light rail
- 22 stops, to charging stations for electric vehicles.
- 23 And because they came from a whole
- 24 number of types of entities, values are able to be
- 25 placed on them by the public at large and market

- 1 tables to assign some values to it. And new
- 2 technologies that come up are assigned a point
- 3 value. And if they are competitive they work
- 4 their way in.
- Just as -- to throw something out
- 6 there -- if we were doing something with
- 7 residential at point of sale, an energy survey, a
- 8 first survey could come through, establish this
- 9 house right now is at 12 points, and the code
- 10 could say that we need to be at 15.
- 11 And the homeowner could look and say
- 12 "okay, I need to pick up three points. Well, I
- get five for changing my windows, or I get three
- 14 for changing my HVAC."
- But something along those lines, where
- 16 individual measures and upgrades could be offered
- two points, where a baseline based on KBTU's per
- 18 square foot per year in both space cooling, space
- 19 heating and water heating, could establish where a
- 20 current structure is, and the effects upon that
- 21 per year could be defined.
- 22 But generally speaking, leaving it to
- 23 the marketplace to the maximum extent possible,
- 24 and letting individual measures compete, as
- opposed to being mandated. Thank you.

1 MR. CENICEROS: Thank you for that great

- 2 suggestion. Yes?
- 3 MR. HOGAN: John Hogan, city of Seattle.
- 4 I think -- I'll offer a little counterpoint here.
- 5 I think working with market technicians is great.
- 6 I would give you strong support for working with a
- 7 regulatory mechanism to take advantage of
- 8 processes that are already in place.
- 9 And so once somebody has decided to
- 10 remodel, our experience in Seattle and with the
- 11 Washington state energy code, since 1980
- 12 essentially whatever they touch needs to comply
- 13 with the new construction requirements, with some
- 14 caveats on that.
- 15 And essentially this allows people,
- 16 whenever they are deciding to take on some
- 17 projects, the scope of what needs to be altered to
- 18 comply with the new construction requirements
- 19 depends on the scope that they choose to take on.
- 20 So, for instance, if you are changing
- 21 out some of the windows and you have a house, you
- decide you're going to change out 40 percent of
- the windows, our code would say whatever windows
- you're going to touch need to comply, so those 40
- 25 percent would need to comply.

1 It doesn't seem as much different, yet

- 2 opening a wall in an existing house or opening a
- 3 wall in new construction, you'd have those comply.
- 4 For framed walls we require that if you
- 5 open a cavity, you need to insulate that cavity.
- 6 So you get to choose how many cavities you want to
- open, but if you're there and you open all or one
- 8 wall then you just, you know, fill all the framing
- 9 cavities in those walls.
- 10 It seems these are lost opportunities,
- 11 you know, you can try and balance these with HVAC
- 12 improvements and things like that, but the time to
- do it is when somebody is there actually doing the
- 14 remodeling.
- 15 Lynn, I think, talked about roof
- 16 replacements and roof insulation. We also require
- 17 that if you are working on a roof and the roof is
- 18 un-insulated, you need to comply.
- 19 So you're not necessarily going to open
- 20 up the roof so much if you have an attic space,
- 21 but if you have a multi-family building and you've
- got a flat roof you're liable to put so many
- 23 layers of roofing on top of that.
- 24 And then at some point you need to rip
- 25 all that off and take it down to the sheathing.

- 1 And we say at that point, if it's not insulated,
- 2 you need to insulate it before you put that back
- 3 on again.
- 4 So it seems you should take advantage of
- 5 those opportunities. I heard people talk about
- 6 the appliance standards, and we have the same
- 7 thing for mechanical and lighting systems. If you
- 8 replace the furnace then you capture that.
- 9 But we also say if you change the duct
- 10 work, whatever duct work you change you need to
- insulate that when you do it. And so, again,
- 12 piece by piece, as you elect to work on something
- 13 you fix it. And after 137 remodels, you know,
- 14 you've brought the whole building up to code.
- But it's not a comprehensive thing where
- 16 anybody has to look at the whole house and say
- 17 what they do or don't want to do, it just falls
- into place with the scope of what's undertaken.
- 19 COMMISSIONER PERNELL: Let me just ask a
- 20 question on that. First of all, thank you for
- 21 being here, and coming down from Seattle.
- In your example of replacing the
- 23 windows, if you touch it you replace it. What
- 24 happened if just one window got knocked out,
- 25 somebody throws a baseball through it?

1 MR. HOGAN: One of the nuances in that

- 2 is if the glass is broken you can replace the
- 3 glass with what was existing. But if you change
- 4 the sash and the frame, then you need to comply
- 5 with the new construction requirements.
- 6 COMMISSIONER PERNELL: And it's not
- 7 triggered on whether you need a building permit or
- 8 anything? It's just any remodel, or any
- 9 replacement?
- 10 MR. HOGAN: Right. I guess -- I'm not
- 11 sure exactly how the standards work in California,
- 12 but in Washington state the energy code
- 13 requirements are the requirements for
- 14 construction. Doesn't matter whether you get a
- 15 permit. Doesn't matter whether it's an
- 16 inspection. The requirement is the requirement.
- 17 So you have to comply with that. And
- 18 the folks selling the windows know that, the
- 19 utility representatives that run the utility
- 20 incentive programs know that. So it doesn't
- 21 matter whether you need to get a permit or not,
- 22 you still need to comply with those requirements.
- 23 COMMISSIONER PERNELL: Just one final
- 24 question. Do you know -- you may not know this --
- 25 but do you know if the manufacturers are selling

1 the high-efficiency windows for replacements, or

- 2 are they selling the less-efficient windows?
- 3 MR. HOGAN: In Washington state, a study
- 4 that the Northwest Energy Efficiency Alliance has
- 5 done says that more than 60 percent of the windows
- 6 sold in the northwest are energy star windows,
- 7 which in the northwest portion of the country
- 8 means there's a U-factor of .35 or less.
- 9 So the manufacturers are very active at
- 10 market. And what we find, actually, if you want
- 11 to order clear glass instead of low E, for
- 12 instance, that that's a special order, and that
- will cost you more, because some manufacturers
- 14 have gone entirely to energy star windows.
- 15 COMMISSIONER PERNELL: So the market is
- 16 responding?
- 17 MR. HOGAN: Yes. I think the regulatory
- 18 framework helps push them along, too. So to the
- 19 extent that we have code U factory requirements
- 20 that call for a .40 window, and they can claim
- 21 energy star if they're .35, why offer something at
- .38 or .39 when you can claim energy star at .35.
- 23 If there's a larger gap than they may be
- 24 inclined to offer two tiers of products. One that
- 25 barely meets the code and one that's the energy

- 1 star product.
- 2 COMMISSIONER PERNELL: Thank you.
- 3 MR. CENICEROS: Thank you for those
- 4 comments, John. It looks like we'll have to take
- 5 a close look at your coding as an example of one
- 6 way to do it. Any other reactions or comments
- 7 about that subject? John?
- 8 MR. PROCTOR: John Proctor, Proctor
- 9 Engineering Group. Not about that.
- 10 MR. CENICEROS: Something else?
- 11 MR. PROCTOR: Is this an appropriate
- time to bring up particular measures?
- MR. CENICEROS: Well, let me see first
- 14 if there are any other questions that are more
- 15 general in nature. That's kind of where we
- 16 started into that, I think. Anybody else have any
- 17 comments about --?
- MR. MCCAFFREY: My name is John
- 19 McCaffrey. I'm an architect and I write
- 20 specifications for San Francisco, involved in the
- 21 documentation of buildings. Residential work is
- 22 usually not covered in an as-built situation,
- 23 where these modifications are made over time I
- don't know how we're going to track this.
- 25 If a building is put up for sale and it

- 1 has to meet an energy efficiency rating, there
- 2 should be some history attached to that structure
- 3 that is maintained by the owner in some way. I
- 4 think we have to look at this.
- 5 MR. CENICEROS: Good point. Any other
- 6 general questions about the segmentation of
- 7 markets? Okay. Go ahead, John. Let's talk about
- 8 measures and potential.
- 9 MR. PROCTOR: John Proctor, Proctor
- 10 Engineering Group. I'd like to give you my
- 11 pluses, the things I think we should look closely
- 12 at.
- 13 Insulation and insulation defects.
- 14 There are many homes and commercial buildings with
- poor or no insulation. And many insulation
- 16 defects.
- 17 Air conditioner sizing and peak
- 18 efficiency -- read EER -- which should make the
- 19 manufacturers who aren't here very nervous. Full
- 20 air conditioning replacements, not partial
- 21 replacements. It's real common to replace only
- the outdoor unit on a split unit.
- 23 A very bad idea. Probably lose about
- 24 two EER parts in the process. As well, also on
- 25 that line, there's also replacements that don't

include the equipment that's supposed to be there

- 2 to get the rating EER. For example, time delay
- 3 relays and the like.
- 4 Proper installation of those air
- 5 conditioners -- you've all heard it from me a
- 6 million times, so I just thought I'd bring it up
- 7 again so you know I hadn't forgotten it.
- 8 Duct sealing, very important.
- 9 Eliminating dogs. By dogs, I don't mean the
- 10 little puppy dog types. I'm actually talking
- 11 about air conditioners that are out there that are
- 12 still running that are pulling many kilowatts,
- that are just terribly inefficient, and tuning
- 14 them up isn't going to fix them.
- 15 And there's a lot of air conditioners
- out there like that, and they need to be removed,
- and we should come up with some strategy by which
- 18 we can get those air conditioning hogs if you will
- 19 as opposed to dogs pulled out.
- 20 Another thing which has been ignored for
- 21 many years and I'd like to bring up again because
- it's such a beautiful thing, and that is shading
- 23 windows. Wonderful thing.
- 24 Air leaking problems. There's a real
- 25 problem in existing homes of bypassing the air

1 barrier high and low in the building, whether it's

- 2 a commercial building or a residence. And so I
- 3 think we should look seriously at that.
- 4 And really look seriously at the fact
- 5 that caulking and weather stripping in general is
- 6 not cost-effective. So when people talk about air
- 7 leakage they often speak of talking weather
- 8 stripping when in fact we ought to be looking high
- 9 and low in the building instead at the leaks that
- 10 really make a difference in energy consumption.
- 11 That's my short list.
- 12 MR. CENICEROS: Thank you, John. Dale?
- MR. GUSTAVSON: Dale Gustavson, Air
- 14 Conditioning Contractors of America. Just -- in
- thinking about some of the typical triggers, one
- 16 that I believe is perhaps missing, because it
- 17 exists in the marketplace -- and John's comments
- 18 prompted me to think of fit -- is periodic
- 19 maintenance of homes.
- 20 Many of our members have contractual
- 21 relationships with homeowners that has them at the
- 22 home from one to four times per year tuning up
- 23 their air conditioning systems. So there are
- 24 opportunities that we might talk about later
- 25 today. But those are certainly triggers, and they

- 1 already exist.
- 2 In fact, I might go one step further and
- 3 say a trigger would be, could even include the
- 4 offer of maintenance contracts on air
- 5 conditioning. And I'm not sure exactly where I'm
- 6 going with that, but these are things that are
- 7 going on in the marketplace, and there's an
- 8 opportunity to have an impact on what happens next
- 9 on the residence.
- 10 MS. BENNINGFIELD: Question for you. Do
- 11 you have any data on what the saturation is of
- this effect you're talking about, the one to four
- 13 times a year maintenance?
- MR. GUSTAVSON: No, but I can probably
- 15 get it, or get some ideas. But it's increasing
- 16 residentially and commercially. Periodic
- 17 maintenance, planned maintenance, is on the
- 18 increase.
- 19 COMMISSIONER PERNELL: So that is a
- 20 maintenance agreement that these -- the service
- 21 provider will come out whether they're called or
- 22 not? Most maintenance agreements that at least
- 23 I'm familiar with that my wife has, they only come
- out when something breaks down. So that's --
- you're suggesting something different?

1 MR. GUSTAVSON: Yes. The entire

- 2 industry over the last 10 to 12 years has moved in
- 3 the direction of establishing a contractual
- 4 relationship with the customer that binds both the
- 5 customer and the company to make planned visits.
- 6 It's happening residentially and commercially.
- 7 I'd say it's probably more predominant
- 8 in the commercial marketplace, but it's become a
- 9 regular part of how business is done
- 10 residentially.
- I have a contractor in my home that sent
- 12 me a flyer. I was impressed by the fact that the
- 13 flyer even made mention of energy efficiency. So
- 14 I gave them a chance.
- They came out and made a presentation,
- 16 and now come to my home twice a year. They call
- in advance of when they've scheduled me to make
- 18 sure I'm going to be home, and they do a complete
- inspection of the home and make recommendations
- 20 for upgrades or improvements. And this particular
- 21 contractor has energy efficiency on his list of
- things that he does.
- 23 This is something that we're trying to
- 24 do at the association, is to make all contractors
- aware of the opportunities to upgrade, improve,

1 clean, in order to increase efficiency. It's a

- 2 method of doing business that's definitely on the
- 3 rise.
- 4 It takes the peaks and valleys out of
- 5 their construction business. They want -- most of
- 6 these tuneups are being done in the fall and in
- 7 the spring when they aren't out at your house when
- 8 things have broken. The idea is to keep them from
- 9 breaking.
- 10 COMMISSIONER PERNELL: I would agree
- 11 with the concept because when they get to my house
- 12 it's too late. So if you're going to do
- 13 preventive maintenance it should be on some type
- of regular schedule.
- MR. CENICEROS: So the general concept
- here, Dale, is we give our cars a 30,000 mile
- 17 checkup and a 60,000 mile checkup and all that,
- and there's a list of things that they look at
- 19 each of those time.
- 20 But in an investment here, our homes,
- 21 that's many many times what it is for our cars, we
- 22 wait until it breaks, and maybe we should
- 23 reconsider that approach. Very interesting. Yes,
- 24 sir.
- MR. CRAIGO: My name is Steade Craigo,

1 I'm an architect with the state Office of Historic

- 2 Preservation. And I'm not quite sure when to
- 3 introduce this subject to you in the discussions
- 4 today on AB 549, but there are tens of thousands
- of historic commercial and residential buildings
- 6 in California.
- 7 And under California regulations,
- 8 qualified historic buildings are exempt from
- 9 energy conservation regulations. I'm wondering if
- 10 you had any idea, or we would be interested in
- 11 knowing -- certainly our office, and probably the
- 12 historic preservation community as well, and the
- 13 California Historic Building Safety Board, which
- 14 administers the California historical building
- 15 code -- how AB 549 may or may not be addressing
- 16 qualified historic buildings in California. Thank
- 17 you.
- 18 MR. CENICEROS: Thank you for that
- 19 comment. Definitely, historic buildings have
- 20 unique challenges there in making upgrades. And
- 21 we're going to be very sensitive to making sure
- that things are done in a way that preserves the
- 23 historic character of the building and meets the
- 24 goals of your organization and others. Other
- 25 questions? Yes, John.

1 MR. HOGAN: I'd like to respond to that

- 2 point. I think there is a really significant
- 3 difference between residential historic buildings,
- 4 like single family houses, and commercial historic
- 5 buildings.
- 6 Most of the residential buildings -- our
- 7 codes since 1980 have specified that the building
- 8 official may allow some special treatment for
- 9 historic buildings as long as there's some
- 10 reasonable degree of energy efficiency
- 11 improvement.
- 12 We take a look at what's the historic
- 13 features of that building. So in a house maybe
- 14 most of the envelope is exempt. We might expect
- 15 that roof or floor insulation would comply, unless
- 16 there was some reason not to do that.
- 17 Once you get into commercial buildings,
- 18 you have whole historic districts -- we do in
- 19 Seattle -- where really the only thing that's
- 20 historic is the facade. Nobody wants an existing
- 21 historic mechanical system, or nobody we know.
- 22 Everybody wants a new mechanical system.
- We've seen some historic lighting in
- libraries and a performance theater. It's usually
- in the building envelope, but within that, if it's

1 the historic district and it's just a facade we

- 2 would expect the roof and floor to comply.
- 3 Even for the windows. If the upper
- 4 couple of floors are historic and they need to be
- 5 repaired, we would say sure that's fine. But we
- 6 would say that virtually all the storefront at
- 7 street level has been replaced multiple times.
- 8 And so if you're changing that out now
- 9 we're going to say that needs to comply with the
- 10 new construction requirements, because you don't
- 11 really have an historical feature there.
- 12 MR. CRAIGO: In California the
- 13 prevailing code for qualified historic buildings
- 14 -- and this includes buildings on the national
- 15 register and our local registers or possibly in
- 16 surveys as the California historic building code
- 17 -- and it does exempt qualified historic buildings
- 18 from energy conservation regulations.
- 19 Although, as a practice, our office
- 20 always promotes sort of passive possibilities of
- 21 increasing conservation in both residential and
- 22 commercial buildings. You're right, and how do we
- 23 improve those historic buildings and still
- 24 maintain the character defining elements of the
- 25 historic building?

1 But we have residential and commercial

- 2 districts as well. And we look at the interior
- 3 historic fabric as well as exterior fabric. So it
- 4 is a dilemma, and we are very interested in
- 5 working with all of you today and in the future
- 6 with AB 549 on how we address qualified historic
- 7 buildings in California.
- 8 MR. BORSTING: Eric Borsting. I
- 9 remember probably six years ago the city of San
- 10 Diego re-did their zoning code. And as I
- 11 remember, any residence built before 1949 was
- 12 historic. So there may be some local twist to
- 13 this you might want to check.
- Don't quote me on the '49. At the time
- I remember 49 because I became historic then, but
- 16 I think it was around 1948, '48, somewhere around
- there, 1950. So you might want to check locally
- 18 how historic is defined.
- MR. CRAIGO: Let me add real quickly.
- 20 Usually 50 years is used as the cutoff date, but
- 21 we're getting right now into the 1950's and into
- the 1960's for buildings placed on the national
- 23 register, so we're pushing it.
- MR. CENICEROS: Okay, we have time for a
- 25 few more comments here before we have to move on

- 1 to non-res. Dave?
- 2 MR. WARE: Dave Ware with Owens Corning.
- 3 Some of the things that have been talked about.
- 4 Individual measures, combinations of regulatory
- 5 and other incentive things. An idea that dealing
- 6 with how do you catalog the kinds of things that
- 7 go on throughout time with a building.
- 8 You might want to explore looking at
- 9 requirements to the actual deed that runs with the
- 10 ownership with the home. I know that Department
- of Real Estate and real estate agencies in general
- 12 and builders don't like that -- it's time, it's
- money, etc. etc.
- 14 But the point here is somewhat different
- 15 and much more altruistic than just making money.
- 16 And having that information captured into the deed
- 17 then provides a hard copy of documentation of the
- 18 kinds of measures that are in that house, either
- 19 new or at the time of point of sale.
- 20 I'll give you an example. The new
- 21 building standards require that there's a
- 22 homeowners manual provided, presumably to the new
- owner/purchaser of that home. I don't think the
- 24 Energy Commission knows how well that requirement
- 25 so to speak is really distributed by the building

- 1 industry to new homeowners.
- 2 But if that mechanism could be looked at
- 3 in the context of the day that new home is sold it
- 4 becomes an existing home, and therefore is in the
- 5 purview of this activity, then that homeowners
- 6 manual could be looked at as being part of the
- 7 title in the deed of the home.
- 8 Related to that concept that I'm
- 9 proposing that the group looks at, there's an
- 10 organization of homeowners associations, and many
- 11 homes -- particularly town homes -- town homes in
- 12 a multi-family context or in a single family
- 13 context, have very specific CC&R's about what goes
- on within the purview of that homeowners
- 15 association.
- Whenever there is a sale of property
- 17 within that homeowners association the new
- 18 purchase has a title report that describes all the
- 19 CC&R's that that new purchaser must abide by.
- 20 And it's possible that, you know, this
- 21 group could explore ways -- at least through the
- 22 context of the homeowners association -- where
- 23 potential new measures or existing measures that
- 24 have gone on with that home in the purview of the
- 25 CC&R's for that specific homeowners association

- 1 could be tracked and catalogued.
- 2 So, anyway, I'm suggesting that you look
- 3 at the ability to use the title in deeds of
- 4 records for home ownership as a mechanism to track
- 5 things, and to push that market into greater
- 6 efficiency.
- 7 MR. CENICEROS: Thank you, Dave.
- 8 There's time for one or two more comments here.
- 9 MR. CONLON: Tom Conlon with Energy
- 10 Checkup, a service of GeoPraxis. We've been
- 11 working with home inspectors here in California
- for a number of years, and I want to make a few
- 13 comments about the nature of this proceeding and
- 14 how it proposes to work in either some voluntary
- 15 manner and some mandatory manner.
- 16 And based on our experience working with
- 17 this community focused on the time of sale market
- 18 event, we believe it's important for this
- 19 proceeding to pay particular attention to the fact
- 20 that, at this point in time, home inspection is
- 21 not a mandatory requirement here in California.
- In fact, it does appear to happen on
- 23 about 82 percent of the properties that are
- 24 transacted, but it is in fact not mandatory as
- inspection of new buildings is mandatory.

1 And so I would encourage that, as people

- 2 begin to pay attention or propose policy invasions
- 3 that would impact the time of sale market event,
- 4 that that fundamental fact is taken very
- 5 seriously, and we don't spend a lot of time
- 6 proposing mandatory activities which simply don't
- 7 have a political possibility of being brought into
- 8 being.
- 9 That said, I think it is important to
- 10 acknowledge that the time of sale market event is
- 11 an extremely important target -- the term I think
- 12 you're using is target? trigger -- trigger point,
- 13 we fully concur with that. And believe there is a
- 14 strong need for market programs and a complete
- strategy that does move energy efficiency
- 16 potential of existing buildings alone.
- 17 And so I would simply submit that
- there's an urgent, frankly there is an urgent need
- 19 to attend to the kinds of market advancements that
- our group, for example, has been making with home
- 21 inspectors in the state.
- 22 And ensure that the accomplishments of
- 23 training some over 300 home inspectors in the
- 24 state -- the report has been built with those
- 25 practitioners -- is not undermined by this

1 proceeding or by simply the ups and downs right

- 2 now of local program utility-administered energy
- 3 efficiency market programs. Thank you for the
- 4 opportunity to comment.
- 5 MR. CENICEROS: Thank you, Tom. And
- 6 this is a good reminder to anyone else who knows
- 7 of activities out there, either a third party
- 8 program with PGC funds or purely private driven
- 9 activities out there, we want to know about those.
- 10 What's going on out there, what's being
- 11 successful, so we don't run roughshod over those
- 12 kinds of efforts. So please let us know what's
- going on with things you think we may not be aware
- of during this project. Yes, sir.
- MR. KNIGHT: I'm Bob Knight of BKI,
- 16 Bevilaqua Knight. One of my jobs lately, and
- 17 following up on your comment just now, is to run a
- 18 third party program in residential retrofit home
- 19 performance contracting. In which we're training
- 20 contractors and trying to build a market in a
- 21 couple of cities in the state.
- 22 And this response to the historic
- 23 preservation question, and a number of other
- 24 comments that I've heard this morning -- I'll have
- 25 more to say about our program this afternoon --

1 but it's possible that, in focusing so much on

- 2 just energy efficiency that we're missing a really
- 3 important element of market potential.
- We're finding that we are selling very
- 5 expensive jobs in this program that really can't
- 6 be justified totally by energy savings, but people
- 7 are buying them anyway because they want these
- 8 improvements to their homes for other reasons.
- 9 And for the historic preservation issue.
- 10 There are so many benefits to a comprehensive home
- 11 performance analysis and retrofit that don't have
- 12 anything to do with energy efficiency or don't
- 13 require payback in just energy savings that you
- 14 could easily justify doing these projects on
- 15 historic buildings, because of the other benefits
- in terms of everything from personal safety to
- 17 integrity of the structure, longevity of the
- value, and so forth, as well as comfort.
- 19 So I just wanted to make that point in
- 20 general, that there's a lot more to this than
- 21 energy efficiency, and we ought to be thinking
- 22 about that. The other thing I will say very
- 23 quickly is that contractors need training
- 24 tremendously to do this kind of work and to do
- 25 things right.

1 The main problem we're seeing is a

- 2 terrific level of badly built homes, badly done
- 3 remodelings and so forth. So that we find huge
- 4 potential for energy savings, far beyond any
- 5 averages that you have seen quoted.
- 6 This weekend -- I took a look at the
- 7 first eight homes that we did diagnoses on -- our
- 8 average projected energy savings for jobs that we
- 9 have sold, jobs that are now being done, is 8,000
- 10 kilowatt hours per year and 265 therms of gas.
- 11 That's the savings, that's the annual savings of
- 12 those jobs.
- So there's a huge potential for energy
- 14 savings in the retrofit home market that I think
- go beyond most people's expectations, and it's
- 16 mainly because there are so many homes out there
- 17 that are real clinkers. Far worse energy
- 18 performance than published averages would lead you
- 19 to believe. There's an awful lot of it. Thanks.
- 20 MR. CENICEROS: Thank you, Bob. And
- just one comment about that. I think if you were
- 22 to look at each of the trigger events that were
- 23 mentioned in Lynn's presentation you'd see that
- 24 most of those replacements that would happen, and
- 25 upgrades, wouldn't be justified based on

- 1 efficiency alone.
- 2 If you did it prior to the appliance
- 3 failing, or other things happening in the
- 4 building, the building being sold. I think what's
- 5 unique about the program that you described to us,
- 6 Bob, is that it's a different kind of trigger
- 7 there that is causing the homeowner to all of a
- 8 sudden realize that there's another service that
- 9 they might need that they maybe didn't know about.
- 10 And that is maybe it's a comfort problem
- or a moisture problem or something that they
- 12 didn't know they could even solve. And here they
- find out that somebody actually has a means to
- 14 possibly solve those problems.
- And we need to make sure we look at the
- whole house issues as well as the individual
- 17 component, that is the kind of trigger events.
- 18 And we have time for two more comments here, and
- 19 then we're going to have to move on to non-res,
- 20 unless you wanted to carry it over until the
- 21 afternoon.
- 22 And there will be the opportunity to
- 23 submit comments in writing to us by e-mail or
- 24 however else you want, so keep that in mind.
- 25 There is also a session this afternoon to kind of

1 go over just general comments and suggestions that

- 2 you weren't able to get out during these more
- 3 focused sessions.
- So, two more comments here. Did you
- 5 want to follow on to that last one, Doug, or --?
- 6 Okay. We'll go with you and then Doug.
- 7 MR. ROBINSON: Dave Robinson.
- 8 Renaissance Total Comfort Systems. I thought I'd
- 9 jump in right here because I am one of the
- 10 contractors that's being trained by the program
- 11 that Bob just described.
- 12 And I can tell you that there is a
- 13 tremendous amount of energy to be saved, I think
- 14 about half, but it's not just going to save
- 15 itself. And it's a pretty big jump from where
- 16 most of us contractors are to being able to
- 17 provide the full service.
- 18 The full service has got to be
- 19 performance-driven, and it can't be just write a
- 20 new specification -- "well, we had R19 in the
- 21 attic, so let's jump it up to R38 and that'll fix
- 22 it." It really won't.
- 23 So it takes all the diagnostic equipment
- 24 that we know about -- blower doors and duck
- 25 blasters and monoxers -- as well as the

1 computerized analysis and output to the customer.

- 2 So it's truly market transformation.
- 3 You've got the public that has this big inertia of
- 4 "well, it's always been okay, yeah I got
- 5 insulation in my attic." And they don't get off
- of dead center very easily.
- 7 And then you've got us contractors. And
- 8 our problem is that we're trying to make payroll,
- 9 you know, we're scrambling and fighting off
- 10 insurance increase rates and litigations and
- 11 employee issues. And we're pretty busy as it is.
- 12 The program that Bob described has given
- 13 some excellent training to a few contractors, and
- 14 I've been one of them. I'll tell you the results
- 15 that we've had so far.
- 16 We went through some training and our
- 17 guys -- we got 15 leads from the marketing that we
- 18 did as well. And we sold five of them, five are
- 19 duds, and five are still waiting to see what
- 20 happens. Our size of contract has doubled, and
- our closing rate has doubled as well.
- 22 And we expect that to continue. So the
- 23 points that I would say is that it's a great
- 24 program but it's not a small task. It can't just
- 25 happen in a short amount of time. You've got a

1 big, ignorant market and you've got a pretty big

- 2 ignorant bunch of contractors of which I'm -- I'm
- 3 just getting religion.
- It's not that I've been unaware. I've
- 5 had a blower door for ten years. But one of the
- 6 things from the trenches that I can tell you is
- 7 that nothing happens until somebody sells
- 8 something. And with the market unable to believe
- 9 that they really should turn loose of 8 or 9 or 15
- or 30 thousand dollars to do this thing, it's been
- 11 difficult.
- But now we're selling that. I'll end
- 13 with one story. Previously the marketing that we
- 14 did -- envision the courtroom. Like if this was
- 15 the courtroom we'd have over there the judge, we'd
- 16 have the bailiff, we might have the janitor. And
- we've got the guys in the orange suits.
- 18 And previously we had sold the bailiff
- 19 and the janitor. Actually this is a true story.
- 20 The first two contracts that we sold in the
- 21 building performance program was the owner of the
- 22 largest lawyer store in our town, and a superior
- court judge. And the first sale was \$33,000.
- 24 And when the lawyer's wife found out
- 25 that this was also going to impact the allergy and

1 asthma of her children she didn't even ask the

- 2 price. She said "honey, we want this." And so it
- 3 bears out the point that Bob said -- other reasons
- 4 besides energy savings.
- 5 And I will close with the idea that it
- 6 must be performance-driven. Later this
- 7 afternoon -- I brought some photos of two things.
- 8 That house -- and you can see the horrible things
- 9 that are there and where the BTU's are just flying
- 10 around the house.
- 11 And I also took a little field trip into
- some new construction in the most expensive being
- 13 build today, and it will show you that just
- 14 writing a spec is not going to solve it, because
- these houses that are being built to Title 24 have
- 16 got tremendous leaks in them.
- 17 So, anyway, I would just speak for
- 18 having something be performance-driven, and if you
- 19 like I can show you some pictures this afternoon.
- Thank you.
- 21 MR. CENICEROS: Thank you, Mr. Robinson.
- 22 Doug?
- MR. MAHONE: I wanted to throw out one
- other subject that we've been batting around. A
- lot of the discussion today has been focusing on

1 the hard efficiency, the rate at which a building

- 2 or its equipment uses energy.
- 3 But the other thing that affects energy
- 4 is the time of use and how much it is used. And
- 5 that's really where the area of controls come in.
- 6 Controls have typically been left off the table
- 7 for a lot of energy code stuff because they're
- 8 viewed as sort of an extension of the behavioral
- 9 aspects of the building.
- 10 You can't control how the occupants
- 11 behave, and the feeling has been you can't control
- 12 how the controls behave as well. But for existing
- 13 buildings it's often much more expensive to change
- 14 out the equipment than it is just to control the
- 15 equipment properly.
- So there may be a big gap here in
- 17 figuring out ways to get the controls to behave
- 18 the way we expect them to behave to get the
- 19 controls to operate reliably, and that may end up
- 20 being very cost-effective way to reduce the
- 21 efficiency of a lot of older equipment, rather
- than going to the major expense of replacing the
- 23 equipment itself.
- 24 So it's an idea we're batting around.
- MR. CENICEROS: Thank you, Doug. We've

1 had a suggestion here to not attempt to squeeze in

- 2 the presentation and discussion on commercial
- 3 market characterization and potential prior to the
- 4 lunch break.
- 5 So we don't need to go along, but we'll
- 6 need to start with that discussion after lunch, if
- 7 you all would like to continue talking about
- 8 residential a little longer.
- 9 Do we have more comments about
- 10 residential? Could I see a show of hands? One,
- 11 two, anybody else? Why don't we go ahead and do
- 12 that and maybe we can break for lunch a little bit
- 13 early then. I know my stomach's already growling,
- I don't know about the rest of you. So, let's
- 15 see, who over here wanted to speak? Eric, please.
- MR. BORSTING: Eric Borsting. One area
- 17 that I think you've got to focus on is the point
- when all this happens. You're going to have the
- realtors, you're going to have AARP, you're going
- 20 to have a lot of people opposing this unless you
- 21 can pull them into the group here and figure out
- 22 when -- when whatever we decide, happens.
- 23 Because if you come up with all these
- 24 features and all these things that are going to do
- good, and you can't get buy-in on when it happens,

1 you haven't gotten anywhere. And to me that's the

- 2 critical turning point on this whole process of
- 3 how do you get buy-in from people that are going
- 4 to oppose you?
- 5 Because there's a lot of opposition out
- 6 there. It costs money, and they don't want to pay
- 7 more. So I'm hoping this is high up on the list
- 8 of items that we look at versus okay, it's a set-
- 9 back thermostat, we need to figure out how to get
- 10 them into all houses.
- 11 Which would be a great thing, very cost-
- 12 effective, but if you can't get buy-in -- if the
- 13 realtors are opposing you and everybody else is
- 14 opposing you, you aren't going to get it. Just a
- 15 comment.
- MR. CENICEROS: Good comment. It seems
- 17 that those people tend to come into the process at
- the very end, after you've done all this ground
- 19 work, and --
- 20 MR. BORSTING: I don't think any are
- 21 here, are they?
- MR. CENICEROS: I don't know if any are
- 23 here. Maybe we have to take the show to them and
- get on some agendas or something, it's --
- MR. BORSTING: Or maybe it's a more

- 1 formal invitation to them.
- 2 MR. CENICEROS: Well, we can do that.
- 3 John, how did you deal with that in Seattle?
- 4 MR. HOGAN: The requirements that we
- 5 have are all regulatory requirements. The ones
- 6 that are not regulatory are run through utility
- 7 incentive programs generally. We don't have any
- 8 time of sale requirements or things like that.
- 9 BOMA and other folks are certainly
- 10 active participants in all of our process, so --.
- 11 MR. CENICEROS: Yes, sir.
- MR. PETERSON: I'm Dave Peterson, and
- 13 Rated Energy Plus is the name of my company. I do
- 14 energy ratings for the energy efficient mortgage
- 15 program. And that's at the time of sale, and you
- 16 kind of, Eric, triggered a real interesting point
- in the process.
- 18 I deal with realtors and lenders every
- day, and there's a lot of ongoing discussion
- 20 about, if you will, kaboshing the deal. And I'm
- 21 sure from the home inspectors point of view it's
- like they're kind of looked at as a necessary
- 23 evil.
- 24 And I think the energy efficient
- 25 mortgage program is a real good program for first-

time home buyers especially, because it's an

- 2 excellent opportunity for people purchasing a home
- 3 not to have an outlay of money that they can't
- 4 afford.
- 5 Dave mentioned about \$33,000 for a job.
- 6 There's a lot of things you can do to a home. And
- the loan programs, the HFA, VA, the conventionals,
- 8 Freddy Mac, have loan limits. So you cannot
- 9 always do everything you need to do for a home.
- 10 And we run into that all the time.
- 11 And so we try and maximize that effort
- along with the contractor's performing group. I
- think looking at the shell of the house is the key
- 14 critical analysis along with the duct ceiling.
- 15 And so I think as we go down this road a
- little bit a lot needs to be looked in that area
- in terms of how we break some of those issues with
- 18 the board of realtors and that group in that
- 19 it's -- you know, maybe if we say this enough over
- and over, that everything's okay, that it's a good
- 21 program, that maybe that starts to take place.
- We say, sort of kiddingly, I've been
- 23 doing this for ten years -- so the group I work
- 24 with, when we go see lenders, we call it the turbo
- 25 escrow, doing the energy efficient mortgage

- 1 program.
- 2 Because we want to put a positive slant,
- 3 you know, because it always comes up "well, it
- 4 might slow the deal up." And we want to get away
- from that, from some of that negative issues on
- 6 that. So, thank you.
- 7 MR. CENICEROS: Thank you, David.
- 8 MR. CONLON: Tom Conlon with Energy
- 9 Checkup. I just wanted to follow up on Eric's
- 10 cogent point. Obviously we also work with
- 11 realtors. And I want to remind everyone that CAR
- did support AB 549, and is monitoring this
- 13 process.
- 14 And I've been working with the home
- inspector organization to ensure that this process
- 16 helps them meet their needs as well. And so, I
- 17 would argue that they are involved in the process,
- 18 and that it should be, we should make extra effort
- 19 perhaps to reach out to those constituencies, as
- 20 Eric mentioned, to be sure that their needs are --
- 21 they are important stakeholders in this process.
- 22 And just to underscore that point.
- 23 Thank you.
- MS. BENNINGFIELD: Can I ask you a
- 25 question on that? To what do you attribute the 85

- 1 percent saturation of the use of home inspectors
- 2 even though there's no mandates?
- 3 MR. CONLON: My understanding is that
- 4 most realtors do recommend a home inspection. And
- 5 the main reason for that is to allow them to meet
- 6 the mandatory seller and realtor disclosure laws
- 7 that are in place. Home inspectors assist them in
- 8 that process.
- 9 The definition of who is a home
- 10 inspector is specified in law, and there is
- 11 pending legislation in California, SB 31, which I
- 12 believe has just been voted down in committee but
- 13 sent back for redrafting.
- 14 And there's some interesting discussions
- 15 going on right now about exactly whether home
- inspectors would be certified or not. Right now
- 17 there's no definition of a certified inspector in
- 18 California.
- 19 And so, to the extent that this process
- 20 can become educated to these other important
- 21 legislation that's also impacting the time of sale
- 22 market event, I believe that will help structure a
- 23 very effective strategy to achieve the goals of
- 24 this report as well. Thank you.
- MR. ROBINSON: I could say something

```
1 about that, on the home inspector situation. I
```

- got called on to be a home inspector, actually the
- 3 second re-move last week. A regular home
- 4 inspector had done an inspection, and the couple
- 5 that was buying noticed something in there.
- 6 He said that the air conditioner did not
- 7 bring the home down to temperature. So, being an
- 8 air conditioning contractor in was called in and
- 9 asked for an opinion. And so this was just -- it
- 10 was not regulatory, it was not part of the law, it
- 11 was just due diligence on the part of the buyer.
- 12 But something interesting -- I'll just
- 13 give the stats -- 1,500 foot house, four ton air
- 14 conditioner, oversized already. I arrived at 95
- ambient, the house was at 80. After almost an
- 16 hour the house had gone up to 81.
- 17 You can see that just throwing more
- tonnage at it is not going to solve the problem.
- 19 And so what was just said, the duct work, the duct
- 20 ceiling, the charge being correct, as well as the
- 21 various insulation things really need to all go
- 22 together.
- The house works as a system, and so only
- 24 when you go with the performance-based look are
- 25 you really going to get what is going to solve

- 1 that particular house's problems.
- 2 MR. CENICEROS: Thank you, Dave. Yes,
- 3 John.
- 4 MR. HOGAN: I'd just like to make one
- 5 more comment about the notion of thinking beyond
- 6 energy efficiency when you look at these programs.
- 7 The incentive programs that were
- 8 referred to earlier, there's been a lot of focus
- 9 in the Seattle area on new construction and multi-
- 10 family rather than single family. We have about
- 11 500 single family houses, 3,000 multi-family units
- each year, so the focus is on multi-family.
- We have a public utility, Seattle City
- 14 Light. I think their estimate is they've reached
- 90 to 95 percent of the multi-family units in new
- 16 construction. They were running their program.
- 17 We also had the water utility running a water
- 18 efficiency program.
- 19 The city council told them to work
- 20 together and have one program. What they found in
- 21 setting up that program was that people were very
- interested in green buildings. And so now they
- 23 have expanded the scope. It's one program that
- 24 addresses energy efficiency and water efficiency
- 25 but also green buildings too.

1 So I think that's a way to possibly draw

- 2 more people in here, if you look at the overall
- 3 green building approach, and not just try and look
- 4 at energy savings alone.
- 5 MR. CENICEROS: Thank you, John.
- 6 Comments about residential potential? Any
- 7 comments from the conference call line. Ed, are
- 8 you still out there? Okay, new comments?
- 9 MR. DAY: Michael Day with Rockwood
- 10 Consulting. One last quick comment to take a look
- 11 at would be having to do with ventilation. Those
- of us who are watching proceedings, it looks like
- 13 ASHRAE 62 is about as -- it doesn't look like we
- have a standard today and we haven't had a
- standard for a couple of years that seems
- workable.
- 17 But a large portion of the current
- 18 standard for ventilation in California comes from
- 19 ASHRAE 62, and revolves around infiltration into
- the home.
- 21 There are assumed rates of infiltration
- 22 for homes. Older homes, typically, have very good
- 23 ventilation. It's not great for energy
- 24 efficiency, but it does serve a purpose in terms
- of the ventilation rate that comes into the home.

```
1 New construction homes -- a recent
```

- 2 survey at Bugler showed that 85 percent of them
- 3 were in the plus or minus .2 SLA at 2.4. If we're
- 4 not taking into account the tightness of new
- 5 construction housing and assuming that it's just
- 6 the old version of leakiness of the homes, then
- 7 ventilation will continue to be inadequate, or it
- 8 may be.
- 9 And it's just a consideration that if we
- 10 go tightening up these old homes and people are no
- 11 longer operating windows in the way that they
- were, we could have some wonderful benefits in
- 13 terms of energy efficiency. But we do need to
- 14 take into account the fact that the leakiness of
- that home was an assumed part of the ventilation
- 16 rate when that home was built.
- 17 MR. CENICEROS: Thank you for your
- 18 comments. Any last comments here before we break
- 19 for lunch, about residential?
- 20 MR. DAY: From the contractor's point of
- 21 view we definitely don't want to kill people with
- 22 carbon monoxide. And as we start tightening up
- 23 homes, the way our salespeople are telling the
- customer is we're going to save you a dollar on
- 25 energy conservation, we need to spend ten cents of

1 it back to stay safe with ventilation. And that

- 2 needs to be in the mix.
- 3 MR. CENICEROS: Great. Well, if there
- 4 are no other comments here we're going to go ahead
- 5 and break early for lunch. We will resume at 1:25
- 6 with a presentation on commercial market
- 7 characterization and potential, and a discussion
- 8 about that.
- 9 Fortunately we did leave a little extra
- 10 time in the afternoon on the agenda to make up
- 11 here. And if, again, if you want suggestions for
- 12 places to eat come talk to one of us. Or the
- 13 snack bar is right up the stairs there. And so
- 14 now we'll sign off until 1:25.
- 15 (Off the record.)
- MR. CENICEROS: We're going to get
- 17 started again. Do we have anyone on the
- 18 conference call? I'm sorry, could you speak up
- 19 please?
- 20 MR. GRAY: Ed Gray from MEMA, I'm on
- 21 here again.
- MR. RIEDEL: Also those of you who are
- 23 calling in on the conference call, if you do have
- a mute capability on your phone please put it on
- 25 mute during your listening, and if you do

1 participate then of course you can take it off.

- 2 Thank you.
- 3 MR. CENICEROS: And please feel free if
- 4 you're on a conference call to just jump on in
- during the discussion section, otherwise we won't
- 6 know you need to talk. So let us know when you
- 7 want to say something.
- 8 Okay, we had a great discussion this
- 9 morning about residential market characterization
- 10 and opportunities. Right now we're going to have
- 11 a presentation by Lynn Benningfield of Heschong
- 12 Mahone Group to talk about the commercial market.
- 13 And then we'll have a short discussion
- 14 again about the characterization and
- 15 opportunities.
- And then we'll move on to what may
- interest some of you a little bit more, a broader
- discussion on both res and non-res markets in
- 19 terms of specific implementation strategies to
- 20 take advantage of those opportunities that we've
- 21 been talking about, and will talk about for non-
- res in the next hour or so. So, go ahead Lynn.
- 23 MS.BENNINGFIELD: Thank you. This
- 24 section of the presentation is a little shorter
- 25 because the commercial building stock is

1 characterized by occupancy to a higher degree. So

- 2 we're right now classified in these broad
- 3 categories, but we haven't broken it down further
- 4 than this, so it's kind of a snapshot picture of
- 5 the commercial market right now.
- 6 This first slide is commercial floor
- 7 stock area. And we've divided it by occupancy
- 8 type and by area in square feet. And that's the
- 9 difference between the res and the non-res. Most
- of the res data is by unit, by dwelling unit, and
- 11 this is by floor area.
- 12 And the two different colored bars
- 13 represent the construction that is pre-'78 and
- 14 post-'78. So you can see that there is quite a
- 15 bit of older stock out there that hasn't
- officially been touched by building energy
- 17 efficiency standards.
- 18 And this is looking at the resale in
- 19 kind of the same way. The year of sale and the
- area are shown at the axes. And then we have two
- 21 different color bars, again, to show the vintage.
- 22 So, in 2001 for example, there was 46 percent of
- the resales were of pre-'78 stock.
- 24 The turnover rate of commercial
- 25 buildings is quite a bit slower than res, as you

1 might expect. Still, significant square footage

- 2 represented though in 2002 -- 53 million square
- 3 feet.
- 4 The commercial sector is segmented by
- 5 occupancy type. A large number of older
- 6 buildings. And the resale market is more variable
- 7 because there's different kinds of ownership
- 8 agreements, and different kinds of occupants.
- 9 You have the lease lenders, and long-
- 10 term and short-term leasing that enters into play.
- 11 And again we're looking here at what are the
- 12 existing reliable triggers, appliance replacements
- 13 and remodels and alterations. Remodels and
- 14 alterations are fairly common in the commercial
- 15 sector.
- 16 And the three main mechanisms --
- 17 appliance efficiency standards, building energy
- 18 efficiency standards and utility -- set up
- 19 programs that impact those triggers.
- 20 And here's our graphic. We're showing
- 21 that the lower line is the building efficiency.
- 22 It represents the degradation of efficiency of an
- 23 existing building. One particular, any particular
- 24 commercial building. And then the upper one is
- what is the potential if all the programs and

```
1 triggers were taken advantage of.
```

- 2 And then first I wanted to show
- 3 lighting. Depending on the occupancy, lighting
- 4 models are relatively frequently done as part of
- 5 TI's, as part of just renovations -- like in the
- 6 retail sector for example -- it's about every
- 7 seven years. So that represents about 25 years.
- 8 And these solid lines again represent
- 9 existing opportunities where energy efficiency is
- 10 captured by virtue of the standards. Either
- 11 building energy efficiency standards or the
- 12 appliance standards. And in lighting, for
- 13 example, if 50 percent of the fixtures are
- 14 replaced the building energy efficiency standards
- 15 takes effect for that whole system.
- 16 This other color arrow and dot shows the
- 17 potential triggers we could add in this process,
- and again there are others. There are alterations
- 19 that are done that might not be touched by
- 20 appliance efficiency standards or building energy
- 21 efficiency standards or even utility programs.
- That could potentially be added as a
- 23 trigger point. The sale, certainly, of a
- 24 building. The lease of a building is a little bit
- 25 trickier, but that's also a possible trigger.

```
1 Again, we see roof replacement as an opportunity.
```

- 2 And we don't try to quantify the savings
- 3 at this point. We're just saying there is an
- 4 improvement potential shown. And this again is
- 5 the triggers and opportunities that we've
- 6 identified for commercial buildings.
- 7 On the right hand side shows the kinds
- 8 of things that can be looked at, and on the left
- 9 hand side it shows when those kinds of things
- 10 might be considered.
- Okay, now we're going to go into our
- 12 matrix again. The discussions today will help us
- focus our further research, and what we'll try to
- do is assign some of these opportunities into
- 15 categories, and we'll try and assess their
- 16 viability.
- Now, for example, the appliance
- 18 efficiency standards. You can see the red circle
- 19 up there because during building commissioning or
- 20 retro commissioning, unless you're replacing a
- 21 covered appliance you typically won't see any
- 22 benefit there. So it's not real viable.
- 23 However, it's possible that if, say, a
- 24 control system were fine-tuned or upgraded, if
- 25 there were a set of standards to improve

1 reliability of control systems let's say, those

- 2 may come into play. So that's why we're showing
- 3 this as very likely.
- 4 And another example would be a remodel.
- 5 In some cases the standards do not come into play
- 6 at this point. And that could possibly be
- 7 expanded in another type of remodel to include
- 8 systems that do use energy but are not quite yet
- 9 covered.
- 10 And this is kind of introducing a new
- 11 topic -- I don't think we've brought it up yet
- 12 today. There are certain things that utilities
- 13 can do to prepare for regulatory intervention. Or
- 14 there's certain things that can be encouraged by
- 15 utilities rather than regulatory intervention.
- And one of them might be, at the time of
- 17 lease when an account is transferred, there is an
- 18 interaction between the utility and usually the
- 19 lessor and the lessee both. At that point some
- offerings could be made, such as let's rate the
- 21 building, let's improve the building, let's apply
- 22 some cost-effective control strategies.
- In turn you qualify for this rate, which
- 24 may be a dynamic pricing rate because it may be
- 25 tied into the controls. It may help the user

1 quantify when they're using the energy and be put

- 2 into control of their utility bills.
- 3 But this is just an illustration of
- 4 another kind of trigger point, where the utility
- 5 does have contact and there is an opportunity to
- 6 look at some kinds of upgrades. I think that's
- 7 all I have for commercial. Thanks.
- 8 MR. CENICEROS: Okay. Just as we do for
- 9 residential, we'd like to hear from you as far as
- 10 comments and reactions to this characterization of
- 11 the non-residential market, keeping in mind the
- variety of buildings that are encompassed by non-
- 13 residentials.
- 14 Quite a collection of disparate types of
- 15 buildings -- hospitals, schools, office buildings,
- 16 etc. Yes?
- 17 MR. DAY: Michael Day, Rockwood
- 18 Consulting. Just sort of a housekeeping question.
- 19 Along the lines of some other proceedings going on
- 20 here, are you going to be sending a copy of that -
- 21 you said it was in powerpoint -- presentation to
- the CEC for including with the 549 documents on
- the web page?
- MR. CENICEROS: They are already on the
- web page.

```
1 MR. DAY: This one is already on it?
```

- 2 MS. BENNINGFIELD: Yes. And the report
- 3 we issue in a few weeks will be on there also.
- 4 MR. CENICEROS: And this is probably a
- 5 good time to mention that if you have subscribed
- 6 to the AB 549 list serve group, which is possible
- 7 to do from the AB 549 web page, you will be sent a
- 8 notice whenever a new document is posted on the
- 9 website -- powerpoint presentations or a new
- 10 report or anything like that. As well as being
- 11 the first informed about upcoming workshops.
- Okay, any comments about the commercial
- markets or potential commercials? Well, we
- 14 thought you'd be a lot more interested in the
- 15 residential side, that's why you went a little
- longer on that time period. I'm sure some of you
- have some commentary actions. Yes, Dave?
- 18 MR. WARE: Dave Ware with Owens Corning.
- 19 It almost sounded, Bruce, like you were going to
- 20 move back to residential, but -- so I thought I
- 21 better get my comment in on non-residential.
- The city of Santa Monica actually has a
- 23 very active program for commercial buildings, with
- 24 a list of efficiency measures that must be
- 25 included at the time of any kind of renovation or

- 1 addition to a commercial facility.
- 2 And, as we're aware, when commercial
- 3 facilities are renovated there's turnover etc.
- 4 fairly regularly. And the city of Santa Monica --
- 5 I would encourage you to look at their web page
- 6 and start there, and I've forgotten where it is --
- 7 but they have a very good program targeted at
- 8 improving the efficiency in building stock of
- 9 commercial building types.
- MR. CENICEROS: Thanks, Dave.
- 11 MR. GRAY: This is Ed Gray from NEMA.
- 12 We certainly encourage lighting upgrades of
- 13 commercial buildings. We see that as one of the
- 14 major ways of saving energy. A typical older
- 15 commercial building might be using 50 percent of
- its energy in lighting, and a newer one maybe 30
- 17 percent.
- 18 So we'd be glad to work with you to try
- 19 and identify opportunities to significantly
- 20 upgrade the systems with not only new lamps and
- 21 electronic ballasts but perhaps luminaires and
- 22 controls as well.
- 23 MR. CENICEROS: Thank you for that
- 24 comment, Ed.
- MR. GRAY: Welcome.

```
1 MR. GUSTAVSON: Dale Gustavson, Air
```

- 2 Conditioning Contractors of America. Just because
- 3 it's a different subject I'd just like to
- 4 reiterate the potential trigger point here are
- 5 periodic maintenance between independent
- 6 contractors and the owners or operators of
- 7 commercial office buildings.
- 8 In my own mind I'm actually asking a
- 9 question, because I'm not sure how we create any
- 10 regulatory process or mandatory steps that will
- 11 disincentivise people from entering into those
- 12 agreements. And yet, it's a huge opportunity.
- On the commercial side most of those
- 14 agreements call for four times per year visits,
- 15 not just two, which is typical of the residential.
- MR. CENICEROS: I'm sorry Dale, did you
- 17 say business incentives, you're worrying about
- 18 regulations that would get in the way of that
- 19 process?
- 20 MR. GUSTAVSON: Yes. I presume that a
- 21 maintenance agreement exists, and now there is
- 22 some regulation that requires the maintenance
- 23 contractor to report a certain condition, or to
- 24 improve on an existing condition. It could become
- 25 a disincentive in the market for entering

1 contractual relationships for preventive

- 2 maintenance.
- 3 And so I am asking the question. I see
- 4 a huge opportunity here, but I'm asking a question
- 5 about the mechanism.
- 6 MS. BENNINGFIELD: Can I ask you, is
- 7 there a size or system threshold that typically
- 8 dictates whether or not a service agreement is in
- 9 place? It can be a two ton system, it can be a
- 10 built-up system?
- MR. GUSTAVSON: The rule of thumb is
- 12 that the larger the system the more likely it is
- maintained on a regular basis. And then there's
- just a question of whether that's being maintained
- 15 by a house staff, an independent contractor, or
- 16 some combination thereof. On the low side, in my
- 17 experience it tends to be determined more by
- 18 sector.
- 19 For instance, restaurants, not known
- 20 necessarily as the best maintained systems in the
- 21 world, because they tend to have very, very tight
- 22 budgets, nonetheless have refrigeration needs that
- 23 are high on their radar screen, so they will have
- 24 refrigeration and HVAC contractors out
- 25 periodically looking.

1 And there you are seeing three ton, four

- 2 ton, and five ton packaging. So it's all over the
- 3 map.
- 4 MR. CENICEROS: Any other comments?
- 5 MR. WARE: Yes. Dave Ware with Owens
- 6 Corning, I want to react to that comment because I
- 7 think that's a very important comment in
- 8 relationship to commercial facilities in
- 9 particular because they are almost universally
- 10 controlled by building owners.
- 11 And what drives what is often done or
- 12 not done in commercial facilities is the tax
- 13 structure, which allows building owners to write
- off the energy expenses for those rented spaces.
- I know in part, my tenure here at the
- 16 Energy Commission and some of my work with the
- 17 efficiency interests throughout the country, there
- 18 are discussions going on with changing the tax
- 19 structure, both internally within states and at
- 20 the federal level looking at this issue, how can
- 21 we do that.
- 22 Certainly no one wants to -- it seems
- very reactionary and people begin to put up fences
- 24 when they think about their ability to write off
- 25 certain items for their taxes.

1 But there are discussions going on that

- 2 are trying to change that and to almost make it an
- 3 incentive in some shape, form or fashion, so that
- 4 if a building owner does install new items there
- 5 is some sort of tax break in the same vein as the
- 6 tax break that that owner would get for writing
- 7 off the energy expenses.
- 8 So I think that's a piece of the puzzle
- 9 that the group ought to look at very carefully
- 10 when it deals with commercial facilities.
- 11 MR. CENICEROS: Thanks for that point.
- 12 Very good point. Mike?
- MR. HODGSON: Mike Hodgson. Real
- 14 quickly, on small commercial and office space.
- 15 Most of the utilities are passed through to the
- 16 tenant so the tenant is paying those bills in
- 17 either direct pass-through or through a common
- 18 area maintenance charge.
- 19 And in the leases that we're either
- 20 involved with or have some exposure to, all of
- 21 them require a quarterly maintenance contract. So
- 22 whether you have a two ton to a seven ton, whether
- 23 you're a restaurant or a workout studio or an
- office, that's a common requirement in most
- 25 leasing right now.

```
1 MR. CENICEROS: Mike, is that
```

- 2 requirement on the tenants or the owner of the
- 3 building?
- 4 MR. HODGSON: It's a requirement on the
- 5 tenants by the owner of the building. The owner's
- 6 many times will pay for the equipment but the
- 7 tenant must maintain it.
- 8 MR. GUSTAVSON: Dale Gustafson, ACCA
- 9 again. And the reason it's being included is
- 10 because the owner does generally pay for and own
- 11 the equipment. They want it maintained, so the
- 12 cost of maintaining are being passed through to
- the tenant, because the owner knows that he's
- 14 going to get stuck with a big capital expense.
- MR. RIEDEL: I have a question for the
- 16 audience. Doug brought up a real good point
- 17 concerning controls n the residential sector. It
- 18 appears to me that controls for optimization of
- 19 systems in the commercial sector would be a --
- 20 it's a fairly dynamic, ongoing industry is it not?
- 21 Can people check in on that and help me
- out to the degree to where controls are being more
- 23 widely dispersed in commercial buildings for
- optimization? I know they're doing it for
- lighting, is it also being done for HVAC controls?

1 MR. MAHONE: Well, certainly for HVAC

- 2 controls at the most basic level you have
- 3 programmable thermostats and economizer controls,
- 4 both of which are sort of vaguely regulated.
- 5 I mean, economizer controls are coming
- 6 under increasing scrutiny because if they're not
- 7 working right there's a big energy penalty. If
- 8 they are working right it's a fairly effective
- 9 measure. That, to my mind, is actually a pretty
- 10 good example.
- 11 Title 24 encourages economizer controls,
- in many cases requires economizer controls, and is
- just now waking up to the fact that the controls
- 14 actually have to do what you think they are doing.
- 15 In many cases they don't do that.
- And it suggests to me that there's an
- 17 opportunity to beef up the definition of what
- 18 controls are, and possibly set standards for
- 19 controls operations so they can be relied upon.
- Not only the guy who's paying the
- 21 utility bill who's hoping that they operate right,
- 22 but so utilities can rely upon them for demand
- 23 reduction, and tenants can rely upon them for
- 24 comfort and so forth.
- 25 And of course as you get into more

- 1 complicated mechanical systems and building
- 2 systems the controls get increasingly more
- 3 complicated and are becoming increasingly more
- 4 commonplace. Again, without much in the way of
- 5 standards for how the really ought to operate.
- 6 MR. CENICEROS: Eric?
- 7 MR. BORSTING: Eric Borsting. What that
- 8 says to me is that here's an opportunity for not
- 9 mandating or requiring more things, but here's an
- 10 opportunity to educate people on the proper use of
- 11 equipment.
- 12 You have the same thing with the
- 13 residential setback thermostat. It's like
- 14 programming your VCR, people don't always
- 15 understand how to use it. Instead of mandating
- 16 that it's there maybe we need to look at
- 17 simplifying it or educating the people on how to
- 18 use it, so it is used properly, and then by goody
- 19 we've had some energy savings and we haven't had
- 20 to go into law or anything.
- 21 MR. CENICEROS: Thank you, Eric. Any
- other comments on the subject? Yes, John.
- MR. HOGAN: John Hogan, city of Seattle.
- I wanted to offer some observations on regulatory
- 25 approaches. For alterations we talked about the

1 building envelope mechanical a little this morning

- 2 in terms of residential buildings and historic
- 3 buildings, and I think that covered that ground.
- In terms of lighting, we have code
- 5 requirements that indicate that if you changed 60
- 6 percent or more of the lighting fixtures in the
- 7 space you need to comply with the installed watts
- 8 per square foot the lighting power allows. And if
- 9 you're changing less than 60 percent you need to
- 10 either maintain or reduce the watts per square
- 11 foot, so you're not making things any worse.
- So, again, it seems this is a situation
- 13 where somebody has decided to undertake some
- 14 alteration, you're just piggy backing on it and
- 15 guiding them to comply with the energy code for
- 16 those particular places.
- 17 In terms of lighting controls we have
- 18 requirements if you have an existing office space,
- 19 it's open office, you create some new offices by
- 20 putting in some new walls or ceiling height
- 21 partitions, then you need to comply with our
- 22 lighting controls requirements.
- 23 Which for small offices we require
- occupancy sensors as well as a separate switch
- 25 within that space. So again it's piggy-backing

- 1 what's going on there.
- 2 As you start to broaden this out a
- 3 little bit, if there's a change of space
- 4 conditioning, going from unconditioned, such as
- 5 unheated, to a heated space, we require that you
- 6 comply with the energy code requirements.
- 7 So sometimes this might be in the same
- 8 use, sometimes it might be a change of use.
- 9 Somebody could have a warehouse, for instance, and
- 10 you convert it to office, or you convert it to
- 11 residential.
- 12 We do have a couple of specific
- 13 requirements for change of use. One is if you
- 14 change the use from other than group R occupancy
- 15 -- so some non-residential occupancy such as
- 16 warehouse -- to residential occupancy, to group R,
- then you need to fully comply with the code.
- This doesn't work both ways. If you go
- 19 from group R to other than group R you deal with
- 20 everything you touch as an alteration. But if you
- 21 go from other than group R to group R you have to
- 22 fully bring the building up to the new
- 23 construction requirements.
- We also have a requirement that, when
- 25 you change the use from one of the lighting

1 categories to another lighting category you have

- 2 to comply with that watts per square foot. So I
- 3 think in the energy standards it's table 1-N, the
- 4 lighting power allowance tables, and there's 20 or
- 5 30 categories in there.
- 6 If you were to change from retail to
- 7 office or something like that, even if you weren't
- 8 intending to change the lighting fixtures we have
- 9 a trigger that says if you're changing your use
- 10 then you must comply with the watts per square
- 11 foot.
- 12 So I think those are some places, in
- terms of alterations or use changes, where you
- 14 could work with the process that's in place and
- 15 get some additional energy savings.
- MR. CENICEROS: Thank you, John.
- 17 MR. EILERT: This is Pat Eilert from
- 18 PG&E. I have a question for you, John. Earlier,
- 19 when you mentioned that you have code which isn't
- 20 actually triggered by building permits and so
- 21 forth, how does that actually work? Could you
- just discuss that a little bit?
- MR. HOGAN: I don't know what the
- 24 thresholds are here for building permits. I think
- 25 we have a requirement that says if you're doing

less than \$2,500 worth of work you don't need to

- 2 get a building permit to do that.
- 3 The energy code just ties in with the
- 4 rest of the permit applications. So there's some
- 5 minor or small thresholds where people don't need
- 6 to do the work.
- 7 In terms of things like replacement
- 8 windows, a lot of that work goes through a utility
- 9 incentive program. So even though there is not a
- 10 permit and we are not checking that the utilities
- 11 are paying out money and so they're making sure
- 12 they're getting what they want installed. So
- where there's utility money, those things occur.
- 14 But again, the threshold isn't so high
- 15 that the things we're missing out on I think are
- 16 smaller things. And I think there's also a
- 17 mistaken assumption that if you're not getting a
- 18 permit you're not doing plan review and you're not
- 19 doing inspections and you're not getting any of
- the savings.
- 21 And I think that's a fallacy. Because I
- think there's architects and engineers and
- 23 contractors out there who know they have some
- 24 responsibilities for doing things, and know what
- 25 the laws are even if they don't have to go through

1 a process where you're verifying that you're

- 2 following them.
- 3 And I also think that, to the extent
- 4 that some of the things end up in the standards,
- 5 it might be more difficult for people to find some
- 6 non-complying products. You know, you set up
- 7 appliance efficiency standards it's probably
- 8 difficult to find appliances in California that
- 9 don't comply with the appliance efficiency
- 10 standards.
- 11 So even if you never pulled a permit for
- it, and nobody ever checked, you may well have
- 13 that. Now, those are simpler things. There's
- more complex things about how well the ducts are
- 15 sealed and stuff like that. You know, all bets
- 16 are off on what's happening with that.
- 17 MR. CENICEROS: John, may I ask if you
- 18 have had any kinds of compliance surveys with the
- 19 requirements that don't require, requirements for
- 20 changes in the building that don't require
- 21 building permits versus those that do?
- MR. HOGAN: I'm not aware of any of
- 23 those. The Northwest Power Planning Council has
- the range for compliance surveys to be done in
- 25 northwest states for energy code compliance for

1 both residential and non-residential buildings,

- 2 but I don't recall them identifying that sub-
- 3 sector.
- 4 MS. BENNINGFIELD: Can I ask a question?
- 5 Sounds like if you change your occupancy without
- 6 intending to change the lights, you're forced to
- 7 do an alteration on your lighting system?
- 8 MR. HOGAN: Correct.
- 9 MS. BENNINGFIELD: So how did this 60
- 10 percent threshold come in for cases where you're
- 11 not changing occupancy? Is there justification
- 12 for a lower threshold?
- 13 MR. HOGAN: The notion was to pick a
- 14 threshold where nobody's at that threshold. So
- it's sort of what ASHRAE's tried to do with the
- 16 economizer thresholds. You know, you can get four
- 17 ton equipment and five ton equipment, so you pick
- 18 a threshold that's halfway in-between, where
- 19 nobody is.
- 20 And I think the notion was, for people
- 21 who were remodeling a quarter of the space of
- something smaller, they're really doing 90
- 23 percent. So you pick 60 because nobody's really
- 24 close to that threshold.
- 25 Practically, I don't think there's much

1 between 50 and 80 or 90 percent. The problem we

- 2 had is, there are people who will remodel the
- 3 entire floor and leave the lighting in the
- 4 restrooms so that they haven't remodeled
- 5 everything.
- 6 So if you said you were remodeling
- 7 everything -- that was the trigger -- then it
- 8 wouldn't happen. You've got to have something
- 9 lower than a total remodel.
- MR. CENICEROS: Yes, Doug?
- MR. BEAMAN: Doug Beaman. In our
- 12 current code it's 50 percent, so in California
- we're actually on a lower threshold than that.
- MS. BENNINGFIELD: Yes. But what I was
- 15 getting at was, we could look at 30 or 25 or
- 16 something along those lines.
- MR. BEAMAN: I see.
- 18 MR. KNIGHT: It's Bob Knight again with
- 19 BKI. Just a word on behalf of the PEER lighting
- 20 and research program. My companies in charge of
- 21 the commercialization aspects of that program.
- 22 That's \$6 million worth of R&D on a whole bunch of
- 23 different lighting products.
- 24 And very many of those are for the
- 25 retrofit commercial market. And what we're seeing

1 in that program -- not just with the products that

- 2 are being developed, but with their competitors
- 3 out in the field, is that technology is moving
- 4 reasonably fast, as we speak.
- 5 So the standards themselves, over the
- 6 next several years, are going to have room to
- 7 tighten up, for retrofit as well as new
- 8 construction. There's a whole variety of
- 9 products, very interesting things, coming out of
- 10 that group over the next year. Some of which will
- 11 actually be in the market within the next few
- months.
- 13 And there are many other things outside
- 14 the program, of course. Everything from lighting
- 15 controls, various kinds of lighting controls,
- 16 different kinds of occupancy sensors, some
- 17 protocols for control systems, the dolly (sp) and
- 18 so forth.
- 19 And all of those are going to give you
- 20 some room to take another look at the lighting
- 21 standards. For example, someone's recently come
- 22 up with a very high reflectance material for
- 23 troffer light systems.
- 24 And that has made it possible to light a
- 25 classroom to perfectly appropriate standards at

1 less than .8 watts per square foot, just because

- 2 of this 96 percent reflectance material that is
- 3 actually affordable as well as highly reflective.
- 4 And some kind of interesting tricks in design.
- 5 And that same product is going to find
- 6 it's way into the office market and the mass
- 7 market. So I just want to make the point that
- 8 technology is something you should really be
- 9 looking hard at for the way nw things are going to
- 10 be coming into the market over the next year or
- 11 two.
- 12 MR. CENICEROS: Thank you, Bob. Jim?
- 13 MR. FLANAGAN: I'm Jim Flanagan with
- 14 Quantum Energy Services and Technologies, and I
- 15 want to talk a little bit about our retro
- 16 commissioning. We're running a local program in
- 17 Oakland.
- 18 It's a \$6 million program, and our
- 19 biggest component in that program is a retro
- 20 commissioning project that's funded with about
- 21 \$1.8 million. One of the things I wanted to point
- 22 out is that retro commissioning kind of falls
- 23 under the radar.
- 24 Some of these energy potential studies
- 25 are almost impossible to quantify, and not a lot

of people can say a lot about persistence in the

- 2 measures. You get a loan, it doesn't exactly list
- 3 what they are, because they're a little bit
- 4 confusing.
- 5 Our program has a four megawatt goal, 12
- 6 gigawatt hours -- this is just for the
- 7 commissioning part. It comes in at about \$380 per
- 8 kilowatt on the program side.
- 9 We're looking to sign ten million square
- 10 feet in Oakland. We've already signed about five
- 11 million, so we're having great success in a slow
- 12 economy, in my opinion. And as I said before, I'm
- 13 kind of concerned this is to be one of the
- invisible potential measures.
- 15 It doesn't really show up. And some of
- our best participants in this program are in well-
- 17 run buildings. I mean, I consider Shorenstien and
- 18 Grubb and Ellis and some of the big property
- 19 owners to have well-run buildings.
- 20 And we go in and we find usually five,
- 21 ten to 15 percent energy savings in these well-run
- 22 buildings. They have very little occupant
- 23 complaints. They don't have cold spots. They
- 24 don't have a lot of problems, but they also have
- 25 reduced their engineering staff to the point that

- 1 they have some on-board engineers that handle
- 2 local occupant complaints and changing out filters
- 3 and things like that.
- 4 But no one's going to spend the time
- 5 pulling apart a control system, trying to make
- 6 some changes, and potentially disabling the whole
- 7 system just to find these things. And that's what
- 8 we're going into a lot of buildings and we're
- 9 finding a lot of stuff. And the measures that
- we're finding are usually pretty los cost.
- 11 Changing sequencing, changing the piping
- 12 structure, taking advantage of -- we find a lot of
- 13 times that wet side economizers are disabled
- 14 because the building engineer didn't know how to
- deal with it so he gets rid of him.
- 16 And it sort of speaks to what Eric was
- 17 saying and what Doug was saying. Well, should
- 18 these be mandatory measures, should these be
- 19 something the state should legislate. And it's
- 20 sort of hard to mandate a measure when a building
- 21 operator didn't even know it existed, and I think
- it's going to be difficult to find that.
- 23 So I really think that retro
- 24 commissioning is a great place for incentives.
- 25 And I'm not sure I can stay until the end but I

```
1 would think that if the Commission -- either the
```

- 2 PUC or the CEC -- was going to put some money into
- 3 furthering something like this, it would be into
- 4 quantifying some of the savings, shoring up some
- of the persistence of the measures, working on
- 6 some of the M&V, and then as far as the program
- 7 design side, I think a lot of building owners are
- 8 reluctant to spend a lot of money tearing apart
- 9 their control strategies and retro commissioning
- 10 their buildings if it's running fine.
- 11 So I think putting utility money up
- 12 front in the form of building audits and in-depth
- 13 commissioning studies takes a lot of the risk out
- of the building owners and they almost always find
- 15 payback. So, that's kind of my pitch for retro
- 16 commissioning in your guy's work. Thank you.
- 17 MS. BENNINGFIELD: Can I ask a question?
- 18 Is there a trigger point that works best for your
- 19 opportunity to retro commission buildings?
- 20 MR. FLANAGAN: There's not a time --
- 21 like I said before, these are generally well-run
- 22 buildings. So there's not really a point where
- 23 someone says "Oh, maybe my building isn't
- 24 running."
- It's more, you know, we knock on their

door and say hey, we've got some money to look

- 2 into your building.
- What we do is, we show up with -- if we
- 4 get ahold of their building data -- we benchmark
- 5 or --. We find more and more of our buildings are
- 6 interested in energy star, so we can use that as
- 7 an entry point.
- But it's more, it's generated from
- 9 people out in the fields going out to a building.
- 10 You know, it's hard to say.
- MS. BENNINGFIELD: So, I guess,
- 12 solicitation?
- MR. FLANAGAN: Solicitation, yes, that
- 14 would probably be it. Thank you.
- MR. CENICEROS: Thank you, Jim. Mr.
- 16 Proctor?
- 17 MR. PROCTOR: John Proctor, Proctor
- 18 Engineering Group. I want to reiterate what Jim
- 19 said. Commissioning, I noticed on commissioning,
- 20 it didn't seem like commissioning and retro
- 21 commissioning didn't seem like it was getting a
- 22 lot of play there.
- 23 And the opportunities that we find on
- 24 brand new buildings, let alone ones that have been
- 25 around for awhile, are astronomical.

1 The recent studies on economizers was

- 2 that -- the few that worked -- most of them were
- 3 set on the least energy efficient setting, which
- 4 meant basically that they didn't work much at all.
- 5 And that sort of goes back to one of the
- 6 problems. It's both a massive opportunity and
- 7 it's a huge problem. And that is that one of the
- 8 things that you find is that any time that you
- 9 have a system that can be adjusted, it usually is,
- 10 and often wrong.
- 11 So I don't know how to solve that one,
- 12 but the opportunity is certainly there.
- 13 MR. CENICEROS: Thanks, John. Any other
- 14 comments about commissioning or retro
- 15 commissioning? Doug, and then Dale?
- MR. MAHONE: A lot of these comments are
- 17 sort of reinforcing what some of us have been
- 18 thinking, which is that this whole area of
- 19 controls is still kind of like the wild, wild
- 20 west. You know, anybody can make a control and
- 21 any building operator can screw it up by changing
- 22 the setting.
- 23 And if we could somehow make the
- 24 controls more reliable, make them behave the way
- 25 they're intended to behave, without their

1 requiring, you know, a Ph.D. on a ladder to come

- 2 in and tweak it, we might be able to make some
- 3 progress in that area.
- 4 And I think the whole controls around
- 5 this moving so quickly, the technology is
- 6 advancing, the standards are in flux, that this
- 7 whole question of making them reliable and
- 8 understandable and dependable keeps getting lost
- 9 in the shuffle.
- 10 But that I think is really the nub of
- 11 the problem. As long as you don't have a way of
- 12 reliably controlling these buildings without
- 13 somebody really smart going in and overseeing them
- 14 and revisiting them every three years, the
- 15 controls are never going to do what we think they
- 16 ought to do.
- 17 MR. CENICEROS: That might be a good
- 18 question for our discussion on strategies a little
- 19 bit later this afternoon. Dale?
- 20 MR. GUSTAVSON: Dale Gustavson, ACCA.
- 21 I've just been thinking about what Doug just said.
- 22 If we use the example of economizer controls
- 23 instead of thermostats on them, in both cases I
- think we're talking about controls that are fairly
- 25 reliable at this point in our history.

1 And yet we know from every survey that's

- 2 done anyplace that the setback thermostats are
- 3 probably not set correctly. And we all know the
- 4 economizer controls are not working in 75 percent,
- 5 85 percent, whatever it happens to be.
- 6 And this is just another question on the
- 7 whole issue of controls, but I'm raising it
- 8 relative to the lower levels of sophistication
- 9 controls, because I think there are two other
- 10 things that are happening in the marketplace that
- 11 need to be taken into account as we're looking at
- 12 trigger points and as we're brainstorming later in
- 13 the afternoon.
- 14 And that is the relative value of
- 15 technology and the value of skill. And whether in
- 16 fact when we rely too much on technology and too
- 17 much on code what we do is we commoditize and
- 18 create barriers to the increasing value of skill.
- The perceived value of the Ph.D. that
- 20 needs to tweak the building control system in the
- 21 high rise may be too low. The value of the labor
- 22 required to note on a restaurant that an
- 23 economizer isn't working correctly, or the ability
- 24 to sell the improvement in the economizer, that
- value is low in the marketplace.

1 And I think we need to be thinking about

- 2 those kinds of issues as well. Everybody wants it
- 3 at a lower price, but we, as the community of
- 4 interventionists, need to make sure that we don't
- 5 allow the quality and the skill sets and the
- 6 things that really do have value to make these
- 7 work get cut out, and sometimes we do that
- 8 accidently.
- 9 MR. CENICEROS: Doug?
- 10 MR. MAHONE: I've got a follow-on
- 11 comment to that. I think you're raising a really
- 12 interesting point there, Dale. And especially in
- the area of controls, because there's so much
- 14 difference between controls.
- So many different ways that they
- operate, and so many -- you know, it's like VCR's,
- 17 no two of them program the same way. And so the
- 18 solution seems to be either you make them easier
- 19 to control or else nobody knows how to control
- them, or the one person that does know how to
- 21 control them is working on some other building
- 22 somewhere.
- The other trend, however, that's in the
- 24 marketplace, if you look at automobiles, they are
- 25 getting smarter and smarter, so that any idiot can

- 1 operate them.
- 2 And the mechanics have to get more
- 3 sophisticated when they go wrong, but they go
- 4 wrong a lot less often than they used to. I mean,
- 5 it used to be that mechanics would rebuild an
- 6 alternator if it failed, or rebuild a generator.
- 7 But now the control system knows when
- 8 it's not right, and they seldom fail. The
- 9 technology's advanced. And it almost seems to me
- 10 that if we can follow that same path with building
- 11 controls, so that they get so reliable and so
- 12 smart that when they go wrong they either fix
- 13 themselves or they tell you how to fix them, we
- 14 might be better than we are right now where it's
- 15 sort of chaos in the controls world.
- MR. RIEDEL: I'd like to just followup
- 17 and make a comment on your comment, Doug. And
- that is that I think the automobile analogy of
- 19 controls is really excellent. Because what it
- 20 does is real time intervention and corrections to
- 21 some performance criteria that they're seeking to
- 22 optimize or to hit.
- 23 And are controls in buildings set up to
- 24 do that? I mean, are they set to optimize
- 25 environments dealing with, for instance, those

- 1 characteristics that are most necessary to
- 2 optimize our survival in regards to adequate
- 3 amounts of oxygen and CO or CO2?
- 4 Are they there to assist us in regards
- 5 to our exposure to not only the temperature and
- 6 humidity in the air but the manner in which it's
- 7 stacked or stratified? Are they there to assist
- 8 in regards to enhancing our exposure to the mean
- 9 radiant temperature from heating and cooling
- 10 perspectives within our environment?
- 11 Do they have a performance objective, is
- 12 what I'm asking, that's based upon some desired
- 13 outcome. There are other outcomes in some places,
- where we're conditioning foods, and others have
- 15 some other performance objectives.
- 16 That was more of a statement than a --
- it was largely rhetorical.
- 18 MR. CENICEROS: I think there are
- 19 systems that come real close to what you describe
- there, but I doubt it's anywhere near a majority
- of systems, only in the most sophisticated
- 22 building management systems.
- MR. ROBINSON: You know, if I could just
- rabbit trail a little bit on the new car analogy.
- I think it's a great analogy, because I, when I

1 first began to drive I could fix my car. Now, I

- open up the hood, I say "I ain't going there,"
- 3 it's got to go to somebody with a computer.
- 4 And that's the way some of our more
- 5 sophisticated buildings are. You're referring to
- 6 the Ph.D. that needs to fix the control thing.
- 7 Where that comes down to in my business is, I've
- 8 got a choice a lot of times.
- 9 I can prescribe a pretty standard 12-
- 10 SEER HVAC unit, or I can go to like a 19-SEER unit
- 11 that has a lot of controls, a lot of fancy stuff
- on it, and there's only four guys in my city that
- 13 can service it, where there are fifty people that
- 14 could service the other one.
- So, I guess what that's saying to me is
- if we do things like tighten up the envelope,
- that's the guy who could fix the '68 Chevy with
- 18 the crescent wrench. And it isn't going to have
- 19 to be maintained, and you're not going to need a
- 20 Ph.D. to keep watch on it.
- 21 And so I think the more of the things
- 22 that we do that are like passive like that --
- 23 could we do as much low-tech as possible? Because
- 24 we're seeing with the economizer control thing,
- when we verge into high-tech, and then we don't

1 manage it well, it can be a two-edged sword and

- 2 come back and bite us.
- 3 MR. CENICEROS: Dave, do you mean low-
- 4 tech or low complexity?
- 5 MR. ROBINSON: Low complexity. In the
- 6 example that I gave, putting a 12-SEER unit on and
- 7 really sealing the ducts and sealing the shell
- 8 would, in some cases, be a preferable approach to
- 9 putting a really high SEER system that had
- 10 complicated controls that few people could work
- 11 on.
- 12 MR. CENICEROS: Thank you for waiting
- 13 patiently up there. Go ahead.
- MR. GUSTAVSON: Dale Gustavson, ACCA.
- 15 When we first took this assignment of managing the
- 16 California state chapter of ACCA -- and those of
- 17 you who don't know me, I'm really in market
- transformation so I'm not a professional
- 19 association manager, so it was an unusual
- 20 opportunity for us.
- 21 When we first took it, one of the
- 22 research projects that I wanted to do did have to
- 23 do with auto mechanics and the parallel, and I
- 24 haven't been able to, at this point in time I
- 25 think it's actually working -- as you're talking

- 1 you said, you know, any dumb guy can fix it.
- Well, I'm not sure, I'm not sure if that's true.
- In fact, I'm wondering if the mechanics
- 4 are dumber or smarter. And I'm wondering if they
- 5 are lower paid or higher paid. I wonder if there
- 6 are increases in or reductions of cutbacks, and
- 7 more persistence in repairs. It's a combination
- 8 of technology and skill.
- 9 I'm wondering if in fact the auto
- 10 mechanic, whether it's acknowledged in the public
- 11 this way or not actually feels better about his
- job than he did before. And these intangibles.
- 13 And I think it would be worth taking a look at,
- 14 and my guess is the information is available
- 15 through some association or car dealer.
- And I think we all assume that the auto
- 17 industry set about the business of attracting more
- and more repair work back at the dealership, and
- my guess is they've succeeded at that. I think
- there's probably less work being done at the local
- 21 garage then there used to be.
- 22 And I'm not sure that people are that
- 23 dumb. Maybe they've gotten smarter, and that
- their likelihoods have improved, and not the other
- 25 way around. i'd like to know, and I haven't had

- 1 time to look.
- 2 MR. WARE: Dave Ware, Owens Corning. I
- 3 think there's some relationship to what I have to
- 4 say. And really key to what was mentioned over
- 5 here about the gentlemen talking about the PEER
- 6 program and some of the innovations in R&D work.
- 7 What activities like this, and in the building
- 8 standards process, tend to do is they categorize a
- 9 laundry list of measures.
- 10 And if you're not on that list, you're
- 11 not recognized. And I would really caution this
- group and warn this group to stay away from that.
- 13 Begin thinking out of the box and do something
- 14 different from what this Commission has done
- 15 traditionally in regards to the development of the
- 16 energy standards.
- 17 Make it performance-based, or have some
- 18 elements in there, in the structure of this
- 19 process, that allows performance-based things to
- 20 be used that stimulates the markets, allows new
- 21 innovation, and allows the things that are
- 22 already, the slug of stuff that's in the PEER
- 23 program that may not be online but holds a lot of
- 24 process in the development of it, and in the
- 25 market transformation of it, to become online and

1 ready to use in 2005 or whenever this process

- ends.
- 3 My company, for instance, has initiated
- 4 a program that we have gone out with and are
- 5 sharing with other manufacturers of building
- 6 materials, not just insulation sort of folks.
- 7 It's called Imagine One.
- 8 And it's predicated on the, taking the
- 9 so-called brightest of the brightest of the folks
- 10 who are out there in the research and
- 11 manufacturing ends of things, and it's challenging
- 12 those people, and it's saying imagine one new
- 13 building material innovation every 90 days.
- 14 Now it recognizes that you may not get
- 15 it actually manufactured and added to the market
- in 90 days, but the challenge is that 90 percent
- of that is done in 90 days. We developed, under
- 18 the predecessor of this program, two years ago
- 19 Owens Corning developed an insulation material
- 20 targeted at industrial and co-generation
- 21 facilities called vapor wick.
- 22 And basically it allows the wicking of
- 23 the condensation that naturally occurs on steam
- 24 piping to get out of that pipe, so you don't have
- 25 to change that installation every year or every

1 two years. You don't have to change the piping

- 2 every five years or every seven years.
- We are working with a consortium of
- 4 other people. We've already patented it, it's
- 5 been marked in R40 per inch insulation. This
- 6 group is developing thermal energy storage
- 7 systems.
- 8 Our company is pioneering, under this
- 9 program, Imagine One, shared with other
- 10 manufacturers, is developing a membrane that can
- 11 be used for spray insulation systems, and it
- 12 changes color when the correct density is there.
- 13 The group as a whole is looking at
- 14 development of smart vapor returns. So my point
- 15 here is there's a whole slug of things that really
- 16 cool people are looking at and thinking about that
- 17 can have a lot of impact in this process.
- 18 And I encourage the group to consider
- 19 performance-based things around whatever's
- 20 developed in this process, and allow this slug of
- 21 stuff to be used and incorporated in the process
- 22 of this.
- Otherwise we'll end up with, like the
- 24 building standards tend to do, which says I can't
- look at that new widget, you'd have to use our

- 1 compliance option process, that means a whole
- 2 different group is going to look at it, and it's
- 3 formalized and whatever.
- 4 Keep an open mind and look at the
- 5 performance-based aspects as you develop the
- 6 litany of not only measures but a combination of
- 7 measures and regulatory and other incentive
- 8 programs.
- 9 MR. CENICEROS: Okay. Dave, sounds like
- 10 another good topic for our last discussion here on
- 11 strategies, trying to get some ideas on that.
- 12 Yes, Eric.
- MR. BORSTING: This is a question -- and
- 14 commercial is not an area that I even know very
- much about, but you keep talking about these
- 16 controllers or these items that aren't set
- 17 properly. I don't see anybody from the
- 18 manufacturers here on this specific widget, I'll
- 19 call it, or system.
- 20 I'm just wondering, since a commercial
- 21 building performs with or without it functioning
- 22 properly. Maybe the owner doesn't know and he
- 23 can't go back to the manufacturer and say "gee, I
- think I've got this program wrong or "I don't
- 25 think it's functioning properly."

```
1 Maybe the manufacturer isn't aware of
```

- the situation. Here's an opportunity to get them
- 3 to a table and say "do you know?" Maybe they
- 4 don't, maybe they do, but again maybe there's a
- 5 way that they can help educate instead of a
- 6 mandate or something. Maybe they aren't aware of
- 7 it?
- 8 MR. CENICEROS: Okay. Any other
- 9 comments on non-residential markets potential? In
- 10 the back row, Pat?
- 11 MR. EILERT: This is a little more
- 12 general maybe, but I'm thinking about kind of a
- 13 regulatory approach going after existing
- 14 buildings. I kind of understand, I believe, the
- 15 standards approach to this, in the sense that I
- 16 think that I understand the limit on how far you
- 17 can take that would depend on kind of federal pre-
- 18 emption more or less as a principle.
- I have a lot less idea on where the
- 20 limit is on building standards in terms of how far
- 21 can you go with say, the definition of an
- 22 alteration. Is there any kind of -- I've looked a
- 23 little bit at the Warren-Alquist Act and I can't
- 24 remember seeing that issue discussed very much.
- 25 So do you have a sense, or can you give us a sense

- of how far you can go with an alteration?
- 2 MR. CENICEROS: Elaine, or is Pat still
- 3 here? Would you like to address that? Elaine
- 4 works directly on the building standards.
- 5 MS. HEBERT: Elaine Hebert with the
- 6 Energy Commission. I think it's spelled out to a
- 7 pretty good degree in the standards. And we could
- 8 look at that maybe later today or sometime to see
- 9 if it answers your question. But we do pretty
- 10 much spell out what's the definition of an
- 11 alteration.
- MR. EILERT: Well, let me give you two
- 13 examples. Let's take the one that Lynn brought
- 14 up. The idea that we might change the threshold
- 15 from 50 percent of lighting fixtures down to 40 or
- 16 30 or something like that. So the question is is
- 17 that within the permit scope.
- 18 And then another one that I think is
- over the line might be let's say that we go out to
- 20 some of these persistence studies that was brought
- 21 up earlier on commissioning, for example, and we
- 22 show that there is a lot of savings associated
- 23 with retro commissioning, or maybe a CHEERS rating
- 24 or something like that.
- On a periodic basis could the Commission

1 say well, you've got to do this every few years

- 2 within the current scope. I'm assuming that's
- 3 over the line, and the other one is not. Those
- 4 are the kinds of questions I'd like to have
- 5 answered.
- 6 It looks like a lot of subtleties, just
- 7 listening to John's thoughts here on the types of
- 8 things you can do with code, but generally I'd
- 9 like to have a better sense.
- 10 MS. HEBERT: I think there are some gray
- 11 areas.
- 12 MR. CENICEROS: I'm sorry Bill
- 13 Pennington couldn't be here today.
- MR. MAHONE: Let me make a stab at it.
- 15 I think, yes, Bill could answer it more directly.
- 16 But this variation, a variation of this question
- 17 has come up in regards to the proposals for the
- 18 2005 standards to put in requirements for what you
- 19 have to do when you replace windows in a house or
- 20 what you have to do when you replace the air
- 21 conditioning in the house.
- The energy code people at the Commission
- 23 appear to be taking the position that under the
- 24 Warren-Alquist Act the Commission can regulate a
- lot more of the energy aspects of existing

1 buildings than they have. And they're beginning

- 2 to propose to do that in the 2005 standards.
- And as near as I can tell it's fairly
- 4 open-ended about what authority the Warren-Alquist
- 5 Act gives the Commission. The problem is that
- 6 ACD, which governs the rest of the building codes,
- 7 has this grandfather clause requirement in it that
- 8 basically says you can't force somebody to upgrade
- 9 an existing building, although there seem to be
- 10 some exceptions to that.
- 11 You know, the city of Sacramento
- 12 Building Department requires homeowners to put
- 13 smoke detectors in all the bedrooms whenever they
- 14 do an addition to their house. But there seems to
- 15 be some regulatory interagency headbutting about
- this issue that hasn't been completely resolved.
- 17 Commissioner Pernell spoke to this issue
- 18 a little bit this morning. The Commission is
- 19 interpreting that the Warren-Alquist Act gives it
- 20 a lot of latitude for regulating the energy
- aspects of the code.
- MR. CENICEROS: Thanks, Doug. And it
- 23 might help to explain that, in the course of the
- 24 AB 549 study we're not going to worry too much
- 25 initially about whether the existing authority is

- 1 clearly there to do certain strategies.
- We're going to make that list of
- 3 strategies that seem to make sense, and there
- 4 seems to be a strong need for those things to be
- 5 done.
- 6 And then look at all the agencies that
- 7 have some kind of say in that kind of activity,
- 8 and look at the lines of authority and see if
- 9 those need to be clarified, and if additional
- 10 authority needs to be provided through new
- 11 legislation or other similar kinds of changes.
- 12 So we will be looking at those
- 13 relationships between organizations like the CEC
- 14 and HCD. John?
- MR. HOGAN: John Hogan, city of Seattle.
- 16 I would certainly second the approach you're
- 17 proposing here, Bruce. Obviously you should
- 18 figure out what the good mechanisms are. If the
- 19 legislature has already directed you to bring a
- 20 proposal back to them obviously that could include
- 21 legislation to correct some authority problems if
- that's one of the things getting in the way.
- 23 In terms of regulatory approaches --
- 24 I've been speaking about those because that's my
- 25 experience and my background. I certainly

```
1 wouldn't suggest that people limit ideas to that.
```

- 2 To the extent that there's lots of great
- 3 incentive programs makes my life a lot easier or
- 4 the people that are building code officials.
- 5 Because the projects will all come in and they'll
- 6 be way beyond code, so that would be great.
- 7 But to respond to the question about if
- 8 we're thinking big picture or outside the box what
- 9 can you do, my department enforces all sorts of
- 10 building regulations, and we have some that do
- 11 have ongoing requirements.
- So the fire department does annual
- 13 checks about the fire and life safety system. Our
- 14 boiler inspectors do annual checks of boiler
- 15 systems for safety. Our elevator inspectors do
- 16 annual checks of elevators. So there is some
- 17 precedent, if you might want to consider that for
- 18 things to be done after initial construction.
- 19 But I would also say those are the
- 20 exceptions. But generally, the only thing that
- 21 building departments get involved in is what's
- tied into the permit, it's not anything ongoing.
- 23 So if you're going to build a new
- building or make a substantial alteration we'll
- 25 track it, we'll see what you install. We don't

1 necessarily see whether it all works, you know, we

- 2 make sure it's installed correctly.
- 3 So there might be some potential to look
- 4 beyond that, but it's rare cases where that's been
- 5 done generally.
- 6 MR. CENICEROS: Okay, one more comment
- 7 here, then we're going to move on to strategies.
- 8 No?
- 9 Okay, we've kind of been transitioning
- 10 from talking about specific opportunities to
- 11 talking about how to take advantage of those
- 12 opportunities, in other words strategies,
- 13 mechanisms for achieving additional savings
- 14 potential in existing buildings.
- So before we move formally into that
- 16 discussion I want to ask everybody, to check in
- 17 with you, if you're ready for a little five minute
- 18 break here before we continue? I see some heads
- 19 nodding. Why don't we take a five minute break,
- we'll be back at 2:45 and we'll continue with that
- 21 discussion.
- 22 (Off the record.)
- MR. CENICEROS: Let's get started again,
- 24 please. So we've talked so far about both
- 25 residential and non-residential energy efficiency

- 1 proven opportunities, a little bit about
- 2 characterization of those markets, and now we want
- 3 to talk about some of the strategies that some of
- 4 you are starting to talk about here.
- 5 In terms of how is it, what kinds of
- 6 mechanisms will we be able to employ possibly to
- 7 take advantage of the savings. We've heard a lot
- 8 about controls issues, about complexity issues
- 9 there.
- 10 We've had suggestions ranging from more
- 11 regulation of specific areas, specific
- improvements that need to be done, versus
- voluntary approaches where we support the market
- 14 out there for providing these services for the
- 15 private market, and educate the public that these
- 16 services are available.
- 17 So who would like to start off with some
- 18 suggestions on specific strategies because we want
- 19 to make sure that we include in our analysis here.
- 20 Eric?
- 21 MR. BORSTING: I'll start. Eric
- 22 Borsting. Just kind of a general question.
- 23 Again, I think we need to look at who this impacts
- and who we should have at the table with us.
- 25 Real estate agents, BOMA is not here for

1 the commercial side, and they should be here. One

- of the things, if you start talking about
- 3 enforcement of some code language, you're going to
- 4 need the building officials, because it does
- 5 impact them.
- 6 It impacts their workload, their
- 7 business. And I know when it comes time to
- 8 propose new code language they are not always the
- 9 most receptive to it because it increases their
- 10 work load. It kind of snowballs because their
- 11 costs get passed on to the builder or whatever.
- 12 So I think it would be a huge benefit
- for this group to sit down and put together a list
- of all the people that really should be at the
- 15 table each time. And I know you extended
- 16 invitations, but not I think it's the twist your
- 17 arm thing and say "you will be here because we
- need you," and figure out how to get those people
- 19 here.
- 20 Otherwise we can sit around here and
- 21 come up with all these great ideas, and it comes
- time to take it to the legislature or take it to
- 23 some place, and now all of the sudden you've got
- these powerful groups saying we don't want it.
- 25 So we've spent a lot of time -- not

```
1 wasted it, because at some point it would be
```

- 2 good -- but at that time you go God, we wasted all
- 3 this time and these guys are fighting us. So I
- 4 think it's kind of figure out who the enemy is,
- 5 get them on our side working with you, at least
- 6 hearing them, and maybe we can get it further on.
- 7 So I think it's we need to make sure we
- 8 have the right people here.
- 9 MR. CENICEROS: Thank you, Eric.
- 10 Comments and suggestions about strategies we can
- 11 employ?
- MR. RIEDEL: I have a comment. This is
- 13 Randel Riedel, Energy Commission. In my
- 14 discussion with a lot of contractors who are on
- 15 the ground trying to do a lot of this work that
- deals with a number of areas -- and I'm going to
- 17 focus on the residential right now -- one thing
- 18 that I'm hearing back pretty consistently is this
- 19 concern in regards to the establishment of
- 20 incentives.
- 21 And I wanted to just toss that out and
- 22 maybe hear from people who are practitioners or
- 23 who have been involved in incentive-based
- 24 approaches before, and see if -- either validate
- 25 or not -- some of this information that I've heard

- 1 concerning the use of incentives.
- 2 Let me give you an example. I know of
- 3 one point in time there was an incentive program
- 4 of some \$75 or something of that general value for
- 5 doing duct sealing.
- And a number of the contractors that
- 7 I've spoken with have said "you know, whenever you
- 8 set up an incentive like that you drive the market
- 9 down to that low price, and what happens is that
- 10 the people who end up doing that work, instead of
- it really costing \$150 to \$200 to do that work
- they're basically doing it for \$75 and maybe
- 13 you're not getting the true type of performance or
- 14 quality that you're wanting in the marketplace."
- So my question both is to people who
- 16 have managed those types of incentive programs.
- 17 How is is that you can help to retain the
- 18 incentive as an incentive by still allowing the
- 19 true cost of the work to be handled by the
- 20 contractor, to be gained by the contractor?
- 21 Was that clear? Inn other words, if
- it's actually costing the contractor \$150 or \$200
- 23 to do the work, how does he compete in the
- 24 marketplace with people who are driving it down to
- 25 its lowest price? So if somebody first could help

1 me with that from the contractor's perspective, I

- 2 would appreciate it.
- 3 MR. DAY: Randel, I might be able to
- 4 give some assistance there. Michael Day with
- 5 Rockwood Consulting. At the time -- I was the
- 6 head of special projects for Beutler Heating and
- 7 Air when the SB 5X money came out.
- 8 We structured a, SMUD came to us and
- 9 asked for assistance in structuring a program
- 10 that, although this was on the new construction
- 11 side, would incentivise and help builders to go
- 12 from 10 SEER to 14 SEER.
- The 10 SEER was typically what was done
- 14 for Title 24 compliance and on base housing.
- 15 That's pretty much, that was the baseline. There
- 16 were, it was available to go upgrade on that, but
- 17 not too many people were taking the upgrade option
- 18 although it was being advertised fairly well by
- 19 Beutler.
- 20 What ended up happening was that SMUD
- 21 and Beutler got together and said okay, if we're
- looking at the increase in the cost of the
- 23 equipment -- and there were a few other things
- that went in, such as it needed a larger pad, it
- 25 had to get through a slightly larger gate, it

1 needed a different style technician because of

- 2 some things that were associated with it.
- 3 But if you put in this 14 SEER equipment
- 4 what was the marginal difference between what was
- 5 going in originally and what was going to be put
- 6 in. And I think that for something around \$3
- 7 million it ended up that -- and I'm just going off
- 8 the top of my head here -- about 5,000 units were
- 9 converted from an average 10 SEER to an average of
- 10 about 13, 13 and a half.
- 11 And the reason it didn't all go up to 14
- is that, at the five ton, the equation that was
- 13 worked out for increase in SEER per ton didn't
- 14 work out to where it was incentivised.
- 15 But I think that the critical part there
- 16 was that, in this case the utility, said that it
- 17 made more sense to pay for peak demand being taken
- off by sending that money to the contractor to pay
- 19 for the marginal difference -- not for the entire
- 20 piece of equipment, but for the marginal
- 21 difference between the base unit that was being
- 22 put in and the best unit that they could get at a
- 23 reasonable price. And there was some real
- 24 diminishing returns after that.
- 25 And that project went extremely well.

1 In 30 days we were able to switch something like

- 2 50 projects. Now there were some long days there,
- 3 but it was literally -- the next evaporator coil
- 4 that went out after that project had been done --
- 5 boom, the next one that went out to that job site
- 6 was set up for the new program and the next
- 7 condensing unit that went out there.
- 8 And it took effect very quickly, and it
- 9 resulted in a pretty significant market
- 10 transformation. Again, the secret was that it was
- 11 the marginal difference between what was already
- 12 being done and what would be going to put in. And
- it was in the utility's interest.
- MR. CENICEROS: Yes, Doug?
- MR. BEAMAN: Douglas Beaman. Randel, I
- 16 really wonder about the accuracy of the data you
- 17 got from contractors. The description that you
- 18 gave sounded an awful lot like the RCP Program,
- 19 where contractors got a fee for doing duct testing
- 20 and then there was an additional small fee for
- 21 sealing the ducts.
- 22 And I certainly don't have all the
- 23 utility data on all that, but my understanding is
- 24 that it was very successful. And I don't think
- 25 contractors were constrained by the price of the

1 incentive. Maybe they were for the price of the

- 2 duct testing.
- 3 And so if they did the testing as part
- 4 of a regular service call, that incentive that was
- 5 provided probably just covered the cost of that.
- 6 And if they could show they had significant leaks
- 7 in the ducts they would then sell that service to
- 8 the homeowner if they chose to and if the
- 9 homeowner decided to do it.
- 10 But they were changing market rate for
- 11 that duct sealing. So I think that complaints or
- 12 concerns that that was driving the price down --
- 13 I'm not sure that was a very valid situation.
- 14 MR. RIEDEL: The intent of why I'm
- bringing this up is to be a little bit of a
- devil's advocate in some ways.
- 17 I'm just wanting to hear -- I'm wanting
- 18 to get a feel from those who are n the field
- 19 competing with others in regards to the actual
- 20 cost that may be associated with doing an activity
- 21 and funds that are put up to assist people to move
- in that direction, and only from the perspective
- 23 of -- ultimately, I think incentives do have a
- 24 real valid and good function and place to operate,
- 25 but I'm just trying to look at them in perspective

1 to how and where we might go in regards to some of

- 2 our suggestions of getting products or services
- 3 into the marketplace.
- 4 MR. BEAMAN: Douglas Beaman again. And
- 5 this is just my own personal opinion on this, is
- 6 that I do a lot of classes with HVAC contractors
- 7 every year. And they never understand that an
- 8 incentive is just carefully designed to give them
- 9 enough of a boost to do something, to go from a 12
- 10 to a 14 SEER or whatever.
- 11 And the most common comment that I hear
- is "well, that incentive isn't enough for us to
- 13 make money on." And that is true. And what they
- 14 look for -- and not understanding the intention of
- 15 the incentive. The only possible solution to that
- is just more education with the contractors and
- 17 that.
- 18 But they're looking -- and I was looking
- 19 to see if John Proctor was here, because I hear
- 20 contractor's say "well, the check me program
- 21 doesn't give me enough money if I'm only doing a
- 22 couple of them. I have to do it all day long to
- 23 make money on it."
- 24 And I kind of scratch my head with the
- 25 economic reasoning like that. But they do look for

```
1 "this incentive should make me money." And I
```

- 2 don't think the incentives will ever do that.
- 3 MR. CENICEROS: Bob and then Eric?
- 4 MR. KNIGHT: It's Bob Knight from BKI.
- 5 You know, I think we ought to be thinking about
- 6 incentives in a little bit broader definition.
- 7 Essentially it's the state or some authority
- 8 putting out money, actual cash, to make something
- 9 happen.
- 10 And it's too easy for us to jump to the
- 11 conclusion that what we're talking about is just
- 12 money that goes primarily to the consumer to
- induce the consumer to behave in some certain way.
- 14 My experience with contractors, and
- 15 particularly in our home performance program, is
- 16 that the kind of incentive that is most needed to
- 17 produce real innovation and change in this
- 18 particular field is training for the contractors.
- 19 And that is just as much of an incentive as giving
- 20 money to somebody.
- 21 What we find again and again is that the
- 22 biggest stumbling block to offering really
- 23 sophisticated energy efficiency services and
- 24 residential retrofit market is that the
- 25 contractors don't know how to do it. And they

don't even know that they don't know how to do it.

- They think they're competent. And yet,
- 3 there is so much that they mostly need to learn.
- 4 And providing that kind of support to the
- 5 contracting community as a service for less than
- 6 cost to the contractor, I think, would promote
- 7 more change than any other single thing that we
- 8 can do.
- 9 Moreover, what you're doing is creating
- 10 a resource that has persistence. The contractor
- 11 gets trained, he stays trained. You give money to
- 12 homeowners they do what you want, but when the
- 13 program stops, as it always does, then suddenly
- 14 the contractors who have been depending on that
- program are left high and dry, they don't have
- 16 anything to offer to their customers any more as
- 17 an inducement to join up.
- 18 And most market transformation programs,
- 19 not even market transformation, but most incentive
- 20 programs ultimately fail because they have a
- 21 finite life and not enough thought and strategy
- 22 has gone into making a transition away from the
- 23 incentive based approach to something that can
- 24 stand on its own.
- 25 So I'm in favor of thinking of

1 incentives as an investment in a resource that is

- 2 going to last, namely the contractor community
- 3 that brings so many benefits back to the state and
- 4 to the public, not just the energy efficiency, but
- 5 job creation, the economic benefits, health and
- 6 safety benefits, and all types of things that
- 7 otherwise the society is losing.
- 8 MR. CENICEROS: Eric?
- 9 MR. BORSTING: Eric Borsting. I think
- 10 you've hit it perfectly there. One of the
- 11 problems is the level of skilled labor in the
- 12 marketplace today. And incentives by utilities
- are to try and get people to do it right the first
- 14 time and do it the way they should be doing it all
- 15 along.
- I mean, 20 percent duct leakage plus is
- 17 not acceptable. I mean, come on. So now we've,
- 18 the incentive is there to go to six, eight, ten,
- 19 whatever the number is. And you have the
- 20 contractor saying "man, this isn't what I've been
- 21 doing. It's going to cost me more money."
- It shouldn't cost any more money. It
- 23 takes a little more time, it reduces callbacks,
- you get a better job, better reputation in the
- 25 industry. So they're kind of crying because they

1 haven't had to do it before, and they really

- 2 should be.
- 3 MR. CENICEROS: I think I saw you next,
- 4 Dave, then Doug.
- 5 MR. ROBINSON: Okay. Dave Robinson,
- 6 Renaissance. I'm a contractor, and was involved
- 7 in the program that was mentioned, the RCP
- 8 Program. I think there was about \$70 for a test,
- 9 and may another \$100, \$120 for actually sealing
- 10 the ducts, and it was tied with a higher
- 11 efficiency unit.
- 12 We did several hundred, and it was good
- 13 to open the door to customers. Customers opened
- 14 the door to us because the utility was backing the
- 15 rebate.
- 16 So then it went away after a couple of
- 17 years, and from what I understand it didn't go
- 18 away because it didn't work or because it wasn't
- 19 efficient or anything, but the bureaucracy and the
- 20 paperwork that was involved with that voucher --
- 21 it was just really convoluted and difficult to
- 22 administrate.
- 23 But what happened was that my sales
- 24 force, through getting some help to sell a few
- 25 hundred jobs, then became trained to sell duct

1 sealing. And now, without an incentive, they are

- 2 continuing to sell duct sealing, albeit not quite
- 3 at the same rate, but they're still selling it.
- 4 And Randel, you mentioned that you felt
- 5 like the numbers were causing the price to go
- 6 down. The typical duct seal job was sold for
- 7 \$875. So, you know, the 70 or 120 or whatever was
- 8 at most like about 20 percent.
- 9 The values of incentives are two-fold.
- 10 Number one, a few dollars to incentivise the
- 11 customer to go ahead and do something that they
- 12 wouldn't have done. But to me that's the smaller
- 13 benefit.
- 14 Number two benefit is for them to open
- 15 the door to me to come and talk to them about it.
- 16 And so it doesn't even really have to do with
- 17 money, it has to do with the utility company logo
- 18 and the utility company flag that I come flying
- 19 the incentive under.
- 20 And so I really don't like incentives,
- 21 long-term incentive dependent business. I've had
- one of those. I've been involved in energy for an
- 23 awfully long time. We had the zip program from
- '80 to '86 -- you guys remember that?
- Well, in '86 everything ended for a

1 whole bunch of contractors that kind of got

- dependent on that. We really don't want that.
- 3 But especially when we're doing market
- 4 transformation, and we're needing to have the
- 5 public start to think differently, one of the best
- 6 things that we can do is incentives, rebates, or
- 7 full-blown building performance.
- 8 It hasn't been tried yet. The closest
- 9 thing would have been that RCP duct seal program,
- 10 where you had to test in, do the work, test out,
- 11 turn in the numbers, warrant that a certain amount
- of performance is happening.
- Now, we could do this with the whole
- 14 house. And if we could get a rebate for a small
- 15 amount of money, the service to do, you know, an
- analysis to gather all the data, is worth probably
- 17 \$300.
- 18 But if we could get \$100 to go do the
- 19 service that's going to take six or eight hours of
- 20 work to gather all the data, compute all the
- 21 reports, present it back to the customer, if we
- 22 could get an incentive of maybe \$100 the reports
- 23 that we are going to give them back are so
- compelling that we're going to sell at least 50
- 25 percent of them, and that's going to be a 7 to 10

1 to 15 thousand dollar sale, depending on what they

- 2 want to do.
- 3 As you can see, the incentive of \$100 on
- 4 \$10,000 is not much. But right now nobody wants
- 5 me to come to their kitchen table to tell them the
- 6 story, and if I could get that small amount of
- 7 help, through the utility rebate, to get to the
- 8 kitchen table, do all my testing and then come
- 9 back, we can take it from there. Thanks.
- 10 MR. CENICEROS: Thanks. Doug's next,
- 11 and then Bob.
- MR. MAHONE: I wanted to throw in a
- 13 couple of cautionary tales about incentives gone
- 14 bad. Basically, what you're trying to do with
- incentives is persuade the market to change.
- 16 well, the market is this free market mishmash of
- 17 all kinds of actors, all trying to make a buck.
- The first and biggest example, which
- 19 most of you or many of you may remember, was in
- 20 the 70's when there was a big federal tax credit
- 21 for solar water heaters. Well, the tax credit
- 22 ended and the solar water heater industry died. I
- 23 mean, those guys all just folded up their tents
- and went on to doing other things.
- 25 So it did create a market, but it didn't

1 create a sustainable market. Another example,

- 2 Hawaiian Electric, back around 1990, wanted to
- 3 encourage compact fluorescent. They figured we
- 4 can give our customers a great big coupon and all
- 5 our customers will run out and buy compact
- 6 fluorescent that'll bring the market into place
- 7 and we can walk away.
- 8 So they got all the retailers alerted
- 9 that there was going to be these two \$5 coupons
- 10 that were going to land in the ratepayers
- 11 mailboxes and they were going to be walking down
- 12 to the stores that weekend to buy compact
- 13 fluorescent, be sure and stock up. Retailers said
- 14 thank you very much.
- The day before the coupon arrived in
- 16 everybody's mailbox at \$5 a coupon they raised the
- 17 cost of a compact fluorescent lamp by \$5. And
- 18 sure enough people went out and bought a lot of
- 19 compact fluorescent that weekend and they made a
- 20 lot of money but they didn't jumpstart the market
- 21 like they thought they would.
- 22 So you've got to be almost as smart as
- the market if you're going to be doing these
- 24 financial incentives and you've got to be in it
- 25 for the long run the way most of the other market

1 players are or things can go very seriously array.

- 2 MR. CENICEROS: Thanks, Doug. Bob?
- 3 MR. KNIGHT: Bob Knight from BKI. I
- 4 just want to pick up from what Dave was just
- 5 saying. You know, it seems to me there's a
- 6 wonderful opportunity for synergy here between the
- 7 incentives programs of the CPUC and the regulatory
- 8 functions of the CEC.
- 9 Dave was speaking as a trained
- 10 contractor, he's living proof of the value of
- 11 training, because he's here, he's speaking on
- behalf of a more enlightened point of view than
- 13 what most contractors have. He got that through
- training, and somebody's got to provide that
- training, and that could come from the CPUC
- 16 programs, through the utilities or whoever.
- 17 And at the same time, if you can marry
- that with performance standards on the other side,
- 19 so that you actually get some proof and a measure
- of performance in the finished job, then you would
- 21 have both sides of the equation working very
- 22 nicely together.
- 23 And then if you added a third leg to
- 24 that stool in the form of the small incentives
- 25 that Dave was speaking on behalf of. I'm not in

1 favor of incentives particularly, but I see Dave's

- 2 point and I can see as a door opener -- not just a
- 3 door opener because of the \$100 -- but because it
- 4 says "PG&E" or it says "state of California" or
- 5 whatever behind it.
- I mean, Dave could accomplish the same
- 7 thing by saying "I'm going to give you \$100 off."
- 8 He could do it himself, but it wouldn't have the
- 9 same weight as it would if you're in essence
- 10 getting subsidized by the state.
- 11 But I think those kinds of incentives
- 12 ought to sunset, and they ought to fade away in
- some smooth way, rather than saying we're going to
- 14 carry it and act like you're carrying it forever
- and after two years you cut it off without much
- 16 notice to the contractor's involved.
- 17 It would be an awful lot better if
- incentives were used more strategically, so that
- 19 everybody knows that in three years the \$200
- 20 incentive that you started with is gradually going
- 21 to reduce to zero.
- 22 And so contractors better take advantage
- of it, better build their contract base, and as
- Dave was illustrating, if a contractor really sees
- 25 it that way he can make the benefits of that

1 program last, because he learns how to market it,

- 2 he learns how to sell it without the incentive.
- 3 But, you know, the main point I'm trying
- 4 to make here is that there are all these elements
- 5 that really need to work together that really
- 6 aren't working together very well today, and it
- 7 would be nice if your report could reflect the
- 8 importance and the value of that kind of synergy
- 9 among different measures, different kinds of
- 10 incentives and training and support that could be
- 11 given by the different agencies that are involved.
- MR. ROBINSON: Isn't it true that we
- 13 talk about the house as a system. I think it's
- 14 really a good parallel to look at the market as a
- 15 system. And all of these parts that you're
- 16 talking about need to work together, just like all
- 17 the parts that go into building performance.
- 18 MR. CENICEROS: Thank you. Michael?
- 19 MR. DAY: Michael Day, Rockwood
- 20 Consulting. I just wanted to say one slightly
- 21 cautionary tale around this. There's been a lot
- of talk about something that can be a pretty
- 23 serious problem in terms of duct leakage in a lot
- of different parts of the state, but I think that
- 25 it would ill-serve the purposes of this group to

- 1 assume that it's all that way.
- 2 I think that one of the major
- 3 distinguishing factors is between site-built duct
- 4 systems and those that are factory-built duct
- 5 systems.
- 6 When the factory-built duct systems --
- 7 where the connections are being made under
- 8 controlled conditions -- are brought out to the
- 9 field, connected and tested, they typically have
- 10 significantly lower leakage rates than the ones
- 11 that are being built by guys that are dragging,
- 12 you know, flex duct through the attic and trying
- 13 to stitch it together when it's 140 degrees up
- 14 there.
- I know that a lot of the people that
- 16 have been here have seen the systems built by
- 17 Calflex, or my former employer, Beutler. Beutler
- 18 ran a program with PG&E for a number of years that
- 19 was not a CHEERS-certified type duct, but I think
- 20 it was something about 90 percent of theirs ran
- 21 within a percent of six and a half percent, they
- 22 were right about there.
- 23 So I think that while in some cases and
- 24 some segments of the HVAC market there can be a
- 25 lot of problems with duct leakage -- I think the

1 investigations of Dr. Proctor can definitely bear

- 2 that out.
- 3 But I also think that it should take
- 4 into account that that's certainly not all, and
- 5 that there are some substantial transformations
- 6 going on. And that whatever's done there should
- 7 be paid attention to, the quantum differences
- 8 between site-built and factory-built duct systems.
- 9 MR. CENICEROS: Eric, you have a
- 10 comment?
- MR. BORSTING: Yes, Eric Borsting. I
- 12 think the utility programs, the energy star
- 13 programs that are out there now by the utilities,
- 14 show how it should be run. Basically, you sign up
- 15 a subdivision, you have -- I think there's two
- 16 years, Tony, is that what it is? -- but what
- 17 happens is they don't cut off at a certain point.
- 18 When you sign a subdivision up, as long
- 19 as you build it at a fairly decent rate that whole
- 20 subdivision will be under their program and they
- 21 get their rebates. And I think that's one of the
- 22 best ways to run it.
- I remember chairing the codes committee
- for CBIA and having one of the utilities a week
- 25 before stop a program -- and i won't say who it

```
1 was -- midstream. And we had to call a timeout,
```

- 2 because the utility was there, the builders were
- 3 there, and we almost got into a fistfight.
- 4 Because they stopped it midstream and
- 5 here was a builder selling a product that he was
- 6 giving an incentive to, it wasn't the full thing,
- 7 and now it's all his. So the utilities have come
- 8 around, they've got a better system and it's
- 9 working very well.
- To the comment about all systems not
- 11 being equal. Some HVAC contractors do it better
- 12 than others -- and you do have to look at it
- 13 territorial, but you do have to look at it -- and
- even the good ones sometimes fall down.
- MR. CENICEROS: Eric, regarding your
- 16 energy star homes model, do you have a suggestion
- on how that model could be adapted to retrofitting
- 18 existing buildings?
- 19 MR. BORSTING: That's something that I
- 20 think the utilities would have a better handle on
- 21 within their market. I think there are some areas
- 22 -- setback thermostats -- I mean there's some
- things that could be done to help contribute.
- MR. PIERCE: Tony Pierce with Edison. I
- 25 think the point Eric was making that was really

1 good with respect to the energy star homes is that

- 2 it's multi-year now, and we're filing to the
- 3 Public Utilities Commission to administer our
- 4 programs for multiple years.
- 5 So potentially even extending that
- 6 program further still recognizing that production
- 7 builders have developments that are built out over
- 8 three or four years. And we will have the same
- 9 program in place over the life of that project.
- 10 So that whatever we did in the existing
- 11 buildings segment we would want to do in a similar
- vein I think is your point. Have it available
- over multiple years, recognizing that contractors
- 14 have to invest in training, in whatever tools are
- 15 necessary to get ready, and market to that
- 16 segment, and then offer it for some period of
- 17 time.
- 18 MR. RIEDEL: And it's also my
- 19 understanding that the CPUC is moving more in the
- 20 direction of a three to five year term for
- 21 programs also, at least there is a proposal on the
- 22 books to try and do that.
- MR. PIERCE: I've hear rumors.
- MR. RIEDEL: You've heard rumors, fine.
- 25 MR. BORSTING: The housing industry

- 1 would applaud that, that would be great.
- 2 MR. RIEDEL: Well, this is also for
- 3 existing and for the public goods price program.
- 4 MR. KNIGHT: It's Bob Knight again with
- 5 BKI. I just wanted to give a point of
- 6 information. Energy star does have a program for
- 7 existing homes. It's called home performance with
- 8 energy star. And it's specifically for retrofits.
- 9 It's a fairly new program. The first
- 10 user of it was Na-Certa, which still has by far
- 11 the biggest program. And we're one of the first
- 12 authorized programs, in fact the only one in the
- 13 west. That means that our contractors can use the
- 14 energy star logo. We can use the energy star logo
- in our marketing.
- 16 And what it requires is one of two --
- 17 it's actually rather simple -- it requires a full-
- 18 scale home performance approach, which is rather
- 19 loosely defined. But it requires a full range of
- 20 testing of the envelope and the equipment,
- 21 diagnosis, solution, complete solution.
- 22 And the solution has to be verified
- 23 either by a test-out of ten percent of the
- 24 installations or by the use of formally certified
- 25 technicians and contractors to do the work.

1 In our case we've chosen to do the ten

- percent test-out because the certification process
- 3 is too onerous at the moment, and the only really
- 4 viable certification organization is based in New
- 5 York, and is pretty much overwhelmed with other
- 6 responsibilities, although we're working with
- 7 them.
- 8 But anyway, I just wanted to make sure
- 9 that everybody knows that there is a home
- 10 performance, I mean an energy star program for
- 11 existing homes. It does not seek to apply the
- same numeric standards as the energy star program
- for new homes, you just can't do that.
- 14 But it is a very good program. It's now
- 15 been adopted by several utilities in the northeast
- 16 to do on a service territory basis. Several
- 17 cities, such as Kansas City and Austin, have
- 18 undertaken municipal level programs. Our program,
- 19 plus Na-Certa's \$10 million statewide program are
- 20 the main ones.
- New Hampshire is getting into it,
- 22 Massachusetts. A couple of utilities that involve
- 23 both Massachusetts and Long Island. So it's
- 24 starting to move. But it's something you should
- 25 be aware of.

```
1 MR. RIEDEL: Thanks, Bob.
```

- 2 MR. CENICEROS: Okay, Dale and then
- 3 Lynn.
- 4 MR. GUSTAVSON: Dale Gustavson, ACCA. A
- 5 quick question for Dave. Maybe two quick
- 6 questions and a comment. How is it that you are
- 7 now opening the door on duct ceiling without the
- 8 incentive? Is it a matter of consciousness among
- 9 the salespeople? What is it you're saying or
- 10 mailing with your customers to get the door open
- 11 now?
- MR. ROBINSON: You know, I think it's
- just a matter of competence, that after selling
- 14 about 200 jobs they just got it. And as you can
- 15 see, the amount of incentive compared to what the
- 16 sales price was was not that great anyway, but we
- 17 built the belief inside of the salesperson's head.
- 18 And that was one of the biggest things.
- MR. GUSTAVSON: And then the followup
- 20 question is, in your marketplace, which is the
- 21 Central Valley, would most of the contractors who
- were participating in that program, would they be
- 23 in the same place you are or would they be the
- 24 rare exception?
- MR. ROBINSON: Gosh, I couldn't speak to

1 that very much. I would say that not very many

- 2 people do duct ceiling. Most contractors still
- 3 don't see the benefit of it. And so we're still
- 4 having to sell it. Nobody knocks on our door.
- 5 Nobody calls us up and says "hey, come and seal my
- 6 ducts, I just really think they're leaky."
- 7 Like I said before, the incentive was
- 8 enough to just jumpstart the engine a little bit
- 9 at my company and some others, maybe you could say
- 10 prime the pump. And that's what I think
- incentives should do, is prime the pump, get it
- 12 going, and let it go toward free market. And
- 13 that's what it did in our company.
- MR. GUSTAVSON: Just a couple of
- 15 cautions. I would, I've known Dave for a couple
- of years, and the word cautions is on incentives.
- 17 That they can add credibility when none is
- 18 deserved.
- 19 And they can make sales instead of
- 20 encouraging -- and we're talking about contractors
- 21 here -- contractors to learn how to sell. So they
- 22 actually reduce the barriers, or the need to learn
- how to sell.
- 24 And if Dave offering \$100 off wouldn't
- 25 have the same impact as a utility rebate, then we

1 haven't succeeded either, because Dave needs to be

- 2 so credible that when his people call on the
- 3 customer the customer will respond.
- 4 There's caution and lessons there. I
- 5 almost have to take off my ACCA hat to make some
- of these comments. I think that incentives can
- 7 actually do more harm than good depending on who's
- 8 inspecting the program.
- 9 MR. CENICEROS: Okay. Let's get a
- 10 response there, and then I think you have a
- 11 question, Lynn, and we'll get to Devra afterwards.
- MR. PIERCE: What I heard Dave say, and
- I agree with, I've heard it from a lot of
- 14 customers, is that his \$100 isn't the same as the
- utilities \$100. Because when you bring the
- 16 utilities' \$100 check in it's far more than just
- 17 \$100.
- 18 It's the logo, the brand, the equity
- 19 that we build with our customer, we're saying this
- 20 is a good product or a good system and you ought
- 21 to be doing this.
- MR. GUSTAVSON: Right. Dale Gustavson,
- 23 ACCA again. Unless you have an exceptional
- 24 company that moves from using that credibility to
- 25 establishing their own then it doesn't have the

- 1 intended effect.
- 2 In fact, credibility resides with the
- 3 logo and not with the contractor. It's the
- 4 exceptional contractor that does what Dave's
- 5 company has done. What more do is rely on the
- 6 credibility of the utility to get in, and there's
- 7 no test of whether their work is done correctly.
- 8 And they are led to believe -- the
- 9 people that Randel is talking about in the
- 10 marketplace -- that drive the prices down and
- 11 drive the quality down. I know that Dave used it
- 12 properly, though I don't think that's what happens
- most of the time. And that's why we're still
- working on this 25 years later.
- MR. ROBINSON: Well, Dale, maybe if I
- 16 could respond quickly to that. I agree with a
- 17 very small incentive. And that will keep the
- 18 people that are charlatans and the people that
- 19 would just build a business just based on the
- incentive, they wouldn't be able to do that when
- the incentive was \$100 on a \$10,000 purchase.
- I mean, that's not enough for a free
- 23 ride. But you do come in with the credibility of
- the utility company logo which causes people to
- open their door and say "come on in, Mr.

- 1 Contractor, tell me about it."
- 2 And that's the help that I would like to
- 3 see happen toward market transformation. The
- 4 other thing that would help keep charlatans out is
- 5 the test-out procedure, and we're back to that
- 6 word performance.
- 7 You can't get what we're talking about
- 8 by just making a recipe cookbook list of things to
- 9 be done. You actually have to hook up a blower
- door, hook up duct blaster, and prove that you've
- 11 delivered performance. And that can and should be
- done. Anything that we develop should have that
- 13 attached to it.
- 14 MR. CENICEROS: Okay. Devra's been
- 15 waiting very patiently. Lynn, you had a question
- 16 first?
- 17 MS. BENNINGFIELD: I had just a quick
- 18 comment about energy star bringing in to existing
- 19 homes. I just wanted to mention that the non-res
- 20 counterpart, a similar program, is being developed
- 21 by LEED for existing commercial buildings. So
- 22 we'll be looking at the aspects of that also and
- 23 how they apply here.
- MR. CENICEROS: Devra, thanks for your
- 25 patience.

```
1 MS. BACHRACH: Thank you. Devra
```

- 2 Bachrach on behalf of the Natural Resources
- 3 Defense Council, or NRDC. And NRDC strongly
- 4 supports efforts to increase the energy efficiency
- 5 of California's system.
- 6 And first I just want to say it's great
- 7 to see all the utilities working together on this,
- 8 and I'd like to commend the Energy Commission,
- 9 utilities and HMG for getting this process going
- 10 with a clear framework for all of us to work from.
- I think it's a good framework, throwing
- the net wide at first to get all the ideas. It's
- 13 great to see so many people here today. And then
- 14 narrowing them down to our top priorities to
- develop the action plan to move forward.
- And I just wanted to mention that one of
- 17 the key areas to look at as you're thinking about
- 18 different measures and strategies is, as some have
- 19 mentioned, the ability to enforce standards. If
- 20 that's the strategy that you're looking at, and to
- 21 measure the savings.
- One of the new things that we're all
- 23 thinking about these days is that the utilities
- 24 are back in the business of assembling a portfolio
- of resources on behalf of their customers, and

1 they need to be able to rely on the energy savings

- 2 to meet their customer's needs.
- 3 So just to keep that aspect of it in
- 4 mind as we move forward so that these can be
- 5 brought into the utility's portfolios as they're
- 6 doing their resource planning going forward. And
- 7 again, I think it's great that the goal of this
- 8 process is to create a natural action plan to
- 9 implement whatever recommendations come out of the
- 10 process. So, thank you.
- MR. CENICEROS: Thank you, Devra.
- MR. RIEDEL: In regards to strategies.
- 13 Vince, there's another strategy in regards to the
- 14 support for contractors and through what happens
- on the distributor level is another aspect of
- 16 this.
- 17 I know, through previous conversations
- 18 with you, that's one of the tasks that you do
- 19 through the distributor that you work for. Could
- 20 you just give us some brief comments in regards to
- 21 what you do in regards to supporting the
- 22 contractor, and if you think that would be an
- 23 interesting strategy that we should also take a
- 24 look at?
- 25 MR. SEHWEDE: Absolutely. Again, my

- 1 name is Vince and I'm with CFM Equipment
- 2 Distributors. And I thought I was going to get
- 3 away today without talking, but again, I serve in
- 4 the capacity of technical service and trainer for
- 5 a leading distributor here in northern California.
- 6 Our border reaches from Bakersfield to the Oregon
- 7 border -- I should say our territory.
- 8 And we're quite proactive in training
- 9 and support. And I see, along with the contractor
- 10 -- I really enjoyed Dave's comments today, because
- 11 we do see the grass roots of our industry, what
- 12 actually is going on out there.
- 13 And number one, I think I would agree
- 14 with Mr. Proctor earlier today regarding the
- 15 charging of that inadequate air flow as the number
- one.
- 17 But also -- and I know it's mentioned
- 18 today -- but thinking out of, you know, most of
- 19 the contractors, as soon as that air enters into
- 20 the return air room and leaves the register
- 21 they're only concerned with the efficiency of the
- unit, whether they're doing it properly or not.
- 23 And again, we can't stress enough that
- 24 entire envelope -- I know I'm probably preaching
- 25 to the choir -- you know, you think about it, but

1 the homeowner is actually existing in the planet,

- 2 and that's part of the air system that goes
- 3 unattended quite often.
- 4 And just in general, for example, just
- 5 something as simple as return airs in the
- 6 bedrooms. For years we've done that, one central
- 7 return. And as you gentlemen doing analysis have
- 8 probably realized, once we block that flow of air
- 9 we actually positively pressurize the bedrooms, we
- 10 create a negative situation in the balance of the
- 11 home.
- 12 And so this is where our contractors are
- 13 completely oblivious and we're becoming more and
- 14 more educated with awareness of indoor air
- 15 quality, that's the buzz word today.
- 16 And number one, negative pressurized
- 17 homes. Pesticides are sprayed on the bottom plate
- 18 of a home. The garage is some of the most
- 19 contaminated air. And when our house goes
- 20 negative we get air from where we don't want, let
- 21 alone infiltration adding to the load.
- So, and carbon monoxide, that's probably
- 23 been the biggest buzz. That's probably one of my
- 24 biggest chores, when I deal with the homeowners
- 25 and the calls that come in.

1 And depressurization of houses regarding

- 2 to ventilation of fuel-burning appliances is a big
- 3 issue. Not only does it reduce the life of the
- 4 appliance, but it's a safety issue.
- 5 We are working with the National Comfort
- 6 Institute, and we have them out regularly on
- 7 training and updating our dealers, our
- 8 contractors, in becoming more aware. Not just in
- 9 putting --- believe me, the ducts in the ceiling
- 10 that should be just mandatory -- and I know for
- our customers they're becoming slowly up to speed.
- 12 I feel very responsible as far as I have
- 13 constant charging classes. As we know, improperly
- 14 charged fixed meter devices is huge in energy
- 15 loss. TXP's are improving that, and I work with
- 16 Tony Pierce here as far as the rebate program, and
- one aspect of the higher equipment, it's kind of a
- 18 byproduct, is we have increased the accuracy, I
- 19 believe, with charging, because it is easier and
- 20 we can get closer with TXP.
- 21 So those things are positive. Other
- than that, in the light commercial I should have
- 23 spoke up there also. Actually, my forte in a
- 24 former life was building controls, and i must say
- 25 I actually come from the pneumatic end, where we

1 used to constantly gibble and fiddle with receiver

- 2 controllers in order to get them to operate
- 3 properly.
- 4 And we've gone light years as far as the
- 5 digital systems and the reliability. How else
- 6 could we configure a control logic as demand
- 7 limiting, and I believe the subject today, one of
- 8 the primary purposes, was demand, peak demand.
- 9 How else can you monitor without kilowatt
- 10 transducers that are very accurate and very
- 11 reliable?
- 12 Digital processors, look how reliable
- 13 computers have gotten to be. And I know things
- 14 have become more technical, and yet within that
- 15 aspect, the more technical it gets the more user-
- 16 friendly it gets. Example, DOS to Windows.
- So there's the building automated
- 18 system, I think there's huge improvement there
- 19 from what I've seen. Again, we can demand limit
- 20 as we reach those peak loads we can shed unwanted
- 21 and unnecessary loads. It's huge.
- 22 Again, in the commercial realm, one more
- 23 thing I'll say before I go is fresh air in
- 24 economizers, that subject was picked up today.
- 25 The minimum requirement for ventilation for

- 1 commercial is, I believe, ten percent.
- 2 It's just general, every commercial job
- 3 just about I've ever been on there's this
- 4 misconception that just because the fresh air
- 5 damper is set for ten percent open that it's only
- 6 going to be ten percent fresh air allowed, and
- 7 that's just totally untrue.
- I was on a job last week, and that
- 9 situation, that led to a peak demand problem, but
- 10 I believe understanding and again, training our
- 11 customers as far as on a distributor level to
- improve and these rentals will greatly increase.
- Economizers, I have to agree, 90 percent
- of them are disconnected. Why? It's because they
- don't understand them. And that's the bottom
- 16 line, education. So with that --.
- 17 MR. RIEDEL: I have a followup question
- 18 for you, Vince. How many other distributors are
- 19 you aware of in California that take this type of
- 20 proactive approach in regards to training and
- 21 supporting and providing technical assistance for
- their infrastructure?
- MR. SEHWEDE: This is sure a good plug
- 24 for us. There isn't, unfortunately. Again, we're
- 25 quite proactive, and it gets down to marketing,

1 this is just good marketing. And I believe the

- 2 contractors want to know, they want to do better,
- 3 our people do.
- 4 And they're more than willing, I never
- 5 have a problem filling a class, because it is
- 6 there. And we do have a shortage of technicians.
- 7 I'm sure Dave has found that he, finding a
- 8 qualified technician, they're a premium today.
- 9 So it's just a real problem. So
- 10 training on our part is very important. But I'm
- afraid to say that there's quite a lack on the
- 12 distributor level. We need to get together and
- 13 get our act together. And again we're doing it
- 14 because it's just good, sound marketing.
- 15 Another issue is load calculations. We
- 16 know that big is not better. There's huge loss of
- 17 energy because we're oversizing equipment. We've
- been networking, I've been working with the people
- 19 at WriteSoft, they come out and do a regular class
- 20 teaching basic computer skills for contractors and
- 21 using their software to do a load calculation.
- It's essential to do a load calculation.
- 23 I'm sure Dave does. How many contractors are out
- there doing load calculation? It's pretty sad.
- MR. RIEDEL: Thanks, Vince, appreciate

- 1 your input.
- 2 MR. ROBINSON: If I could just tag a
- 3 little bit about what Vince said about getting
- 4 good technicians. Really, the building
- 5 performance trade, it's not air conditioning, it's
- 6 not windows, it's not insulation, it's really all
- 7 of the above and plus the big overarching
- 8 umbrella, understanding all of those.
- 9 And so what we're finding is we need to
- 10 build them up from inside, train 'em homegrown,
- and that's what we're in the process of doing.
- 12 And that's why market transformation is not going
- 13 to happen in two weeks.
- 14 MR. CENICEROS: Charles?
- MR. SEGERSTROM: Charles Segerstrom with
- 16 PG&E. And I sort of hate to bring up a different
- 17 topic because training is my business with PG&E at
- 18 the energy training center in Stockton. I'm
- 19 enjoying that guite a bit, and I couldn't agree
- 20 more.
- 21 But there is a issue that I think may
- 22 have major impact on existing housing. Because
- 23 California, as a source energy state, we have not
- 24 endorsed the national RESNET energy ratings system
- 25 guidelines for regulations.

1 And as a result, that regulatory void

- 2 has caused an only optional regulation of rating
- 3 systems, such that there is no solid consistency
- 4 between them.
- 5 There is, therefore, going to be a
- 6 problem if there's more emphasis put on home
- 7 energy rating systems in terms of credibility with
- 8 lenders, energy efficient mortgage programs, and
- 9 also from the federal government's standpoint the
- 10 possibility of tax credits.
- I know that during the energy crisis the
- 12 phase two home energy rating systems regulatory
- 13 process was put on the back burner. My suggestion
- 14 would be that if a strategy for home energy
- 15 ratings to become more prominent in retrofits in
- 16 California -- in some partnership or whatever it
- 17 takes to muster the resources -- I know Bruce
- 18 mentioned this morning when Mike asked the
- 19 question that, you know, there's only so much that
- 20 can be done.
- 21 Well, if home energy ratings become the
- 22 centerpiece of existing housing retrofits I think
- 23 the state needs to finish phase two so that, just
- 24 as was discussed with the branding as far as
- 25 utilities and rebates, in terms of having a

1 regulation in place that's standardized for the

- 2 state, it will bring more credibility for existing
- 3 housing programs just as in the new construction
- 4 arena the role for home energy rating systems for
- 5 the verification of quality has turned into, at
- 6 this point, greater than 3,500 verifications per
- 7 month.
- 8 That's the kind of trajectory this sort
- 9 of activity needs. And the credibility that goes
- 10 with having an existing housing home energy rating
- in place will go a long way toward a jumpstart for
- 12 this industry. Thanks.
- MR. CENICEROS: Thanks, Charles.
- MR. RIEDEL: Thanks, Charles.
- MR. BEAMAN: Doug Beaman. I'd just like
- 16 to second what Charles said. Don Carson, CHEERS
- 17 employee, has left, but as a trainer for CHEERS
- and on the CHEERS board I would agree with
- 19 everything that Charles said, I think that's going
- 20 to be very important, particularly if there's
- 21 ratings that are done as part of the outcome of
- 22 this committee. Thank you.
- MR. CENICEROS: Thank you, Doug. John?
- MR. HOGAN: I want to make a more
- 25 broader observation here. It seems it's valuable

1 to have a general philosophical discussion about

- 2 how well these different types of incentive
- 3 programs might work, and some details about them.
- 4 It seems desirable as a first step,
- 5 though, to know what the potential energy savings
- 6 are for various measures. If you know what those
- 7 are then you can start to figure out what's the
- 8 best way to deliver those, so I don't think we
- 9 should be having this in the abstract, we should
- 10 be deciding whether we're looking at envelope for
- 11 residential buildings or mechanical for
- 12 residential, or lighting for residential or the
- 13 same for non-residential.
- 14 Conversely, though, hearing these
- 15 comments, it seems that there are some
- observations being made that even if you
- identified sectors that had large energy savings,
- 18 maybe there are problems in terms of how you might
- 19 be able to reach those.
- 20 So maybe there are certain measures or
- 21 potential that you would take off the table simply
- 22 because you don't have a good delivery mechanism
- 23 to reach them. So maybe you need to consider them
- 24 both as you go forward here.
- 25 MR. CENICEROS: Yes. And as I pointed

1 out in the very beginning here, we are about to

- 2 launch into the mandatory measure side, a look at
- 3 strategies that we should consider for capturing
- 4 some of this potential and we will follow that up
- 5 with a look at strategies for voluntary strategies
- for the same.
- 7 They're just a little bit out of synch
- 8 right now. So really we're just trying to get
- 9 some ideas that maybe we haven't yet thought
- 10 about, as HMG moves into that part of the study.
- 11 But you're point is very well taken, John, that we
- 12 need to look at what should be done first and then
- 13 how to do it.
- MR. RIEDEL: Let me toss one other
- 15 thing. My perspective also in regards to "the
- 16 market based approach." And I see it also not
- just as voluntary but as potential funded or
- incentive-based approaches for building market
- 19 infrastructure, or other type of efforts that
- 20 would help to stimulate or drive the market.
- 21 So I think what we're looking at is kind
- of a portfolio approach there, is that correct?
- MR. CENICEROS: Yes.
- MR. RIEDEL: Did I mis-characterize
- 25 something?

```
1 MR. CENICEROS: No, I think that's a
```

- 2 correct characterization. Tom, and then maybe
- 3 about two other comments, and then we have to take
- 4 a little bit of time for some general comments and
- 5 observations.
- 6 MR. CONLON: Tom Conlon with Energy
- 7 Checkup. I just wanted to underscore Charles's
- 8 comments about HERS importance to having a
- 9 standardized approach to HERS in California, and
- 10 Doug's comments as well.
- 11 And I'm open to working with the
- 12 Commission to open up the software and make
- whatever kinds of changes might be necessary to
- 14 meet the needs here in California.
- MR. CENICEROS: Thanks. Are there some
- 16 more comments, especially someone who hasn't had
- 17 the chance to talk yet? If there's something
- 18 you'd like to say?
- 19 MR. CASENTINI: Dave Casentini, D&R
- 20 International. It's just sort of a learning curve
- 21 -- I've been in my position for three weeks. But
- 22 I am representing EPA.
- 23 EPA's tool, the rating system, the
- 24 benchmarking, there's a new portfolio manager that
- 25 really is designed for sort of approaching

1 efficiency on the whole buildings approach, versus

- 2 the end-use single equipment approach.
- 3 So this has been very informative for
- 4 me, and I think as we look into this, and look
- 5 into how do we incent people to build towards
- 6 efficiency and also approach efficiency on the
- 7 whole buildings approach, I look forward to
- 8 participating and bringing in the energy star, not
- 9 just the label but the process.
- 10 Again, the website and the tools that
- 11 are available to industry, to end-use customers,
- 12 and really using that as a platform to start
- looking at the performance of buildings.
- 14 And just to let everybody know that a
- 15 lot of the discussion today was around the
- 16 residential but there is a wide open area in terms
- of the commercial and industrial buildings for
- 18 existing buildings as well as new construction
- 19 around the Title 24.
- 20 So I appreciate the opportunity to be
- 21 here and can serve as a resource as sort of being
- 22 that face back to energy star and the energy star
- 23 products.
- Not just for the residential and
- 25 appliance that people have mentioned, sort of the

1 labeling and the appliance improved efficiencies

- 2 around that, but also in the commercial and
- 3 industrial side as we start looking at, again,
- 4 really changing the focus in that area from end-
- 5 use equipment to sort of the whole building
- 6 performance approach. Thanks.
- 7 MR. CENICEROS: Thanks. Elaine?
- 8 MS. HEBERT: Elaine Hebert with the
- 9 Energy Commission. I've been tossing around a lot
- 10 of thoughts today. Some of them relate to what
- 11 John Hogan just said.
- 12 I'm more familiar with the residential
- 13 sector than non-residential, and I know there's a
- 14 huge diversity of neighborhoods in California,
- 15 from the very affluent, where people are spending
- thousands of dollars a month on their energy
- 17 bills, to the low income neighborhoods where there
- are probably absentee landlords who don't care
- 19 what kind of shape the buildings are in, and don't
- 20 care what the tenants are paying of even if PG&E
- 21 or SMUD bill is existing.
- 22 Even if the systems are turned on, some
- 23 people are just too poor to pay their energy
- 24 bills. So we've got a huge diversity, and
- 25 possibly one policy may not reach all of those.

- 1 So do you go to the place where you have the
- 2 biggest bang for the buck, do you go for social
- 3 justice issues?
- 4 You know, I'm sure all of this is going
- 5 to enter into the discussion as the months go on.
- 6 But one thing I was thinking is, maybe before we
- 7 develop a policy, is maybe run some pilot programs
- 8 in different communities where you find different
- 9 communities or neighborhoods across the state and
- 10 run a different pilot program in each and study
- 11 how that works.
- 12 And, for example, no one has talked
- 13 about doing energy audits in all buildings in a
- 14 community, and is that a way to go. Look at all
- the buildings and how energy could be saved in
- 16 each of them. There would be no trigger, it would
- just be every building would get looked at.
- Or you'd have another community where
- 19 you'd do just the triggers, where you look at what
- 20 happens when the building is sold, or when there's
- 21 a remodel, or whatever, and you run a pilot
- 22 program that just deals with that. And I've made
- 23 a list of that kind of thing.
- 24 Possibly one where you look at all the
- 25 energy bills for that community or that town or

1 whatever and see if they make sense. Are they

- within reasonable line or does it look like there
- 3 could be some energy savings, and you target the
- 4 ones that look like they're kind of out of line.
- 5 So there's a whole number of approaches
- 6 and ideas that I have. Anyway, I just thought I'd
- 7 toss that out as a few thoughts.
- 8 MR. CENICEROS: Thank you, Elaine. And
- 9 I do want to say we do anticipate that this
- 10 portfolio that Randel referred to of
- 11 recommendations will include some things that are
- 12 ready for prime time, implementation right away,
- and other things that are going to need some pilot
- 14 testing.
- 15 And the kind of approaches that Elaine
- 16 mentioned there are good examples of that, I
- 17 think, especially if we can test different ways of
- 18 trying to accomplish the same thing opposite each
- 19 other.
- Okay, we're nearing 4:00 real fast. At
- 21 this point I'd like to open it up to any final
- 22 summarizing or general comments about the AB 549
- 23 project, things that you want to make us aware of
- 24 at this point aid consider as we go through the
- 25 project.

1 We will be having more workshops and

- 2 you're all invited to submit written comments or
- 3 to call us up on the phone if you want to talk
- 4 about specific strategies or ideas anywhere along
- 5 the project.
- Any general comments about the project?
- 7 MR. QUINN: Bruce? Patrick Quinn. I
- 8 happen to live in one of the test sites in
- 9 Pleasant Hill, California, and also in Mountain
- 10 View, California.
- 11 And these two particular test sites were
- 12 established as pilot programs as part of the
- 13 housing allocation of small -- excuse me, the
- 14 surface transportation program, as associated with
- 15 ABAG and BART in the nine counties of northern
- 16 California.
- 17 And these two particular mixed occupancy
- 18 facilities have always been "out of code" from the
- 19 day they were constructed and permitted. And we
- 20 had enjoyed approximately one million dollars in
- 21 lawsuits over the last 13, 14 years. And I have
- 22 tried to resolve this problem with the respective
- 23 lawyers that have allegedly represented us.
- 24 And nobody ever heard of algorithms, and
- 25 I've been working with algorithms for the better

1 part of almost 40 years. And it seems like every

- 2 good engineering program I've ever been involved
- 3 in, we've always solved our control problems with
- 4 various applicable algorithms.
- 5 And it's not exactly magic arithmetic,
- 6 as the legal profession would lead you to believe.
- 7 And every time I'd propose developing a local
- 8 situation, for example with Sun Microsystems, and
- 9 the thin clients, and the 8-i or the 9-i Oracle
- 10 systems that are tied in with PG&E or SEMPRE or
- 11 San Diego Gas & Electric, as we used to call them
- in the old days, or Southern California Gas,
- 13 everybody looks at me with a jaundiced eye and say
- "what is he talking about?"
- MR. CENICEROS: If I could interrupt.
- 16 Could you relate this directly to --
- MR. QUINN: Well, it gets back to what
- 18 we just proposed, because now the state-of-the-art
- 19 has come to that point in time where the reporting
- 20 of servers to accomplish this particular set of
- 21 conditions that would be ideal to resolve these
- 22 kinds of problems, I can now purchase those
- 23 particular servers either from Hewlitt-Packard or
- 24 Agilant.
- 25 Test equipment to resolve those very

1 questions. So to respond to the suggestion that

- was just made here, it's a state-of-the-art that
- 3 is available if somebody really seriously wants to
- 4 sit down and do it on a pilot basis. I've
- 5 proposed it for the last 21 years and it's been
- 6 totally ignored. Thank you.
- 7 MR. CENICEROS: Thank you, Mr. Quinn.
- 8 Okay, one last comment that somebody would like to
- 9 make? Okay, great. We covered a lot of ground
- 10 here and have received many really helpful
- 11 suggestions from all of you. I really want to
- thank you for taking a day out of your schedule to
- 13 give us this input.
- 14 Unfortunately, this is such a broad
- 15 subject and there's just so much there, that we've
- just scratched the surface I believe. So I want
- 17 to encourage you all to think about what we've
- 18 discussed today, and to read the work products
- that we'll be posting on our website for the
- 20 project over the next six months to two years.
- 21 And when you get ideas, send us e-mail,
- 22 send us written comments, call us up on the phone,
- 23 and continue to give us your good ideas. It's
- very helpful to spark our research and make sure
- we don't miss any good suggestions.

1 The next steps, basically, are that

- 2 we're going to come out with an interim work
- 3 product here that will lay out in more detail than
- 4 we could present today the description of
- 5 residential and non-residential markets in terms
- 6 of trigger events and opportunities in those
- 7 markets.
- 8 And then, on the regulatory side, it
- 9 will start laying out some options for ways to
- 10 capture that savings using regulatory mechanisms.
- 11 Then, within a few months after that, we'll have a
- 12 similar kind of product that will lay out
- 13 voluntary strategies.
- Not until we have both lists will we
- 15 start to say what it is we should really be doing
- 16 here. Again, we want to research that -- what are
- 17 the problems, where are the gaps, the things that
- 18 are not currently being addressed -- and then look
- 19 at the best tools for capturing those savings and
- 20 filling in those gaps.
- 21 And it may not be anything new, it may
- 22 be just making the people who are responsible for
- 23 the planning processes with the utility PGC
- 24 programs or the appliance standards or the Title
- 25 24 building standards aware of these problems that

1 need to be addressed, and making sure the problems

- 2 are addressed in those processes.
- 3 Or maybe it may require expanded
- 4 authority or new authority to do some completely
- 5 new things. We'll just have to see where this
- 6 leads. So, again, thank you for your attendance
- 7 today, and please keep in touch and sign up for
- 8 our e-mail list server so that we can let you know
- 9 when the next steps will occur, and travel
- 10 carefully going back home.
- 11 MR. RIEDEL: Thank you for your time and
- 12 your participation.
- MR. CENICEROS: A brief transcript of
- this meeting will be available on our web site
- 15 probably in about seven to ten days.
- 16 (Whereupon, at 4:01, the hearing was adjourned.)

17

18

19

20

21

22

23

24

CERTIFICATE OF REPORTER

I, ALAN MEADE, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Workshop; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said workshop, nor in any way interested in outcome of said workshop.

IN WITNESS WHEREOF, I have hereunto set my hand this 21st day of July, 2003.